

Equality Impact Assessment Record Form 2012-16

Section 1: Service Details and Summary of EIA Activity

Title of activity:	Review and target provision of Nicotine Replacement Therapy (NRT) to the most vulnerable groups
Lead Officer for EIA:	Judith Stonebridge, Specialty Registrar, Public Health
Telephone:	01325 406205
Service Group:	People
Service or Team:	Public Health
Assistant Director accountable for this EIA	Ken Ross, Public Health Principal
Who else is involved in carrying out the EIA:	Zoe Foster, Interim DAAT Performance Support Kate Jeffels, DAAT Joint Commissioning Unit Manager Abbie Metcalfe, Business Officer, Public Health Rachel Osbaldeston, Public Health Portfolio Lead

What stage has the EIA reached? Provide date and a brief note of where you're up to. List any consultation or engagement. Facts, figures and findings go elsewhere.

Stage

Date

Summary of position

Stage	Date	Summary of position
Stage 1: Initial officer assessment to identify whole population likely to be affected	October 2015	Whole population Darlington 105,367 (ONS mid-year statistics 2014). Of this population only those who smoke will be affected directly.
Stage 2: Further assessment to identify target population	October 2015	Smoking prevalence in Darlington of those aged 18 or over is 19.1. Smoking prevalence in Darlington among routine and manual workers is 31.5. Percentage of women who smoke at time of delivery is 20.4%.
Stage 3: Further assessment to identify individuals	October 2015	Those who are currently using the NRT Voucher Scheme. Changes to this service may also affect those currently using the Stop Smoking Service in Darlington.
Stage 4: Analysis of Findings	October 2015	The remodel and review of this service will sit in conjunction with the review to target provision of the Stop Smoking support service provided by GPs and community pharmacists. It is proposed that future provision be targeted to the most vulnerable groups of Darlington population thus ensuring those in greatest need of the service continue to receive it, including

		pregnant women and those from more deprived communities. The impact of the funding reduction and subsequent review of the service model is likely to be mixed. The proposed more targeted model is likely to address existing inequalities in relation to smoking during pregnancy. However, this may result in reduced capacity and resource to support others who currently smoke and wish to access the NRT scheme. Current data suggests that specifically older people who currently have better quit rates than the rest of the population may be affected by any changes in service provision.
Stage 5: Sign-Off	November 2015	Public Health SMT November 2015.
Stage 6: Reporting and Action Planning	January 2016	The EIA will be reviewed in January 2016.

Section 2: The Activity and Supporting Information

Details of the activity (main purpose and aims)

Following the Health and Social Care Act 2012, responsibility for protecting and improving the health and wellbeing of local populations transferred to Local Authorities. A Public Health Grant was provided to enable local areas to deliver this responsibility which includes services to help people stop smoking, reduce their alcohol and drug use and achieve and maintain a healthy weight, work to prevent cancer and protect people from accidents and other risks.

Darlington Borough Council uses the grant in two ways which are to employ a core team of public health staff to deliver the work and mainly to commission services and programmes

In July 2015, the Chancellor of the Exchequer announced that there was to be an across the board 6.2% reduction to the Public Health Grant which will take effect from January 2016. For Darlington, this means a reduction of approximately £0.521 million. This reduction means that changes to the level and types of services that are currently commissioned and provided are unavoidable.

One of the areas being considered for inclusion in the costs savings is a review and remodel of the current community stop smoking services including access to Nicotine Replacement Therapy (NRT).

Current provision is focused around pharmacy-based dispensing points for NRT products which are issued to those patients presenting with an NRT voucher. Vouchers can only be obtained through accredited advisors. The NRT Voucher Scheme allows the patient the choice at dispensing of the correct nicotine replacement product for their health needs. The NRT Voucher Scheme currently runs in correlation with the Stop Smoking Service.

The purpose of reviewing this is to provide a more targeted service to the most vulnerable groups in Darlington. This is for several reasons:

- a) The recent publication by Public Health England of their appraisal of the evidence regarding ecigarettes to support their own quit attempts presents e-cigarettes as a viable option to reduce the harm of tobacco in the community.
- b) NRT is available through other forms already in the community, such as over the counter in local pharmacies and a range of other outlets such as supermarkets.
- c) Smoking trends for the area show in recent years a reduction, with smoking prevalence now lower than the North East regional average but still higher than the England average.

d) Smoking rates amongst women at time of delivery in Darlington are much higher than the regional and England rates.

Who will be affected by the activity? (groups and numbers)

Whole population

Darlington population 105,367 (ONS mid-year statistics 2014).

Of this population only those that smoke will be affected directly.

Target population

Smoking figures for Darlington, taken from the Public Health Outcomes Framework website:

- Smoking prevalence in Darlington of those aged 18 or over is 19.1.
- Smoking prevalence in Darlington among routine and manual workers is 31.5.
- Percentage of women who smoke at time of delivery is 20.4%.

Individuals

Those currently accessing the NRT Voucher Scheme.

What data, research and other evidence or information is available which is relevant to the EIA?

National context

- (a) Public Health England "E-cigarettes: an evidence update" published August 2015.
- (b) NICE Smoking: Supporting people to stop Quality Standard 43.
- (c) Public Health Outcomes Framework website.

Local strategic context

- (a) Darlington Sustainable Community Strategy.
- (b) Darlington Single Needs Assessment.

Section 3: Officer Assessment

Use this table to record officer views on potential equality impacts. As the activity and assessment develop, views may change – record them here.

Protected Characteristic	Potential Impact: Positive Negative Mixed N/A	Potential level of impact: High Medium Low Nil	Summary of Impact
Age	Mixed	Medium	Negative impact: NRT Voucher Scheme currently runs on a fee-per-product basis with the price equivalent to a prescription fee. People who are eligible for free prescriptions currently do not have to pay a fee for NRT products if they have an NRT voucher. If these people no longer qualified for the NRT voucher due to the service being more targeted and they are e.g. over-65, under-18s, they would have to pay full price for over the counter products at the pharmacy, supermarket etc., which may cost more at retail price than on prescription. An alternative may be to acquire an NRT prescription through their

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			GP, but those affected may choose not to access this service
			from their GP.
			Positive Impact: Those who are currently accessing the NRT
			Voucher Scheme who do not qualify for free prescriptions may
			no longer qualify for the NRT Voucher Scheme if it becomes
			more targeted to vulnerable groups. This may mean they seek
			out alternative methods to help them stop smoking such as
			other NRT products. Some of which may be cheaper than
			paying for products on prescription. People under 65 have the
			lowest success rates for stopping smoking with the existing
			model. If they choose to utilise alternative methods they may
			have better outcomes.
Race			There will be no specific impact on this group if the service
			does not continue.
Sex			There will be no specific impact on this group if the service
			does not continue.
Gender			There will be no specific impact on this group if the service
Reassignment			does not continue.
Disability	Mixed	Medium	Negative impact: If those with a disability are no longer in the
(summary of			"targeted group" of the reviewed service then those who
detail on next			receive a free prescription due to their disability may have to
page)			pay to access NRT products elsewhere.
			Positive impact: If targeting the service to more vulnerable
			groups includes those with mental health issues or long term
			limiting illness such as diabetes, then this could have a positive
			impact on their health as well as helping them to quit smoking.
			This is discussed in the table in section three.
Religion or			There will be no specific impact on this group if the service
belief			does not continue.
Sexual			There will be no specific impact on this group if the service
Orientation			does not continue.
Pregnancy or	Positive	Medium	Positive impact: Midwives in Darlington distribute NRT
maternity			vouchers to pregnant smokers which are redeemed at the local
			pharmacy. Voucher distribution by midwives is not formally
			commissioned and therefore at risk of being withdrawn.
			Smoking in pregnancy is associated with a wide range of
			negative impacts to health for both mother and child. If this
			group were to be focused on and targeted more using the
			future scheme, it will have a positive impact on both mother
			and child outcomes.
Marriage/Civil			There will be no specific impact on this group if the service
Partnership			does not continue.
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Section 3: Officer Assessment - continued

The Council must consider disabled peoples' impairments when making decisions about 'activities'. This list is provided only as a starting point to assist officers with the assessment process. People with similar impairments may experience completely different impacts. Consider the potential impacts and summarise in the Disability section on the previous page.

Mobility	There will be no specific impact on this group if the service
Impairment	does not continue.
Visual	There will be no specific impact on this group if the service

impairment			does not continue.
Hearing			There will be no specific impact on this group if the service
impairment			does not continue.
Learning			There will be no specific impact on this group if the service
Disability			does not continue.
Mental Health	Positive	Medium	Positive impact: West Park hospital is currently running stop
			smoking with its patients. If the new targeted NRT service
			creates a pathway for this vulnerable group once they leave
			the hospital (and are still in the process of quitting smoking)
			then this will have a positive impact.
Long Term			There will be no specific impact on this group if the service
Limiting Illness			does not continue.
Multiple			There will be no specific impact on this group if the service
Impairments			does not continue.
Other - Specify			None.

Potential Cumulative Impacts	
None.	

Section 4: Engagement Decision

Do you need to engage now, or during the development of the activity, to better understand how the activity might affect people because of their protected characteristics?	Yes / No
If YES, proceed to the next section. If NO, briefly summarise below the reasons why you have reached this conclusion.	

Section 5: Involvement and Engagement Planning

Has the assessment shown that the activity will have a different effect on people because of their protected characteristic(s)? Yes/No

If yes, please state which groups and how

Will the difference advance equality for people with that protected characteristic? Yes/No

If yes, please state which groups and how

Will the difference cause or increase disadvantage for people with that protected characteristic? Yes/No

If yes, please state which groups and how

Involvement and Engagement Plan					
Which organisations, groups and individuals do you need to involve or engage and how?					
Date of plan entry	Organisation, Group or Individuals	Date of event or activity	Type of activity – venue, channels, method and staffing		

Section 6: Engagement Findings

This section is not relevant, as engagement was not carried out.

	Date/summary of	Summary of impacts identified
	engagement carried out	, ,
Age		
Disability		
Mobility Impairment		
Visual impairment		
Hearing impairment		
Learning Disability		
Mental Health		
Long Term Limiting		
Illness		
Multiple Impairments		
Other - Specify		
Race		
Sex		
Gender		
Reassignment		
Religion or belief		
Sexual Orientation		
Pregnancy or		
maternity		
Marriage / Civil		
Partnership		

Section 6: Engagement Findings - Continued

Please explain your findings for each area of the Public Sector Equality Duty.

a) Does the activity help to eliminate discrimination, harassment and victimisation?
Not applicable.
b) Does the proposal help to advance equality of opportunity?
Not applicable.
c) Does the proposal help to foster good relations?
Not applicable.

During the engagement process were there any suggestions on how to avoid, minimise or mitigate any negative impacts? If so, please give details.

Section 7 - Sign-off when assessment is complete

Officer Completing the Form:				
Signed	Name:	Judith Stonebridge		
	Date:	02.11.15		
J. Stuebidge.	Job Title:	Specialty Registrar, Public Health		
Assistant Director:				
Signed	Name:	Ken Ross		
	Date:	02.11.15		
flage.	Service:	People, Public Health		

Section 8: Report Findings to Decision Makers

Any report to decision makers should clearly identify impacts, options and reasons. What does the EIA show? More than one may apply:

- a) No negative impact. All opportunities to advance equality have been taken. Monitor progress on implementation.
- b) Negative impacts identified. Adjustments to remove barriers or to better advance equality have been proposed.
- c) Negative impacts or missed opportunities to advance equality have been identified. If the proposal is for the activity to continue unchanged, justification or compelling reasons have been given.
- d) Unlawful discrimination identified. Stop and rethink activity.

Section 9: Action Plan and Performance Management

Not required

What is the negative impact?	Actions required to reduce/eliminate the negative impact (if applicable)	Who will lead on action	Target completion date

Performance Management	
Date of the next EIA review	December 2015

CABINET 8 DECEMBER 2015

APPENDIX 6

Further review dates	January 2016
Who will lead the review?	Judith Stonebridge, Specialty Registrar, Public Health