

**DARLINGTON BOROUGH
COUNCIL**

**Statement
of
Accounts**

2008/2009

STATEMENT OF ACCOUNTS

2008/09

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EXPLANATORY FOREWORD

1 Introduction

The purpose of this Foreword is to provide a clear and concise guide to the most significant matters reported in the accounts. It explains the purpose of the financial statements that follow and provides a summary of the Council's financial activities during 2008/09 and its financial position as at 31st March 2009.

The Code of Practice on Local Authority Accounting in the UK: A Statement of Recommended Practice 2008 the ("SORP") introduced changes to the way some elements of the Statement of Accounts are reported. The substantive changes that affect Darlington Borough Council's Statement of Accounts for 2008/09 are:

- The deletion of deferred charges since the concept has become redundant now that deferred charges in accordance with Generally Agreed Accounting Practice (GAAP) can never be carried on the Balance Sheet. It has been replaced by Revenue Expenditure Funded from Capital under Statute, which reflects the current approach to accounting for expenditure that is not capital expenditure in accordance with GAAP but which statute allows to be funded from capital resources.
- A new section on Area Based Grant, which is a new government grant that came into force on 1 april 2008.
- Amendments to clarify that, as permitted by FRS1 Cash Flow Statements revenue activities, cash flows can be presented using either the 'direct method', whereby major categories of gross receipts and gross cash payments are disclosed, or the 'indirect method', whereby the net cash flow from revenue activities is derived by means of a reconciliation from the surplus or deficit on the Income and Expenditure account for the year. Darlington have continued to use the 'direct method' during 2008/09.

2 Information and Financial Statements

The Council's Accounts for the year ended 31st March 2009 are set out in the following pages and a glossary of terms used is provided on pages 70 to 77.

The information and financial statements are as follows:

Statement of Accounting Policies (pages 8 - 16)

Shows the policies adopted in compiling the Accounts.

Statement of Responsibilities for the Statement of Accounts (page 17)

Sets out the responsibilities of the Authority and the Director of Corporate Services.

Income and Expenditure Account (page 18)

This statement brings together the net cost of all Council services and shows how this cost is financed from government grants and income from local taxpayers.

Statement of Movement on the General Fund Balance (pages 19 - 20)

This statement summarises the revenue costs that fund Council services and the movement in this fund represents items charged directly to the fund and any surplus or deficit generated from the income and expenditure account that is used in determining the Council's budget requirement and Council Tax demand.

Statement of Total Recognised Gains and Losses (STRGL) (page 21)

This statement brings together all of the Council's gains and losses arising in the financial year.

Balance Sheet (page 22)

This shows the balances and reserves available to the Council; its long-term liabilities; the fixed and net current assets employed in its operations and summarised information on the fixed assets held.

Cash Flow Statement (page 23)

This statement summarises the inflows and outflows of cash arising from transactions with third parties for revenue and capital purposes.

Notes to the Core Statements (pages 24 - 48)

These notes provide further information on the more significant items in the Core Statements. The Core Statements comprise the Income and Expenditure Account, the Balance Sheet and the Cash Flow Statement.

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Housing Revenue Account (pages 49 - 53)

This deals with the provision and maintenance of Council housing. There is a statutory requirement to keep this account separate from other Council services, as defined in schedule 4 of the Local Government and Housing Act 1989.

Collection Fund (pages 54 - 56)

This is a statutory fund, showing transactions in relation to Council Tax and National Non Domestic Rates and illustrates the way in which they have been distributed to both Precepting Authorities and the Council's General Fund.

Group Accounts

There are a number of criteria by which the Council must determine whether its interests in Associates, joint ventures and joint arrangements are significant enough to be included in the Council's consolidated accounts. After consideration of these criteria the Council has determined that it does not have any material interests and consequently, no group accounts have been prepared (see page 28 Note 12).

Auditors' Report (page 57 - 59)

The Auditors' opinion gives an independent view on the Council's accounts for the year ended 31st March 2009.

Annual Governance Statement (pages 60 - 69)

This statement outlines the Council's responsibilities, explains the purpose of the governance framework, sets out the key elements of the governance framework, details the review of its effectiveness, highlights significant governance issues and includes a commitment by the Leader of the Council and Chief Executive to ensure the continuous improvement of the system in place.

3 Local Government Pension Scheme

Following full implementation of FRS 17, the accounts show the benefit entitlement earned by employees of the Local Government Scheme in the relevant year rather than the charges to revenue based on employers' contributions payable and payments to pensioners in the year. The effect on the Balance Sheet is to reduce the net worth of the Council by the pension liability of £115.310M from £305.570M to £190.260M (In 2006/07 the restated pension liability of £66.370M reduced the net worth from £315.316M to £248.946M). However, statutory arrangements mean that the deficit on the Pension Fund will be made good by increased contributions, over a period of 20 years from the last full actuarial valuation date of 31 March 2007, as agreed by the Pension Fund Administering Authority with the Actuary. Further information is available in **Note 22 (page 36)** in the Notes to the Core Financial Statements.

4 Comprehensive Performance Assessment (CPA)

The council's Comprehensive Performance Assessment (CPA) star rating was refreshed in March 2009, where the authority once again retained its maximum 4-star status with the Audit Commission declaring that the authority was improving strongly in its direction of travel. The Commission also stated that " the council manages its resources effectively and value for money remains excellent"

5 Private Finance Initiative

The Education Village was completed in March 2006 and the new Harrowgate Hill Primary School was completed in September 2005. Both are part of the approved funding of £34.900M by the Department for Children, Schools & Families (DCSF). A recognition of the long-term contract entered into with partners Kajima Darlington Schools Ltd can be found in **Note 2 (page 24)** in the Notes to the Core Financial Statements.

6 Equal Pay

The Council has received, both prior to and during 2008/09, a number of equal pay claims which are seeking financial redress in respect of periods when unequal pay is alleged to have been paid by the Council. Following the receipt of legal advice, offers have been made to achieve settlement of those claims where appropriate, and also made to other employees in a similar position who were potential claimants. Whilst the majority of claims have been settled, a number of other claims, where the legal advice is that offers of settlement should not be made, remain outstanding. These claims will be defended and periodically reviewed to ensure the Council takes appropriate and timely action where necessary. Under FRS12 the Council is obliged to create a provision for the potential liability as it does meet all of the necessary criteria and consequently a provision has been included in the accounts but under Regulation 30A of the Capital Finance and Accounting Regulations 2003/3146 the council has elected to defer the charge to the General Fund pending actual payment of the claims. (**Note 20 page 34**).

EXPLANATORY FOREWORD

7 Where the Money Comes From and How it was Spent

Where the money comes from:

Gross Income	2007/08		2008/09	
	£000	%	£000	%
Gross Council Rents	14,346	5.5	15,477	5.5
Revenue Support Grant	4,757	1.8	10,854	3.9
Non Domestic Rate Grant	28,348	10.9	32,140	11.4
Dedicated Schools Grant	55,815	21.4	56,354	20.0
Demand on Collection Fund	35,732	13.7	37,888	13.5
Specific Government Grants	57,213	21.9	61,780	21.9
Charges for Services	29,966	11.5	30,620	10.9
Other Income	34,921	13.4	36,560	13.0
	261,098	100.0	281,673	100.0

How it was spent:

Gross Expenditure	2007/08		2008/09	
	£000	%	£000	%
Central Services to the Public	7,786	3.0	13,398	4.8
Court Services	132	0.1	151	0.1
Cultural Environmental & Planning Services	36,132	13.8	39,823	14.1
Children's and Education Services	105,630	40.5	104,341	37.0
Highways, Roads & Transport Services	9,844	3.8	11,504	4.1
Housing Services	57,836	22.2	67,614	24.0
Adult Social Care	36,521	14.0	39,281	13.9
Other Services	7,217	2.8	5,561	2.0
	261,098	100.0	281,673	100.0

Note:

- The increase in the Housing Services line is due to an impairment review and further details are given in **Note 3 page 51**.
- Central Services to the Public includes such services as Registrars, Customer Services, Local Taxation, Support Services, Democratic, Consultancy Services & Youth Training. Cultural, Environmental & Planning, Building Control, Economic Regeneration, Community Safety, Library, Railway Museum, Trading Standards, Central Arts, Community Partnerships & Environmental Health. This list is not exhaustive.

What it was spent on:

Type of Expenditure	2007/08		2008/09	
	£000	%	£000	%
Employees	112,099	42.93	110,145	39.10
Running Expenses	144,283	55.26	163,667	58.11
Capital Financing	4,716	1.81	7,861	2.79
	261,098	100.0	281,673	100.0

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8 Comparison of Actual with Budget - Revenue

Net Expenditure 2008/09	Budget £000	Actual £000	Variance £000
Departmental Resources			
Children's Services	74,045	73,863	(182)
Community Services	47,767	46,816	(951)
Chief Executive's Office	6,972	6,928	(44)
Corporate Services	9,948	9,884	(64)
Total Departmental Resources	138,732	137,491	(1,241)
Corporate Resources			
Joint Bodies & Levies	648	660	12
Financing Costs	2,170	1,951	(219)
Corporately Managed Resources	(88)	(14)	74
Change Fund	81	81	0
Net Expenditure	2,811	2,678	(133)
Reserves			
Planned Use of General Fund Reserve	(1,641)	(1,641)	0
In-year approvals	(335)	(335)	0
Approved by Council 26 February 2009	(513)	(513)	0
Planned B/Fwd Use of Departmental Reserves	(207)	(207)	0
Departmental Balances C/Fwd	221	1,131	910
Local Authority Business Growth Incentive	463	463	0
Departmental & Corporate underspends		464	464
Total Reserves	(2,012)	(638)	1,374
Less Depreciation	(7,886)	(7,886)	0
Total Resources	131,645	131,645	0
Note: Approved adjustments include LABGI Grant £463,000 and DSG (£217,000) = £246,000			

In March 2008 the Council set a net revenue budget of £131.399M and approved a contribution from reserves of £1.641M. Additional approvals made in accordance with the Council's Constitution during the year increased the approved contribution by £0.335M to £1.976M. Changes approved in the Medium Term Financial Plan (MTFP) by council in March 2009 identified an additional net contribution from reserves of £0.513M. Variances in income and expenditure at outturn resulted in the actual additional contribution being £0.464M lower at £0.049M. Departments are carrying forward resources of £1.131M which are earmarked for committed projects in 2009/10. There is a planned use of reserves in 2009/10 of £1.247M as set out in the MTFP.

At 31st March 2009, the Council had reserves of £9.685M available to fund future general revenue expenditure. The MTFP approved by Council in March 2009 includes the planned use of £2.762M of reserves over the next four years to 2012/13.

9 Corporate Governance

The Council has adopted a local code of corporate governance, which is consistent with the principles and reflects the requirements of the CIPFA/SOLACE Framework 'Corporate Governance in Local Government: A Keystone for Community Governance'. It endeavours to ensure that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively.

EXPLANATORY FOREWORD

10 Comparison of Actual with Resources - Capital

	Resources Available	Planned spending 2008/09	Actual	Resources C/Fwd
	£'000	£'000	£'000	£'000
Capital expenditure 2008/09				
Children's Services	42,708	31,403	26,363	16,345
Housing	12,933	12,484	9,718	3,215
Transport	3,914	3,898	2,956	958
Community Services	7,469	7,637	5,413	2,056
Corporate Services	2,295	2,107	1,171	1,124
Chief Executives (Regeneration)	4,932	4,112	2,629	2,303
Adult Services	747	747	518	229
Prudential borrowing for Leasable Assets	0		466	0
Total	74,998	62,388	49,234	26,230
Financed by				
*Supported Borrowing			4,114	
Corporate** Unsupported Borrowing			3,960	
Departmental Unsupported Borrowing			2,719	
Capital Grants			28,606	
Major Repairs Allowance- Housing Grant			3,859	
Capital Contributions			1,861	
Housing Revenue Account Capital Receipts			172	
General Fund Capital Receipts			723	
Revenue Contributions			3,220	
Total			49,234	

* Supported Borrowing is supported through the Revenue Support Grant

** Unsupported Borrowing has no support through the Revenue Support Grant

The total resources available for Capital schemes during 2008/09 totalled £74.998M however not all of the resources were planned to be expended during 2008/09. Some schemes have a build life of longer than one year so the actual planned spend for 2008/09 was £62.388M with an actual spend of £49.234M. The majority of the slippage relates to 5 major schemes, all due to complete in 2009/10. The slippage into 2009/10 will be financed by supported and unsupported borrowing, grants carried forward, Usable Capital Receipts, Revenue and Capital Contributions.

11 Material Assets Acquired Capital Works and Disposals during 2008/09

The Council has not made any major acquisitions of either land or property during 2008/09

The following major items of capital expenditure were incurred during the year;

	£'000
Operational Building - Improvements	4,228
Childrens Services Improvements to Schools	24,922
Housing Stock - Improvements	8,903
Highways and Transport Infrastructure	7,889
Community assets Improvements	55
Development Services	320
Vehicles Plant and Equipment	1,244
Revenue Expenditure funded from Capital under Statute	1,673
Total	49,234

EXPLANATORY FOREWORD

Authority's Borrowing Position and the Prudential Code

Under the Prudential Code for Capital the Council sets two limits relating to the Prudential Code: the Authorised Limit (which the Council does not have power to borrow above), and the Operational Boundary (which is the Council's expected borrowing position). The limits for 2008/09 were as follows:

- Authorised Limit for External Debt for 2008/09 of £124.638M; and
- Operational Boundary for External Debt for 2008/09 of £113.360M.

As part of the Authority's Treasury Management function these two Prudential Indicators are monitored on a regular basis and neither of these limits were breached during 2008/09. The maximum gross borrowing position during 2008/09 was £107.261m with a closing gross borrowing position of £104.242m an increase of £3.000m on the previous year (see **Note27** in the Notes to the Core Financial Statements page 45).

In order to ensure that borrowing levels are prudent, over the medium term the Council's external borrowing net of investments, must only be for capital purposes. Net borrowing should therefore not exceed the Council's underlying need to borrow (Capital Financing Requirement). The Council has complied with this requirement.

12 Further Information

The Statement of Accounts is intended to provide readers with useful detail on the Council's financial affairs. If you require further information please contact Peter Carrick of the Accounting Services Division at the Town Hall on (01325) 388326.

STATEMENT OF ACCOUNTING POLICIES

1 General

The accounts have been prepared in accordance with the principles of the Code of Practice on Local Authority Accounting in the United Kingdom: A Statement of Recommended Practice (SORP), issued in 2008 by the Chartered Institute of Public Finance and Accountancy (CIPFA) except where disclosed below. The analysis of service expenditure included in the Income and Expenditure Account also reflects the requirements of the Best Value Accounting Code of Practice (BVACOP) standard classification of expenditure at the mandatory level. The accounting convention adopted is historical cost, modified by the revaluation of certain categories of tangible fixed assets.

2 Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Fees, charges and rents due from customers are accounted for as income at the date the council provides the relevant goods or services.
- Supplies are recorded as expenditure when they are consumed - where there is a gap between the date supplies are received and their consumption, they are carried as stock on the balance sheet.
- Works are charged as expenditure when they are completed, before which they are carried as works in progress on the balance sheet.
- Interest payable on borrowings and receivable on investments is accounted for on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where income and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the balance sheet. Where it is doubtful that debts will be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.
- Income and expenditure are credited and debited to the relevant service revenue account, unless they properly represent capital receipts or capital expenditure.

The only exceptions to these principles where costs are not apportioned between years are :

- housing rents are shown in whole weeks
- Quarterly accounts e.g. electricity are reflected on the basis of four payments per year

This policy is consistently applied each year and does not materially affect the accounts.

3 Long Term Investments

Long-term investments are shown in the Balance Sheet at cost. Further details are available in **Note 12 (page 28)** to the Core Statements.

4 Provisions

Provisions are required for any liabilities of uncertain timing or amount that have been incurred. In accordance with FRS12, provisions are made when the Authority has a present obligation (either legal or constructive) as a result of a past event; it is probable that a transfer of economic benefit will be required to settle it; and a reliable estimate can be made of the financial obligation.

Provisions are charged to the appropriate service revenue account in the year that the authority becomes aware of the obligation, based on the best estimate of the likely settlement. When payments are eventually made, they are charged to the provision set up in the balance sheet. Estimated settlements are reviewed at the end of each financial year - where it becomes more likely than not that a transfer of economic benefits will not be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service revenue account.

Where some or all of the payment required to settle a provision is expected to be met by another party (e.g. from an insurance claim), this is only recognised as income in the relevant service revenue account if it is virtually certain that reimbursement will be received if the obligation is settled.

The council has made a provision for the costs of settling claims for back pay arising from discriminatory payments incurred before the council implemented its equal pay strategy. However, statutory arrangements allow settlements to be financed from the General Fund in the year that payments actually take place, not when the provision is established. The provision is therefore balanced by an Equal Pay Back Pay Account that will be debited to the Statement of Movement on the General Fund Balance in future years as payments are made.

STATEMENT OF ACCOUNTING POLICIES

5 Reserves

The council sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts in the Statement of Movement on the General Fund Balance. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service revenue account in that year to score against the Net Cost of Services in the Income and Expenditure Account. The reserve is then appropriated back into the General Fund Balance statement so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for tangible fixed assets and retirement benefits and do not represent usable resources for the council - these reserves are explained in the relevant policies below.

6 Government & European Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as income at the date that the authority satisfies the conditions of entitlement to the grant/contribution, there is reasonable assurance that the monies will be received and the expenditure for which the grant is given has been incurred. Revenue grants are matched in service revenue accounts with the service expenditure to which they relate. Grants to cover general expenditure (e.g. Revenue Support Grant) are credited to the foot of the Income and Expenditure Account after Net Operating Expenditure.

7 Revenue Expenditure Funded from Capital under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but does not result in the creation of fixed assets has been charged as expenditure to the relevant service revenue account in the year. Where the council has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer to the Capital Adjustment Account then reverses out the amounts charged in the Statement of Movement on the General Fund Balance so there is no impact on the levels of council tax.

8 VAT

Income and Expenditure excludes any amounts related to VAT, as all VAT collected is payable to HM Revenue & Customs and all VAT paid is recoverable from them.

9 Retirement Benefits

Employees of the council are members of two separate pension schemes:

- The Local Government Pensions Scheme, administered by Durham County Council.
- The Teachers' Pension Scheme, administered by the Teachers' Pension Agency on behalf of the Department for Children, Schools and Families (DCSF).

Both schemes provide defined benefits to members (retirement lump sums and pensions), earned as employees work for the council.

However, the arrangements for the teachers' scheme mean that liabilities for these benefits cannot be identified to the council. The scheme is therefore accounted for as if it were a defined contributions scheme - no liability for future payments of benefits is recognised in the Balance Sheet and the Children's Services service revenue account is charged with the employer's contributions payable to Teachers' Pensions Agency in the year. The Council, however, is also responsible for the costs of any additional benefits awarded upon early retirement outside of the standard terms of the Teachers Scheme. These benefits are fully accrued in the pensions liability described in **Note 22 (page 36)** in the Notes to the Core Financial Statements in accordance with FRS17.

The Local Government Pension Scheme

The Local Government Scheme is accounted for as a defined benefits scheme:

- The liabilities of the Durham County Pension Fund Scheme attributable to the council are included in the Balance Sheet on an actuarial basis using the projected unit method - i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc, and projections of earnings for current employees.

- Liabilities are discounted to their value at current prices, using a discount rate of 6.6% (based on the indicative rate of return on high quality corporate bonds).

STATEMENT OF ACCOUNTING POLICIES

- The assets of the Durham County Council Pension Fund attributable to the council are included in the Balance Sheet at their fair value:

- quoted securities - bid price
- unquoted securities - professional estimate
- unitised securities - average of the bid and offer rates
- property - market value.

Under the 2008 SORP the council has adopted the amendment to the FRS17, Retirement benefits. As a result, quoted securities held as assets in the defined benefit pension scheme are now valued at bid price rather than mid-market value. The effect of this change is that the value of scheme assets at 31 March.

- The change in the net pensions liability is analysed into seven components:

- current service cost - the increase in liabilities as a result of years of service earned in this year - allocated in the Income and Expenditure Account to the revenue accounts of services for which the employees worked
- past service cost - the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years - debited to the Net Cost of Services in the Income and Expenditure Account as part of Non Distributed Costs
- interest cost - the expected increase in the present value of liabilities during the year as they move one year closer to being paid - debited to Net Operating Expenditure in the Income and Expenditure Account
- expected return on assets - the annual investment return on the fund assets attributable to the council, based on an average of the expected long-term return - credited to Net Operating Expenditure in the Income and Expenditure Account
- gains/losses on settlements and curtailments - the result of actions to relieve the council of liabilities or events that reduce the expected future service or accrual of benefits of employees - debited to the Net cost of Services in the Income and Expenditure Account as part of Non Distributed Costs
- actuarial gains and losses - changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions - debited to the Statement of Total Recognised Gains and Losses
- contributions paid to the Durham County Council pension fund - cash paid as employer's contributions to the pension fund.

Statutory provisions limit the Council to raising council tax to cover the amounts payable by the council to the pension fund in the year, not the amount calculated according to the relevant accounting standards. In the Statement of Movement on the General Fund Balance this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and any amounts payable to the fund but unpaid at the year-end.

Discretionary Benefits

The council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

10 Stocks and Work in Progress

All work in progress, stocks and stores at the year end are valued at the lower of cost and net realisable value, with the exception of stores held at Hundens Depot, which are valued at last price paid. This is a departure from the SORP but the effect of the different treatment is not material. Work in progress is subject to an interim valuation at the year-end and recorded in the balance sheet at cost plus any profit reasonably attributable to the works.

11 Delegated Budgets

Schools with delegated budgets may carry forward any under spending or over spending (as long as it is backed up with an approved recovery plan) to the following financial year as an earmarked reserve. Details of these reserves can be found in **Note 21 (page 35)** in the Notes to the Core Financial Statements.

STATEMENT OF ACCOUNTING POLICIES

12 Overheads and Support Services

The costs of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of the CIPFA Best Value Accounting Code of Practice 2008. The total absorption costing principle is used - the full cost of overheads and support services are shared between users in proportion to the benefits received, with the exception of :

- Corporate and Democratic Core - costs relating to the council's status as a multi-functional, democratic organisation
- Non Distributed Costs - the cost of discretionary benefits awarded to employees retiring early.

These two cost categories are accounted for as separate headings in the Income and Expenditure Account, as part of Net Cost of Services.

The bases of allocation used for the main cost of management and administration are outlined below:

<u>Cost</u>	<u>Basis Of Allocation</u>
Corporate Departments (Finance, Human Resources, Legal)	Time Recording
Administrative Buildings	Area Occupied
Professional Services (e.g. Engineers)	Time Recording

13 Interests in Companies and Other Entities

The Council has fully complied with the SORP and implemented the requirement to collate its interests in companies. The Council has identified those companies that are subsidiaries, associates or joint ventures in accordance with the guidance detailed in the Statement of Recommended Practice, the provisions of FRS2 "Accounting for Subsidiary Undertakings" and the provisions of FRS9 "Associates and joint ventures". After consideration of all the criteria the Council has determined that the consolidation of all related companies would not have a material effect on the Council's financial position. Consequently, no group accounts have been prepared.

14 Investments

Investments are shown in the Consolidated Balance Sheet at cost (including accrued interest). If the value of an investment falls below its cost, the investment is written down to market value and a provision for the unrealised loss made in the Income and Expenditure Account if this is unlikely to be a temporary fall. The largest investments were in the form of deposits with banks and building societies using funds not currently required for operational purposes.

15 Internal Interest

Interest is credited to the General Fund and the Housing Revenue Account based on the level of their Fund Balances. The amounts are calculated using 7-day money market rates.

16 External Interest Paid

Interest payable on sums borrowed by the Authority are included in the accounts on an accruals basis.

17 FRS4 –Capital instruments- Lender Option Borrower Option Loans (LOBO's)

The common feature of these loans is a reduced interest rate for an initial period and then a stepped increase fixed to the end of the term. With regard to interest charged to the Revenue Account for this type of loan, it comprises part of the total debt of the Council. The interest charged reflects the average interest payable over the expected life of the loan, which is anticipated to be ten years, rather than the interest payable in any one year.

18 External Interest Received

Interest receivable is also accrued and accounted for in the accounts of the period to which it relates.

STATEMENT OF ACCOUNTING POLICIES

19 Tangible Fixed Assets

Tangible fixed assets are assets that have physical substance and are held for use in the provision of services or for administrative purposes on a continuing basis. Capital expenditure under £5,000 is classified as de-minimis and is written off to the Income and Expenditure account. The de-minimis expenditure is financed using existing capital resources or by borrowing, a transfer to the Capital Adjustment Account then reverses out the amounts charged in the Statement of Movement on the General Fund balance so there is no impact on the levels of Council Tax.

Fixed assets are valued on the basis recommended by CIPFA and in accordance with the Statement of Asset Valuation Practice and Guidance notes issued by the Royal Institute of Chartered Surveyors. Different categories of fixed assets have been valued on different bases.

The asset values used in the accounts are based upon a certificate issued by the Council's Director of Corporate Services. Recent additions are included in the accounts at their cost of acquisition.

Recognition: expenditure on the acquisition, creation or enhancement of tangible fixed assets is capitalised on an accruals basis, provided that it yields benefits to the council and the services that it provides for more than one financial year. Expenditure that secures but does not extend the previously assessed standards of performance of asset e.g. repairs and maintenance, is charged to revenue as it is incurred.

Measurement: Assets are initially measured at cost, comprising all expenditure that is directly attributable to bringing the asset into working condition for its intended use. Assets are then carried in the balance sheet using the following measurement bases:

- investment properties and assets surplus to requirements - lower of net current replacement cost or net realisable value.
- dwellings, other land and buildings, vehicles, plant and equipment - lower of net current replacement or net realisable value in existing use.
- infrastructure assets and community assets - depreciated historical cost

Net current replacement cost is assessed as:

- non-specialised operational properties - existing use value
- specialised operational properties - depreciated replacement cost
- investment properties and surplus assets - market value

Assets included in the balance sheet at current value are revalued where there have been material changes in the value, but as a minimum every five years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Income and Expenditure Account where they arise from the reversal of an impairment loss previously charged to a service revenue account

The Revaluation Reserve contains revaluation gains recognised since 1st April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

Impairment: the values of each category of assets and of material individual assets that are not being depreciated are reviewed at the end of each financial year for evidence of reductions in value. Where impairment is identified as part of this review or as a result of a valuation exercise, this is accounted for by:

- where attributable to the clear consumption of economic benefits - the loss is charged to the relevant service revenue account.
- otherwise - written off against any revaluation gains attributable to the relevant asset in the Revaluation Reserve, with any excess charged to the relevant service revenue account.

Where an impairment loss is charged to the Income and Expenditure Account but there were accumulated revaluation gains in the Revaluation Reserve for that asset, an amount up to the value of the loss is transferred from the Revaluation Reserve to the Capital Adjustment Account.

STATEMENT OF ACCOUNTING POLICIES

Disposals: when an asset is disposed of or decommissioned, the value of the asset in the Balance Sheet is written off to the Income and Expenditure Account as part of the gain or loss on disposal. Receipts from disposals are credited to the Income and Expenditure Account as part of the gain or loss on disposal i.e. netted off against the carrying value of the asset at the time of disposal. Any revaluation gains in the Revaluation Reserve are transferred to the Capital Adjustment Account. Amounts in excess of £10,000 are categorised as capital receipts. A proportion of receipts relating to housing disposals (75% for dwellings, 50% for land and other assets, net of statutory deductions and allowances) is payable to the Government. The balance of receipts is required to be credited to the Usable Capital Receipts Reserve, and can then only be used for new capital investment or set aside to reduce the council's underlying need to borrow (the capital financing requirement). Receipts are appropriated to the Reserve from the Statement of Movement on the General Fund Balance.

The written-off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the Statement of Movement on the General Fund Balance.

Depreciation: depreciation is provided for on all assets with a determinable finite life (except for investment properties), by allocating the value of the asset in the Balance Sheet over the periods expected to benefit from their use.

Depreciation is calculated on the following bases:

- dwellings and other buildings - straight-line allocation over the life of the property as estimated by the valuer
- vehicles, plant and equipment are depreciated over the anticipated useful life of the asset, generally between 3 and 12 years.
- infrastructure - straight-line allocation over 40 years.

Where an asset has major components with different estimated useful lives, these are depreciated separately.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

Grants and contributions: where grants and contributions are received that are identifiable to fixed assets with a finite useful life, the amounts are credited to the Government Grants Deferred Account. The balance is then written down to revenue to offset depreciation charges made for the related assets in the relevant service revenue account, in line with the depreciation policy applied to them.

20 Intangible Assets

Expenditure on assets that do not have physical substance but are identifiable and controlled by the council (e.g. software licences) is capitalised when it will bring benefits to the council for more than one financial year. The balance is amortised to the relevant service revenue account over the economic life of the investment to reflect the pattern of consumption of benefits.

21 Charges to Revenue for Fixed Assets

Service revenue accounts, support services and trading accounts are debited with the following amounts to record the real cost of holding fixed assets during the year:

- depreciation attributable to the assets used by the relevant service;
- impairment losses attributable to the clear consumption of economic benefits on tangible fixed assets used by the service and other losses where there are no accumulated gains in the Revaluation Reserve against which they can be written off.
- amortisation of intangible fixed assets attributable to the service.

The council is not required to raise council tax to cover depreciation, impairment losses or amortisations. However, it is required to make an annual provision from revenue to contribute towards the reduction in its overall borrowing requirement (equal to at least 4% of the underlying amount measured by the adjusted Capital Financing Requirement, excluding amounts attributable to HRA activity). Depreciation, impairment losses and amortisations are therefore replaced by revenue provision in the Statement of Movement on the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account for the difference between the two.

STATEMENT OF ACCOUNTING POLICIES

22 Leases

Finance Leases

The council accounts for leases as finance leases when substantially all the risks and rewards relating to the leased property transfer to the council. Rentals payable are apportioned between:

- a charge for the acquisition of the interest in the property (recognised as a liability in the Balance Sheet at the start of the lease, matched with a tangible fixed asset - the liability is written down as the rental becomes payable) and
- a finance charge (debited to Net Operating Expenditure in the Income and Expenditure Account as the rent becomes payable).

Fixed assets recognised under finance leases are accounted for using the policies applied generally to Tangible Fixed Assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life.

Where the authority acts as a lessor, annual rentals are included as revenue income within the accounts of the relevant service and all appropriate disclosures are made within the accounts in full compliance with SSAP 21 "Accounting for Leases and Hire Purchase Contracts" and FRS 5 "Reporting the Substance of Transactions".

Operating Leases

Leases that do not meet the definition of finance leases are accounted for as operating leases. Rentals payable are charged to the relevant service revenue account on a straight-line basis over the term of the lease, generally meaning that rentals are charged when they become payable.

23 Financial Liabilities

Financial liabilities are initially measured at fair value and carried at their amortised cost. Annual charges to the Income and Expenditure Account for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. For most of the borrowings that the council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the Income and Expenditure Account is the amount payable for the year in the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to Net Operating Expenditure in the Income and Expenditure Account in the year of repurchase/settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the Income and Expenditure Account is spread over the life of the loan by an adjustment to the effective interest rate

Where premiums and discounts have been charged to the Income and Expenditure Account, regulations allow the impact on the General Fund Balance to be spread over future years. The council has a policy of spreading the gain/loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was repaid. The reconciliation of amounts charged to the Income and Expenditure Account to the net charge required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Statement of Movement on the General Fund Balance.

STATEMENT OF ACCOUNTING POLICIES

24 Financial Assets

Financial assets are classified into two types:

- Loans and receivables - assets that have fixed or determinable payments but are not quoted in an active market.
- available-for-sale-assets - assets that have a quoted market price and/or do not have fixed or determinable payments.

Loans and Receivables

Loans and receivables are initially measured at fair value and carried at their amortised cost. Annual credits to the Income and Expenditure Account for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the council has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Income and Expenditure Account is the amount receivable for the year in the loan agreement.

The council has the option to make loans to voluntary organisations at less than market rates (soft loans). When soft loans are made, a loss is recorded in the Income and Expenditure Account for the present value of the interest that will be foregone over the life of the instrument, resulting in a lower amortised cost than the outstanding principal. Interest is credited at a marginally higher effective rate of interest than the rate receivable from the voluntary organisations, with the difference serving to increase the amortised cost of the loan in the Balance Sheet. Statutory provisions require that the impact of soft loans on the General Fund Balance is the interest receivable for the financial year - the reconciliation of amounts debited and credited to the Income and Expenditure to the net gain required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Statement of Movement on the General Fund Balance.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the Income and Expenditure Account.

Any gains and losses that arise on the derecognition of the asset are credited/debited to the Income and Expenditure Account.

Available-for-sale Assets

Available-for-sale assets are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the Income and Expenditure Account for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (eg dividends) is credited to the Income and Expenditure Account when it becomes receivable by the Council.

Assets are maintained in the Balance Sheet at fair value. Values are based on the following principles:

- Instruments with quoted market prices - the market price.
- Other instruments with fixed and determinable payments - discounted cash flow analysis.
- Equity shares with no quoted market prices - independent appraisal of company valuations.

Changes in fair value are balanced by an entry in the Available-for-sale Reserve and the gain/loss is recognised in the Statement of Total Recognised Gains and Losses (STRGL). The exception is where impairment losses have been incurred - these are debited to the Income and Expenditure Account, along with any net gain/loss for the asset accumulated in the Reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the Income and Expenditure Account.

Any gains and losses that arise on the derecognition of the asset are credited/debited to the Income and Expenditure Account, along with any accumulated gains/losses previously recognised in the STRGL.

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

Instruments Entered Into Before 1st April 2006

The council has one financial guarantee that is not required to be accounted for as a financial instrument. This guarantee is reflected in the Statement of Accounts to the extent that there is a contingent liability note.

STATEMENT OF ACCOUNTING POLICIES

25 Private Finance Initiative (PFI)

PFI contracts are agreements to receive services, where the responsibility for making available the fixed assets needed to provide the services passes to the PFI contractor. Payments made by the council under a contract are generally charged to revenue to reflect the value of services received in each financial year.

Prepayments

A prepayment for services receivable under the contract arises when assets are transferred to the control of the PFI contractor, usually at the start of the scheme. The difference between the value of the asset at the date of transfer and any residual value that might accrue to the authority at the end of the contract is treated as a contribution made to the contractor and is accounted for as a prepayment. The prepayment is written down to the respective revenue account over the life of the contract to show the full value of services received in each year. However, as the charge is a notional one, it is reversed out in the Statement of Movement on the General Fund Balance to remove any impact on council tax or rents.

Reversionary Interest

The asset belonging to the PFI contractor will revert to the council at the end of the scheme (reversionary interest). An assessment has been made of the net present value that this asset will have at the end of the scheme (unenhanced) and a reversionary interest asset has been created in the council's balance sheet.

As the asset is stated initially at net present value, over the life of the scheme, the discount will need to be unwound by earmarking part of the unitary payment to ensure the reversionary interest is recorded at current prices when the interests revert to the council.

Residual Interest

Where assets created or enhanced under the PFI scheme are to pass to the council at the end of the scheme at a cost less than fair value, an amount equal to the difference between the fair value and the payment to be made at the end of the contract is built up as a long term debtor over the contract life by reducing the amount of the unitary payment charged to revenue.

PFI Credits

Government Grants received for PFI schemes, in excess of current levels of expenditure, are carried forward as an earmarked reserve to fund future contract expenditure.

26 Landfill Allowance Trading Scheme (LATS)

The above scheme was introduced by the government to encourage councils to reach certain recycling targets over a period from 2005/06 up to the year 2011/12. Under the scheme, if Councils fail to meet their targets, by improving waste collection and recycling and using or trading their allowances, then heavy fines are incurred. The targets are progressively tougher in each year up to 2011/12. The scheme is therefore essentially a 'cap and trade' scheme whereby local authorities can trade the allowances allocated to them each year by the government, or they can elect to retain these to use in future years in order to meet the more challenging targets. The amount that they can use from future years' allocations is also capped by the regulations in order to control the proper use of allowances.

Landfill Allowance permits are valued at the lower of cost or net realisable value. Permits held by the council at 31st March 2009 are included at nil value.

27 Changes in Accounting Policies

Under the 2008 SORP the council has adopted the amendment to FRS17, Retirement benefits. As a result, quoted securities held as assets in the defined benefit pension scheme are now valued at bid price rather than mid-market value. The effect of this change is on the comparative figures for 2007/08 and these have been restated.

There have been no other major changes in the Authority's accounting policies during 2008/09.

STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

The Authority's Responsibilities

The authority is required to:

- make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this authority that officer is the Director of Corporate Services.
- manage its affairs to secure economic, efficient and effective use of resources and to safeguard its assets.
- approve the Statement of Accounts.

The Director of Corporate Services's Responsibilities

The Director of Corporate Services is responsible for the preparation of the authority's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code of Practice').

In preparing this Statement of Accounts, the Director of Corporate Services has:

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent;
- complied with the Code of Practice

The Director of Corporate Services has also:

- kept proper accounting records which were up to date;
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

Director's Statement

This Statement of Accounts has been prepared in accordance with the statutory requirements and proper accounting practices. It presents fairly the Council's financial position as at 31st March 2009 and the income and expenditure for 2008/2009.

Paul Wildsmith _____

Dated: _____

Director of Corporate Services

Certification of the Statement of Accounts

As Chair of the Audit Committee meeting held on 26th June, 2009, I hereby acknowledge receipt of the Statement of Accounts for 2008/2009 by this Committee, in accordance with the Accounts and Audit Regulations 2003 Regulation 7(1), and confirm that the Statement of Accounts was approved at the Audit Committee meeting of 26th June, 2009 in accordance with sub-paragraph 10 (3) (a) with regard to the aforementioned Regulations.

Chair _____

Dated: _____

Borough Solicitor _____

Dated: _____

INCOME AND EXPENDITURE ACCOUNT

This account summarises the resources that have been generated and consumed in providing services and managing the council during the last year. It includes all day-to-day expenses and related income on an accruals basis, as well as transactions measuring the value of fixed assets actually consumed and the real, projected, value of retirement benefits earned by employees in the year.

2007/08		2008/09			
NET EXPENDITURE RESTATE £000		GROSS EXPENDITURE £000	INCOME £000	NET EXPENDITURE £000	Notes
1,236	Central services to the public	13,398	(10,125)	3,273	
132	Court Services	151	0	151	
20,926	Cultural, environmental, regulatory & planning services	39,823	(14,072)	25,751	
18,473	Children's and education services	104,341	(83,871)	20,470	
6,101	Highways & transport services	11,504	(4,033)	7,471	
6,974	Housing Services	67,614	(55,346)	12,268	
24,276	Adult Social Care	39,281	(12,041)	27,240	
4,987	Corporate and Democratic Core	5,084	0	5,084	
2,230	Non Distributed Costs	477	0	477	22
85,335	Net Cost of Services	281,673	(179,488)	102,185	
684	(Gain) / Loss on the disposal of fixed assets			(176)	
48	Parish council precepts			62	
(586)	Surplus on trading undertakings not included in Net Cost of Services			(826)	6
4,298	Interest payable and similar charges			4,500	
1,512	Contribution of housing capital receipts to Government Pool			344	
(2,599)	Interest and investment income			(2,470)	
13,160	Pensions interest			15,900	22
(12,050)	Expected return on assets			(10,740)	22
89,802	Net operating expenditure			108,779	
(35,732)	Borough Council demand on Collection Fund			(37,888)	
-	Transfer from the Collection Fund in respect of the previous year's (surplus)/deficit			-	
(4,757)	General government grants			(10,584)	
(28,348)	Contribution from non-domestic rates pool			(32,140)	
(1,320)	Local Authority Business Growth Incentive			(463)	
(388)	Local Public Service Agreement			(388)	
-	Other			(274)	
19,257	Net General Fund deficit for the year			27,042	

The outturn on the Income and Expenditure Account is different from the movement on the General Fund Balance for the year, particularly where there are substantial differences between capital accounting entries and charges for financing capital expenditure and employer's contributions to the pension fund include a substantial element for the recovery of underfunding in the fund.

Any substantial surplus on the I&E Account does not necessarily mean that the authority has resources available to increase spending or reduce council tax and conversely any substantial deficit on the account does not necessarily mean that immediate action is needed to cut expenditure or raise council tax.

The outturn on the Income and Expenditure Account needs to be read alongside the Movement on the General Fund Balance to give the definitive measure of the authority's financial performance for the year.

STATEMENT OF MOVEMENT ON THE GENERAL FUND BALANCE

The Income and Expenditure Account shows the Council's actual financial performance for the year, measured in terms of the resources consumed and generated over the last twelve months. However, the authority is required to raise council tax on a different accounting basis, the main differences being:

- Capital investment is accounted for as it is financed, rather than as the fixed assets are consumed.
- Retirement benefits are charged as amounts become payable to pension funds and pensioners, rather than as future benefits are earned.

The change in the General Fund Balance shows whether the Council has over or under-spent against the Council Tax that it raised for the year, taking into account the use of reserves built up in the past and contributions to reserves earmarked for future expenditure.

This reconciliation statement summarises the differences between the outturn on the Income and Expenditure Account and the General Fund Balance.

AS AT 31 MARCH 2008		AS AT 31 MARCH 2009
£000's		£000's
19,257	Deficit for the year on the Income and Expenditure Account	27,042
(14,778)	Net additional amount required by statute and non-statutory proper practices to be debited or credited to the General Fund Balance for the year (see note on page 20)	(28,721)
4,479	(Increase)/Decrease in General Fund Balance for the year	(1,679)
(13,616)	General Fund Balance brought forward	(9,137)
(9,137)	General Fund Balance carried forward	(10,816)
(9,137)	Amount of General Fund Balance generally available for new expenditure	(10,816)
(9,137)		(10,816)

NOTE OF RECONCILING ITEMS FOR THE STATEMENT ON THE GENERAL FUND BALANCE

RESTATED YEAR TO 31 MARCH 2008		FOR THE YEAR TO 31 MARCH 2009
£000's		£000's
	Amounts included in the Income and Expenditure Account but required by statute to be excluded when determining the Movement on the General Fund Balance for the year	
(22,534)	Depreciation and impairment of fixed assets	(33,897)
5,305	Government Grants Deferred amortisation	2,639
(204)	Write downs of deferred charges to be financed from capital resources	(183)
(681)	Net gain / (loss) on sale of fixed assets	176
128	Differences between amounts debited/credited to the Income and Expenditure Account and amounts payable/receivable to be recognised under statutory provisions relating to soft loans and premiums and discounts on the early repayment of debt	
(2,380)	Net charges made for retirement benefits in accordance with FRS17	(1,730)
(20,366)		(32,995)
	Amounts not included in the Income and Expenditure Account but required to be included by statute when determining the Movement on the General Fund Balance for the year	
2,540	Minimum revenue provision for capital financing	2,629
2,783	Capital expenditure charged in-year to the General Fund Balance	3,220
(1,512)	Transfer from Usable Capital Receipts to meet payments to the Housing Capital Receipts Pool	(344)
3,811		5,505
	Transfers (to) or from the General Fund Balance that are required to be taken into account when determining the Movement on the General Fund Balance for the year	
51	Housing Revenue Account Balance	125
506	Voluntary revenue provision for capital financing	-
1,220	Net transfer (to) or from earmarked reserves	(1,356)
1,777		(1,231)
(14,778)	Net additional amount required to be credited to the General Fund balance for the year	(28,721)

STATEMENT OF TOTAL RECOGNISED GAINS AND LOSSES

This statement brings together all the gains and losses of the Council for the year and shows the aggregate increase in its net worth. In addition to the surplus generated on the Income and Expenditure Account, it includes gains and losses relating to the revaluation of fixed assets and re-measurement of the net liability to cover the cost of retirement benefits.

AS AT 31 MARCH 2008		AS AT 31 MARCH 2009
£000		£000
19,257	Deficit for the year on the Income and Expenditure Account	27,042
(4,966)	(Surplus) arising on Revaluation of Fixed Assets	(15,265)
(1,196)	(Surplus) arising on revaluation of available-for-sale Financial Assets	(301)
(18,770)	Actuarial (gains)/losses on pension fund assets and liabilities	47,210
(5,675)	Total recognised (gains)/losses	58,686
	<u>Other Gains and Losses</u>	
(35,635)	Government Grants Deferred	-
(46)	Financial Instruments Adjustment Account	
(41,356)	Total recognised gains for the year	58,686

BALANCE SHEET AS AT 31st MARCH 2009

RESTATED AS AT 31 MARCH 2008		AS AT 31 MARCH 2009		NOTES
£000		£000	£000	
0	Fixed Assets			
	Intangible Fixed Assets		0	
	Tangible Fixed Assets			
	Operational Assets			
180,402	Council Dwellings	173,862		
183,224	Other Land and Buildings	203,235		
5,830	Vehicles, Plant and Equipment	5,954		
28,417	Infrastructure Assets	35,639		
7,200	Community Assets	7,761		
	Non Operational Assets			
12,127	Investment Properties	14,936		
695	Assets Under Construction	693		
4,670	Surplus Assets held for Disposal	4,472		
422,565	Total Fixed Assets		446,552	14a
4,037	Long Term Investments		4,338	12
	Long Term Debtors			
81	Mortgages	69		
1,822	Residual Interest in PFI Schemes	2,663		2
272	Other	297	3,029	
428,777	Total Long-Term Assets		453,919	
	Current Assets			
689	Stocks and Work in Progress	634		
14,648	Debtors	13,834		17
3,525	Cash at Bank	2,197		
364	Landfill Allowance Trading Scheme	0		
44,604	Investments (Short Term)	40,605		
63,830			57,270	
492,607	Total Assets		511,189	
	Current Liabilities			
(40,909)	Creditors	(39,799)		18
(364)	Landfill Allowance Trading Scheme	0		
0	Temporary Borrowing	(13,764)		
(41,273)			(53,563)	
451,334	Total Assets less Current Liabilities		457,626	
(102,253)	Long Term Borrowing	(92,088)		27
(155)	Deferred Liabilities	(115)		
(32,350)	Government Grants Deferred	(58,525)		
(66,370)	Liability related to defined benefit pension scheme	(115,310)		22
(1,260)	Provisions	(1,328)		20
(202,388)			(267,366)	
248,946	Total Assets less Liabilities		190,260	
	Financed By :			
69	Deferred Capital Receipts		69	21
1,498	Revaluation Reserve		16,373	21
292,403	Capital Adjustment Account		269,231	21
(924)	Financial Instruments Adjustment Account		(787)	21
4,037	Available-for-sale Financial Instruments Reserve		4,338	
2,480	Usable Capital Receipts Reserve		1,029	21
(66,370)	Pensions Reserve		(115,310)	22
15,753	Reserves		15,317	21
248,946	Total Net Worth		190,260	

CASH FLOW STATEMENT

2007/08	DESCRIPTION	2008/09		
£000		£000	£000	£000
	Revenue Activities			
	Cash Outflows			
112,205	Cash Paid to Employees	112,091		
118,361	Other Operating Cash Payments	123,560		
15,307	Housing Benefit paid out	17,753		
28,965	Payment to Non-Domestic Rates Pool	29,835		
4,568	Precept Paid to Durham Police Authority	4,846		
2,702	Precept Paid to Durham Fire and Rescue Authority	2,810		
2,469	Payments to the Capital Receipts Pool	457	291,352	
284,577				
	Cash Inflows			
(5,651)	Rents (after Rebates)	(6,436)		
(36,824)	Council Tax Collected	(38,790)		
(29,684)	Non-Domestic Rates Collected	(31,685)		
(28,348)	Share of Non-Domestic Rates Pool	(32,140)		
(4,757)	Revenue Support Grant	(4,474)		
(58,108)	Dedicated Schools Grant	(56,354)		
(31,907)	DWP Grants for rebates	(35,261)		
(27,910)	Other Government Grants	(33,632)		
(56,580)	Cash Received for Goods and Services	(59,629)		
0	Other Cash Receipts	0		
(279,769)			(298,401)	
4,808				(7,049)
	Returns On Investments And Servicing Of Finance			
	Cash Outflows			
4,292	Interest Paid	4,536		
8	Interest Element of Finance Leasing Payments	5	4,541	
4,300				
	Cash Inflows			
0	Dividends received	0		
(3,498)	Interest received	(2,944)		
0	Receipt from Newcastle International Airport	0	(2,944)	1,597
802				
	Capital Activities			
	Cash Outflows			
29,490	Payments for Capital Schemes	50,173	50,173	
	Cash Inflows			
(6,698)	Sale of Fixed Assets	(683)		
(21,119)	Capital Grants Received	(35,395)	(36,078)	14,095
1,673				
7,283	Net Cash Outflow/(Inflow) Before Financing			8,643
	Management of Liquid Resources			
(6,290)	Net Increase/(Decrease) In Short Term Deposits	(3,539)	(3,539)	
	Financing			
	Cash Outflows			
15,445	Repayment of Loans	29,147		
42	Capital Element Of Finance Leasing Payments	40	29,187	
	Cash Inflows			
(21,389)	New Long-Term Loans Raised	(32,963)		
0	New Short-Term Loans Raised	0	(32,963)	
(5,902)				
(12,192)	Total Financing			(7,315)
(4,909)	Net (Increase)/Decrease in Cash			1,328

NOTES TO THE CORE FINANCIAL STATEMENTS

1 Long Term Contracts- Private Finance Initiative (PFI)

The Council's PFI scheme, the Education Village and Harrowgate Hill Primary School became operational in March 2006 and August 2005 respectively. The SORP requires the Council to provide details about the contract and committed revenue resources for future financial years. The Authority accounts for the net amount of the unitary charge for the PFI contract but reduced by the effect of the PFI Credit Government Grant support received in the financial year to which it relates and is included on the Children's Services line within the Income and Expenditure Account.

The Council is also committed to make further payments estimated at £91.161M over the remaining term of the 25 year contract but this figure is reduced by the impact of the PFI credits which has been estimated as totalling £68.943M worth of central government grant support over the same contract period. This then leaves an estimated remaining cost of the PFI scheme for future years to the Council of £23.218M as at 31st March 2009. It is also important to note that the costs of the scheme will take into account budgets which previously covered the facilities now provided by both the Education Village and Harrowgate Hill Primary School.

Period	Unitary Payments £000's	PFI Credits £000's	Net Cost £000's
2009/10	4,543	3,200	1,343
2010/11-2014/15	21,946	16,002	5,944
2015/16-2019/20	21,126	16,002	5,124
2020/21-2024/25	20,880	16,002	4,878
2025/26-2029/30	21,163	16,002	5,161
2030/31	2,503	1,735	768
Totals	92,161	68,943	23,218

2 Long Term Debtor - Residual Interest in PFI Scheme

The Council entered into a PFI scheme for the provision of the Education Village and Harrowgate Hill Primary School. The contract expires in September 2030.

A long term debtor has been established which will be used to build up the residual interest in the facilities at the Education Village and Harrowgate Hill Primary so that by the end of the contract term the residual interest is recorded as an asset at its expected fair value.

	B/Fwd	New Provision	Less Repayments	Amounts as at 31/03/08
	£'000	£'000	£'000	£'000
PFI Scheme residual interest				
Education Village	1,404	702	0	2,106
Harrowgate Hill Primary	418	139	0	557
Total	1,822	841	0	2,663

3 Discretionary Expenditure

The Local Government Act 2000 granted powers to authorities in England & Wales to promote well being in their area. As a consequence, the majority of the provisions of section 137 were repealed with effect from October 2000. Principal authorities in England and Wales will continue to disclose any expenditure incurred under section 137(3), eg donations to charities, not-for-profit bodies and mayoral appeals, but there is no specified limit on such expenditure.

The council's expenditure under this power was £67,539 mainly on employment and community support grants (£47,751 in 2007/08).

4 Expenditure on Publicity

Set out below, under the requirement of s5(1) of the Local Government Act 1986, is the council's spending on publicity.

	2007/08 £000	2008/09 £000
Recruitment Advertising	363	238
Other Advertising	400	1,278
Other publicity	83	89
	<u>846</u>	<u>1,605</u>

NOTES TO THE CORE FINANCIAL STATEMENTS

5 The Building Control Account

The Building (Local Authority Charges) Regulations 1998 require the disclosure of information regarding the setting of charges for the administration of the building control function - 'details of scheme for setting charges'. However, certain activities performed by the Building Control Unit cannot be charged for, such as providing general advice and liaising with other statutory authorities. The statement below shows the total cost of operating the building control unit divided between the chargeable and non-chargeable activities

	2007/08			2008/09		
	Chargeable £000	Non Chargeable £000	Total £000	Chargeable £000	Non Chargeable £000	Total £000
Employee Expenses	225	138	363	238	163	401
Premises	10	6	16	7	5	12
Transport	11	7	18	10	6	16
Supplies & Services	37	17	54	20	15	35
Central & Support Service Charges	93	78	171	77	54	131
Total Expenditure	376	246	622	352	243	595
Building Regulations Income	(331)	(9)	(340)	(238)	(8)	(246)
Deficit	45	237	282	114	235	349

6 Trading Operations

The Council operates a number of trading operations, details of which are:

	2007/08		2008/09	
	Turnover £000	Surplus / (Deficit) £000	Turnover £000	Surplus / (Deficit) £000
Building Cleaning	1,591	(75)	1,666	(25)
Construction	8,964	361	6,547	402
Catering	1,584	(140)	1,799	(155)
Grounds Maintenance	255	2	303	5
Housing Management Contract	0	0	0	0
Highways and Sewerage	3,358	171	3,673	288
Leisure Management	0	0	0	0
Maintenance	9,058	354	9,582	119
Other Cleaning	0	0	0	0
Refuse Collection	0	0	0	0
School Meals-Best Value	1,579	(223)	1,665	(312)
	26,389	450	25,235	322
Adjustments:-				
FRS 17		58		416
Pension Increase Act		35		0
Other		0		15
Prudential Borrowing		43		73
Surplus on Trading Accounts	26,389	586	25,235	826
Open & Covered Markets	620	(54)	643	(7)
Shops and Offices	194	152	197	145
Car Parks	2,337	1,080	2,373	796

NOTES TO THE CORE FINANCIAL STATEMENTS

7 Local Authority (Goods And Services) Act 1970

The Council is empowered by this Act to provide goods and services to other public bodies.

In 2008/09 surplus bedding plants grown at the Council's plant nursery were sold to various public bodies, generating income of £233,331 (£221,836 in 2007/08).

The total income on the nursery account (including internal recharges) was £407,467 (£370,003 in 2007/08) compared with expenditure of £402,203 (£368,237 in 2007/08).

The authority provided Civil Engineering, Street Lighting, Building Maintenance and Construction Work for various other bodies generating income of £1,642,427 (£1,563,138 in 2007/08).

8 Members' Allowances

Details of the amounts paid to each Member of the Council are published annually in the local newspaper. The total amount paid to Members in respect of basic, special responsibility, dependants' carers' allowance, travelling and subsistence and co-optees' allowance was £651,385 (2007/08 - £626,184).

9 Officers' Emoluments

Remuneration band	2007/08	2008/09
	Number of employees Total	Number of employees Total
£50,000 - £59,999	31	39
£60,000 - £69,999	15	15
£70,000 - £79,999	4	5
£80,000 - £89,999	5	5
£90,000 - £99,999	3	1
£100,000 - £109,999	2	4
£110,000 - £119,999	0	0
£120,000 - £129,999	0	0
£130,000 - £139,999	1	1

10 Audit Costs

The Audit Commission has appointed PricewaterhouseCoopers LLP (PwC) as the auditors of the Council. In 2008/09 Darlington Borough Council incurred the following fees relating to external audit and inspection.

	2007/08 £000	2008/09 £000
Fees payable to PwC with regard to external audit services carried out.	221	226
Fees payable to PwC for the certification of grant claims and returns	48	28
Fees payable to PwC in respect of other services provided by the appointed auditor	0	18
Sub-Total	<u>269</u>	<u>272</u>
Fees payable to the Audit Commission in respect of statutory inspection	130	22
Total	<u>399</u>	<u>294</u>

NOTES TO THE CORE FINANCIAL STATEMENTS

11 Related Parties

The Code of Practice on Local Authority Accounting requires disclosure of material transactions between the Council and related parties. Related parties are organisations or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council. The following organizations and individuals are related parties for these purposes:-

Central Government

Central Government controls the statutory framework within which the Council operates and provides the majority of the Council's funding. The Income and Expenditure Account and Cash Flow Statement contain details of grants paid by Central Government to the Council in 2008/09. Details of transactions with government departments are set out on page 39.

Councillors

Members of the Council have direct control over the the Council's financial and operating policies. During 2008/09 the Council had transactions totalling approximately £1,246,700 (£1,120,700 in 2007/08) with charitable bodies and companies in which Members had interests. Councillors are subject to the Council's Member Code of Conduct. The Register of Members' interests and declarations of interests relating to specific items of discussion at meetings are available for public inspection.

Senior Officers

The Council's senior managers may influence financial and operating policies through the professional advice to elected Members and through the management decisions they make under delegated powers. Such officers are subject to the Council's Employees Code of Conduct and professional bodies' standards. There are no related party transactions between the Council and its senior managers that require disclosure in 2008/09.

Pensions

Details of the Council's payment of employer's superannuation contribution to the Pension Fund are shown in **Note 22 (page 36)** of these Notes.

Other Organisations

The Council paid £1.367 to 24 other organisations (£1.709M to 26 in 2007/08) on which it has Member representation and which share educational, economic development, social and culture objectives, those being:

<u>Organisation</u>	£000
Association of North East Councils	35.99
County Durham & Darlington Foundation Trust	5.00
Cruse Bereavement Care and Resource Centre	7.54
Darlington & District Youth & Community Ass	207.51
Darlington & Durham Racial Equality	8.25
Darlington and District Town Twinning Association	1.00
Darlington Citizens Advice Bureau	98.54
Darlington College Corporation Board	332.46
Darlington Community Carnival Committee	10.36
Darlington Council for Voluntary Service	42.69
Darlington Young Mens Christian Association	310.52
Durham Police Authority	47.56
Family Help Organisation	90.60
Firthmoor Community Centre Management Committee	54.99
Local Government Association	43.13
National Society for Clean Air	1.20
North East Community Forests	32.86
North East Purchasing Organisation (NEPO)	5.75
North East Regional Employers Organisation	16.59
North East Trading Standards Association (NETSA)	1.64
Northern Housing Consortium	4.84
Sadberge Village Hall Association	0.17
Skerne Park Youth & Community Centre - Management Committee	5.56
Willow Road Community Centre	1.78
Total	<u>1,366.53</u>

NOTES TO THE CORE FINANCIAL STATEMENTS

12 Interests in Companies

In accordance with the Accounting Code of Practice 1996, the Council is required to identify interests in subsidiary companies and where appropriate prepare consolidated Group Accounts. The following companies do not fall within these requirements as the Authority holds a minority of the share values, the extent of control is not considered significant, and the Authority has therefore not prepared group accounts.

Investments:

The Council holds the following investments and they are included in the Balance Sheet as Long Term Investments.

The Council holds 16% of the shares in Premier Waste Management Ltd. 220,480 £1 shares are held with a balance sheet value of **£1,452,459**. The latest audited accounts are for the year ended 31st March 2008 and show net assets including pension liability of £9,077,868 (previous year £6,780,025), a profit before tax of £1,808,600 (previous year profit before tax £2,265,442), and a profit after tax of £1,369,923 (previous year profit after tax £1,950,868). Further information regarding the company's accounts can be obtained from the Registered Office, Premier Waste Management Ltd, Prospect Houses, Aykley Heads Business Centre, Aykley Heads, Durham DH1 5TS.

The Council holds 6.66% of the shares in Durham Tees Valley Airport Limited. 1,766,667 B Ordinary Shares are held with a balance sheet value of **£1,345,342**, and 174,900,100 Deferred Shares. The latest audited accounts are for the year ended 31st March 2008 and shows net assets of £20,200,326 (previous year £21,203,895), a loss before tax of £2,089,293 (previous year loss before tax £1,915,616) and a loss after tax of £1,418,349 (previous year loss after tax £1,430,992). Further information regarding the company's accounts are available from the Registered Office, Durham Tees Valley Airport Ltd, Darlington, County Durham DL2 1LU.

The Council has been awarded a proportion of the shares in Newcastle International Airport, however these have not yet been transferred to the Council, the reason being that the current owners require various approvals to transfer under the Company's rules and regulations. Those approvals continue to be sought so that the shares can be transferred and registered in the Council's name. The Council has revalued the investment back to cost (**£1,540,000**) as an appropriate proxy for the current fair value of the shares held by Durham County Council (previously valued at £1,540,000).

The Council has a number of minority interests in other entities:

Northern Arts, Darlington Business Venture, Darlington Partnership, Business Link Tees Valley, Tees Valley Urban Regeneration Company, Shopmobility, Age Concern, Safe in Tees Valley, Tomorrow Tees Valley, North East Museums, Libraries and Archives Council, North East Transport Information Service, Northern Grid for Learning, Tees Forest and the Local Government Information Unit.

NOTES TO THE CORE FINANCIAL STATEMENTS

13 Area Based Grants

Area Based Grant is a general grant allocated directly to local authorities as additional revenue funding to areas. It is allocated according to specific policy criteria rather than general formulae. Local authorities are free to use all of this non-ringfenced funding as they see fit to support the delivery of local, regional and national priorities in their areas.

2008/09 Area Based Grant Received	
	£
<u>Department of Communities and Local Government</u>	
Local Area Agreement SSCF	413,000
Supporting People Administration	144,522
Climate Control	22,500
<u>Department for Children, Schools and Families</u>	
14-19 Flexible Funding Pot	30,525
Care Matters Grant	76,847
Child Death Review Processes	13,707
Childrens Fund	321,778
Choice Advisers	23,009
Connexions	995,950
Education Health Partnerships	45,816
Extended rights to Free Transport	25,802
Extended Schools - Start Up	362,007
Positive Activities for Young People	44,571
Primary National Strategy - Central Coordination	74,443
School Development Grant (Local Authority Element)	323,000
School Improvement Partners	41,000
School Intervention Grant	27,300
Secondary National Strategy - Behaviour and Attendance	68,300
Secondary National Strategy - Central coordination	106,797
Sustainable Travel General Duty	7,468
Childrens Social Care Workforce	34,622
Teenage Pregnancy Local Implementation	96,000
Childrens Trust Fund	2,353
Preventing Violence Extremist Toolkit	5,000
School Travel Advisers	15,000
<u>Department for Transport</u>	
Rural Bus Subsidy	105,734
Road Safety Delivery	174,786
<u>Department of Health</u>	
Local Involvement Network	96,051
Carers & Emergency Respite Care	89,670
Child and Adolescent Mental Health Services (CAMHS)	176,672
Adults social Care Workforce	269,724
Carers	358,682
Learning and disability Learning fund	96,238
Mental Capacity Act & Independent Cap Advoc Service	49,438
Mental Health	306,945
Preserved Rights	852,106
<u>Home Office</u>	
Safer & Stronger Community Fund - YO & Comm Safety	175,140
Young People Substance Misuse Partnership	37,373
Total Area Based Grants	6,109,876
Revenue Support Grant	4,474,117
Total General Government Grants	10,583,993

NOTES TO THE CORE FINANCIAL STATEMENTS

14 Fixed Assets

(a) Movement of Fixed Assets

	Council Dwellings £000	Other Land & Buildings £000	Vehicles, Plant and Equipment £000	Infrastructure Assets £000	Community Assets £000	Non-Operational Properties £000	TOTAL £000
Cost or valuation							
At 1st April 2008	194,259	200,260	15,004	34,404	7,200	17,565	468,692
Additions	8,734	26,849	1,707	8,015	413	1,679	47,397
Donations	0	0	0	0	0	0	0
Disposals	(433)	0	0	0	0	(76)	(509)
Reclassifications	0	(793)	0	157	156	480	0
Revaluations	5,167	3,408	0	0	0	1,573	10,148
At 31st March 2009	207,727	229,724	16,711	42,576	7,769	21,221	525,728
Depreciation and Impairments							
At 1st April 2008	(13,857)	(17,036)	(9,174)	(5,987)	0	(73)	(46,127)
Charge for 2008/09	(12,617)	(8,831)	(1,583)	(950)	(5)	(1)	(23,987)
Disposals	0	0	0	0	0	0	0
Reclassifications	0	61	0	0	(3)	(58)	0
Depreciation and Impairments written back	11	4,891	0	0	0	164	5,066
Revaluations	(7,402)	(5,574)	0	0	0	(1,152)	(14,128)
At 31st March 2009	(33,865)	(26,489)	(10,757)	(6,937)	(8)	(1,120)	(79,176)
Balance Sheet amount at 31 March 2009	173,862	203,235	5,954	35,639	7,761	20,101	446,552
Balance sheet amount at 1 April 2008	180,402	183,224	5,830	28,417	7,200	17,492	422,565
Nature of Asset holding							
Owned	173,862	203,235	5,865	35,639	7,761	20,101	446,463
Finance Lease			89				89
	173,862	203,235	5,954	35,639	7,761	20,101	446,552

(b) Depreciation Policy

Depreciation is provided for on a straight-line method according to the following policies:

Operational Land & Buildings

- Depreciated over their useful life (generally 40 years), taking account of the estimated residual value of the property at the end of that life;

Infrastructure

- Infrastructure assets are depreciated over their estimated useful economic life of 40 years.

Vehicles, Plant and Equipment

- Depreciated over their useful life which is generally between 3 and 12 years.

NOTES TO THE CORE FINANCIAL STATEMENTS

(c) Financing

The capital expenditure was financed as follows :

	2007/08 £000s	2008/09 £000s
Revenue Contributions	2,783	3,220
Grants and Contributions	28,050	34,326
Capital Receipts	757	895
Loans	9,729	10,793
	41,319	49,234

At the 31st March 2009 the Authority has ongoing major capital commitments in relation to The Academy (£4.066M), the redevelopment of Hummersknott School (£2.994M) and North Road School project (£5.563M)

Capital Investment

The total capital investment was as follows:

	2007/08 £000s	2008/09 £000s
Operational Assets	39,075	45,827
Non-Operational Assets	415	1,679
Revenue Expenditure funded from Capital under Statute	1,829	1,728
	41,319	49,234

(d) Capital Expenditure and financing

	2007/08 £000's	2008/09 £000's
Opening Capital Financing Requirement	93,469	98,143
Capital Investment		
Operational Assets	39,075	45,827
Non-Operational Assets	415	1,679
Intangible Assets	0	0
Revenue Expenditure funded from Capital under Statute	1,829	1,728
Sources of Finance		
Capital Receipts	(758)	(895)
Revenue	(2,783)	(3,220)
Grants & Contributions	(28,050)	(34,327)
Revenue Provision	(2,540)	
Set Aside	(2,503)	(3,829)
Deferred Liabilities Movement	(11)	
Closing Capital Financing Requirement	98,143	105,106

Explanation of movement in the year

Increase in underlying need for borrowing (Supported by Government financial assistance)	3,212	4,113
Increase in underlying need for borrowing (Unsupported by Government financial assistance)	1,462	6,679
Increase / (Decrease) in Capital Financing Requirement	4,674	10,792

NOTES TO THE CORE FINANCIAL STATEMENTS

e) Analysis of Fixed Assets

	31st March 2008	31st March 2009
Schools - Nursery	1	1
- Primary (excluding Aided schools)	21	21
- Secondary (excluding Aided schools)	4	4
- Pupil Referral Unit	2	2
- PFI	2	2
-Other	1	1
Children's homes	1	1
Adult Day Centres	2	1
Other Social Services Properties	3	3
Council Dwellings	5,454	5,442
Highways - Principal roads	59.0km	59.0km
- 'B' roads	29.3km	30.65km
- 'C' roads	108.1km	109.98km
- Unclassified roads	338.3km	342.42km
Town Hall	1	1
Other Administrative Buildings	2	2
Depots and Workshops	4	3
Off-Street Car Parks/Lorry Park	21	21
Arts Centre	1	1
Leisure Centre	1	1
Eastbourne Sports Complex	1	1
Libraries	2	2
Museum	1	1
Parks and Recreation Grounds	39	39
Golf Courses	1	1
Theatre	1	1
Covered Market	1	1
Cattle Market	1	1
Open Market	1	1
Cemeteries	3	3
Crematorium	1	1
Commercial Property Rented Out : shops, Offices Workshops	33	31
Area	7,824 sq.m	7558 sq.m
Ground Leases	147	146
Area	79.1h	79.0h
Short Term Tenancies & Licences of Land	74	74
Agricultural Tenancies including Farm Business Tenancies	15	16
Area	247.62 h	247.62 h

15 Analysis of Assets Employed

	31st March 2008	31st March 2009
	£000's	£000's
General Fund	119,475	107,378
Housing Revenue Account	141,029	127,127
Trading Operations	(11,178)	(44,245)
	<u>249,326</u>	<u>190,260</u>

NOTES TO THE CORE FINANCIAL STATEMENTS

16 Finance And Operating Leases

The Authority uses leased refuse collection vehicles and also enters into a leasing arrangement for computer equipment and other miscellaneous items. The amount paid under operating leases for these items in 2008/09 was £0.746M (£0.746M in 2007/08). The Authority has 23 leasing agreements for Land & Buildings. The amount paid under the leases for these items in 2008/09 was £0.345M (£0.341M in 2007/08).

The Council is committed to making payments of £0.626M under these leases in 2009/10, comprising the following elements:-

	07/08 £000s	08/09 £000s
Leases expiring 1 year	119	127
Leases expiring between 2 -5 years	419	499
Leases expiring after 5 years	3	0

No leases entered into during 2008/09, in accordance with SSAP 21, have qualified as finance leases. Plant and Equipment leased in this manner totalled £0.287M (£0.287M in 2007/08) and includes various vehicles. Accumulated depreciation on these vehicles totals £0.199M including £0.041M charged in 2008/09. The amount paid under finance leases for these items in 2008/09 was £0.045M (£0.045M in 2007/08), split between principal repayments of £0.040M (£0.037M in 2007/08) and interest of £0.005M (£0.008M in 2007/08). An outstanding liability of £0.115M (£0.155M in 2007/08) existed relating to finance leases as at 31st March 2009.

The Council is committed to making payments of £0.045M under these leases in 2009/10, comprising the following elements:-

	07/08 £000s	08/09 £000s
Leases expiring 1 year	0	0
Leases expiring between 2 -5 years	45	45
Leases expiring after 5 years	0	0

The Authority acts as the Lessor and leases various Land & Buildings to third parties. During 2008/09 £0.849M (£0.778M in 2007/08) was received by the Authority in relation to these leases.

17 Debtors and Prepayments

	31st March 2008 £000	31st March 2009 £000
Government Departments	2,701	3,578
Other Local Authorities	191	619
Council Tax and NDR	3,234	3,642
Housing Rents	873	969
Sundry Debtors	8,267	5,567
Collection Fund Balance	330	562
Prepayments	996	1,381
	16,592	16,318
Less Provision for Doubtful Debts	(1,944)	(2,484)
	14,648	13,834

18 Creditors and Income In Advance

	31st March 2008 £000	31st March 2009 £000
Income In Advance	13,129	13,594
Government Departments	3,982	3,747
Other Local Authorities	1,443	2,432
Sundry Creditors	22,355	20,026
	40,909	39,799

NOTES TO THE CORE FINANCIAL STATEMENTS

19 Contingent Liabilities

Contingent liabilities are not accrued in the accounting statements, but are disclosed by way of notes if there is a possible obligation, which may require a payment or transfer of economic benefits. For each class of contingent liability, the authority will disclose the nature of the contingency, a brief description, an estimate of its financial effect (if possible), an indication of the uncertainties relating to the amount or timing of any outflow and the possibility of any reimbursement.

- During 1992/93 Municipal Mutual Insurance (MMI) ceased accepting new business. At 31st March 2009, the Council only had one outstanding claim with MMI amounting to £8,000 and arrangements are in place to try to ensure an orderly settlement of the sum due.

- The Association of North East Councils (ANEC), of which Darlington Borough Council is a constituent member, has agreed to guarantee the liabilities relating to the admission of employees of the North East Assembly to the Tyne & Wear Pension Fund. The total potential liability of the 25 constituent authorities is £1.580M of which Darlington has stood as guarantor for £0.061M.

20 Provisions

	Balance as at 1st April 2008	Net Movement in Year	Balance as at 31st March 2009
	£000's	£000's	£000's
Land Reclamation	300	0	300
Trading Operations	67	(42)	25
Insurance Provision	626	(113)	513
Frozen Holiday Pay	6	0	6
Social Services s117	261	(71)	190
Equal Pay	0	248	248
Xentrall Shared Services	0	46	46
	1,260	68	1,328

Land Reclamation - A provision for the repayment of reclamation grant has been made in the accounts in the sum of £300,000 at 31st March 2008. This is at variance with SSAP 4, part of the balance has been repaid during 2007/08 and the remainder of the balance is expected to be repaid during 2009/10.

Trading Operations - For all work carried out where interim valuations have been made and which are incomplete at the end of each financial year, forecasts are made of the final values and costs. These forecasts are then used to determine the likely profit or loss for each job with the resultant losses being provided for in the accounts. The provision is reversed at the beginning of the next financial year and the accounting position resumes to reflect the actual results.

Insurance Provision - The Council insures against the risk of claims in respect of personal injury and property loss. These risks are insured externally, however there is a £5,000 excess in respect of each and every claim on the liability policy. The balance on this account represents claims made and still outstanding as at 31st March 2009 which are within these excesses. The Council commenced payments during 2006/07 and payments will continue over the next 5 to 10 years.

Frozen Holiday Pay - To meet the cost of accrued holiday entitlement in respect of certain groups of employees transferred from Durham County Council. The entitlement is paid when employees leave, the timing of which cannot be known in advance.

Social Services s117 - Provision for potential repayment of charges made under s117 of the Mental Health Act 1983. The Council started to make payments in 2008/09 and they are likely to continue to be made for a number of years.

Equal Pay - A provision has been created for potential costs related to equal pay payments due as a result of the job evaluation exercise that has a backdated start date of 1st July 2005.

NOTES TO THE CORE FINANCIAL STATEMENTS

21 Reserves

The council has established a number of reserves in the Balance Sheet. Some are required to be held for statutory reasons, some are needed to comply with proper accounting practice, and others have been set up voluntarily to earmark resources for future spending plans.

	Balance as at 1st April 2008	Net Movement in Year	Balance as at 31st March 2009
	£000's	£000's	£000's
Capital Adjustment Account	292,403	(23,172)	269,231
Revaluation Reserve	1,498	14,875	16,373
Usable Capital Receipts	2,480	(1,451)	1,029
Financial Instruments Adjustment Account	(924)	137	(787)
Pension Reserves	(66,370)	(48,940)	(115,310)
Housing Revenue Account	652	125	777
Deferred Capital Receipts	69	0	69
General Fund	8,930	755	9,685
Earmarked Departmental Reserves	207	924	1,131
Faverdale Maintenance Fund	21	(5)	16
Revenue Contribution to Capital Outlay	613	(318)	295
Schools Revenue Balances	2,000	(258)	1,742
PFI Reserve	581	(356)	225
Absence Supply Insurance	100	200	300
Available-for-sale Financial Instruments Reserve	4,037	301	4,338
Insurance Fund	1,807	(548)	1,259
Crematorium Refurbishment Fund	46	11	57
Building Control	86	(114)	(28)
Equal Pay Back Pay Account	0	(248)	(248)
Pensions Contribution Reserve	710	(604)	106
Total	248,946	(58,686)	190,260

Purpose of Reserve:

- a) **Capital Adjustment Account** - A store of capital resources set aside to meet past expenditure.
- b) **Revaluation Reserve** - A store of gains on revaluation of fixed assets.
- c) **Usable Capital Receipts** - Proceeds of fixed asset sales available to meet future capital investment.
- d) **Financial Instruments Adjustment Account** - The balance of Premiums on Rescheduled Debt still to be charged to Service Revenue Accounts.
- e) **Pensions Reserve** - Balancing account to allow inclusion of Pensions Liability in the Balance Sheet.
- f) **Housing Revenue Account** - Resources available to meet future running costs for council houses.
- g) **Deferred Capital Receipts** - are amounts derived from sales of assets that will be received in instalments over agreed periods of time. They arise from the repayment of loans granted to individuals for the purchase of council houses .
- h) **General Fund** - Resources available to meet future running costs for non-housing services.
- i) **Earmarked Departmental Balances** - surpluses/(deficits) built up by departments, earmarked for forward planning.
- j) **Faverdale Maintenance Fund** - is for maintenance of land at Faverdale in accordance with an agreement entered into when the council sold land it previously owned.
- k) **Revenue Contribution to Capital Outlay** - is the establishment of a reserve to meet future capital commitments.
- l) **Schools Revenue Balances** - are balances held by locally managed schools and are not available to the Council for general use. The net balance at 31st March 2009 includes a deficit of £64,696 in respect of 1 school (£101 for 1 school in 2007/08).
- m) **PFI Reserve** - has been created to enable the Council to manage the cash flow over the life of the concession.
- n) **Absence Supply Insurance** - insures schools with delegated budgets against the risk of long term sickness.
- p) **Available-for-sale Financial Instruments Reserve** - This is the value of investments held by the authority in Durham Tees Valley International Airport, Premier Waste Management Ltd and Newcastle International Airport.
- o) **Insurance Fund** - is established under statutory powers to indemnify the Council against specified risks.
- q) **Crematorium Refurbishment Fund** - The Council has established this fund to meet future expenditure which will be incurred in complying with the requirements of the Environmental Protection Act 1990.
- r) **Building Control** - This Reserve has been created to enable any surpluses/deficits built up to be carried forward to offset against future costs.
- s) **Equal Pay Back Pay Account** - This reserve has been established under Regulation 30A of the Capital Finance and Accounting Regulations 2003/3146 to offset the equal pay provision pending potential settlement of the outstanding claims.
- t) **Pensions Contribution Reserve** - This reserve has been established in response to the latest actuarial valuation from the Council's Actuary.

NOTES TO THE CORE FINANCIAL STATEMENTS

22 Retirement Benefits

Participation in pensions schemes

As part of the terms and conditions of employment of its officers and other employees, the authority offers retirement benefits. Although these benefits will not actually be payable until employees retire, the authority has a commitment to make payments that needs to be disclosed at the time that employees earn their future entitlement.

Darlington participates in the Local Government Pension Scheme, administered locally by Durham County Council. This is a funded defined benefit final salary scheme, meaning that the authority and employees pay contributions into a fund, calculated at a level to balance the pensions liability with investment assets.

Change of accounting policy

Under the 2008 SORP the council has adopted the amendment to FRS17, Retirement benefits. As a result, quoted securities held as assets in the defined benefit pension scheme are now valued at bid price rather than mid-market value. The effect of this change is that the value of scheme assets at 31 March 2008 has been restated from £166.670M to £166.290M, a decrease of £0.380M, resulting in an increase of the pension fund deficit to £66.370M (31 March 2007: decrease of £0.440M). Current and prior year surplus have been unaffected by this change.

Transactions relating to retirement benefits

We recognise the cost of retirement benefits in the Net Cost of Services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge we are required to make against council tax is based on the cash payable in the year, so the real cost of retirement benefits is reversed out in the Statement of Movement in the General Fund Balance. The following transactions have been made in the Income and Expenditure Account and Statement of Movement in the General Fund Balance during the year:

	Local Government Pension Scheme	
	31st March 2008 £000's As restated	31st March 2009 £000's
Income and Expenditure Account		
<i>Net Cost of Services:</i>		
Current service cost	(9,940)	(6,380)
Past service costs	(2,230)	(480)
<i>Net Operating Expenditure</i>		
- interest cost	(13,160)	(15,900)
- expected return on assets in the scheme	12,020	10,740
<i>Net Charge to the Income & Expenditure Account</i>	(13,310)	(12,020)

Statement of Movement in the General Fund Balance

- reversal of net charges made for retirement benefits in accordance with FRS 17	13,310	12,020
Actual amount charged against the General Fund Balance for pensions in the year		
- Employers' contributions payable to scheme	(10,900)	(10,290)

NOTES TO THE CORE FINANCIAL STATEMENTS

Assets and Liabilities in Relation to Retirement Benefits

Reconciliation of present value of the scheme liabilities:

	Period ending 31March 2008	Period ending 31March 2008 Unfunded / Teachers	Period ending 31March 2008 Total	Period ending 31March 2009 Pension	Period ending 31March 2009 Unfunded / Teachers	Period ending 31March 2009 Total
	£M's	£M's	£M's	£M's	£M's	£M's
Opening present value of liabilities	(231,520)	(14,370)	(245,890)	(219,010)	(13,650)	(232,660)
Current service cost	(9,940)	0	(9,940)	(6,380)	0	(6,380)
Interest Cost	(12,420)	(740)	(13,160)	(15,000)	(900)	(15,900)
Contributions by participants	(3,180)	0	(3,180)	(3,210)	0	(3,210)
Actuarial (gains) / losses on liabilities	33,020	470	33,490	(10,190)	1,000	(9,190)
Net Benefits paid out	7,260	990	8,250	6,930	1,000	7,930
Past Service cost	(2,230)	0	(2,230)	(480)	0	(480)
Net increase in liabilities from disposal and acquisitions	0	0	0	0	0	0
Curtailements	0	0	0	0	0	0
Settlements	0	0	0	0	0	0
Closing present value of liabilities	(219,010)	(13,650)	(232,660)	(247,340)	(12,550)	(259,890)

Reconciliation of fair value of the
scheme assets:

	Period ending 31March 2008	Period ending 31March 2008 Unfunded	Period ending 31March 2008 Total	Period ending 31March 2009 Pension	Period ending 31March 2009 Unfunded	Period ending 31March 2009 Total
	£M's	£M's	£M's	£M's	£M's	£M's
Opening present value of assets	163,070	0	163,070	166,290	0	166,290
Expected Return on assets	12,020	0	12,020	10,740	0	10,740
Actuarial gains / (losses) on assets	(14,630)	0	(14,630)	(37,990)	0	(37,990)
Contributions by the employer	9,910	0	9,910	9,260	0	9,260
Contributions by participants	3,180	0	3,180	3,210	0	3,210
Net Benefits paid out	(7,260)	0	(7,260)	(6,930)	0	(6,930)
Net increase in assets from disposal and acquisitions	0	0	0	0	0	0
Settlements	0	0	0	0	0	0
Closing present value of assets	166,290	0	166,290	144,580	0	144,580

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields as at the Balance Sheet date. Expected returns on equity investments reflect long-term real rates of return experienced in the respective markets.

The actual return on scheme assets in the year was £27.25M (2007/08: £2.61M).

NOTES TO THE CORE FINANCIAL STATEMENTS

Scheme History

	For the year ended 31st March 2005	For the year ended 31st March 2006	For the year ended 31st March 2007 As restated	For the year ended 31st March 2008 As restated	For the year ended 31st March 2009
Present value of liabilities:					
- LGPS funded benefits	(196,320)	(227,240)	(231,520)	(219,010)	(247,340)
- LGPS Unfunded benefits			(8,950)	(8,510)	(8,530)
- Teachers' unfunded benefits			(5,420)	(5,140)	(4,020)
sub - total liabilities	<u>(196,320)</u>	<u>(227,240)</u>	<u>(245,890)</u>	<u>(232,660)</u>	<u>(259,890)</u>
Fair value of assets in the LGPS	109,480	146,910	163,070	166,290	144,580
Surplus / (Deficit) in the scheme	<u>(86,840)</u>	<u>(80,330)</u>	<u>(82,820)</u>	<u>(66,370)</u>	<u>(115,310)</u>

The council has elected not to restate fair value of scheme assets for 2004/05 & 2005/06 as permitted by FRS17 (as revised).

The liabilities show the underlying commitments that the authority has in the long run to pay retirement benefits. The total liability of £115.310M has a substantial impact on the net worth of the authority as recorded in the Balance Sheet, resulting in a reduction in the net worth from £305.570M to £190.260M.

However, statutory arrangements for funding the deficit mean that the financial position of the authority remains healthy as the deficit on the local government scheme will be made good by increased contributions over the remaining life of employees, as assessed by the scheme actuary.

The total contribution expected to be made to the LGPS by the council in the year to 31 March 2010 is £10.78M

Basis of Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels etc. The Pension Fund liabilities have assessed by Hewitt Associates Ltd, an independent firm of actuaries, estimates for the fund being based on the latest full valuation of the scheme as at 31 March 2007.

The principal assumptions used by the actuary have been:

	Local Government Pension Scheme	
	31st March 2008	31st March 2009
Long-term expected rate of return on assets in the scheme:		
Equity investments	7.60%	7.00%
Property	6.60%	6.00%
Government Bonds	4.60%	4.00%
Corporate Bonds	6.80%	5.80%
Cash/Other	6.00%	1.60%
Mortality assumptions:		
Longevity at 65 for current pensioners:		
Men	20.3	21.1
Women	22.4	23.2
Longevity at 65 for future pensioners:		
Men	22.2	23.4
Women	23.6	25.3
Rate of Inflation	3.70%	3.60%
Rate of general long-term increase in salaries	5.20%	5.10%
Rate of increase to pensions in payment	3.70%	3.60%
Rate for discounting scheme liabilities	6.80%	6.60%
Rate of increase to deferred pensions	3.70%	3.60%
Take-up of option to convert annual pension into retirement lump sum	50%	50%

NOTES TO THE CORE FINANCIAL STATEMENTS

The Local Government Pension Scheme's assets consist of the following categories, by proportion of the total assets held:

	31st March 2008	31st March 2009
Equities	47.4	45.2
Property	4.4	3.9
Government Bonds	29.3	30.0
Corporate Bonds	9.2	11.0
Cash/Other	9.7	9.9
Total	100	100

Actuarial Gains and Losses

The actuarial gains identified as movements on the Pensions Reserve in 2008/09 can be analysed into the following categories, measured as absolute and as a percentage of assets or liabilities at 31st March 2009.

	For the year ended 31st March 2005	For the year ended 31st March 2006	For the year ended 31st March 2007	For the year ended 31st March 2008	For the year ended 31st March 2009
on scheme assets:					
- Amount (£M)	2.22	22.18	1.26	(14.63)	(37.99)
- % of scheme assets	0.22%	1.68%	0.80%	(8.80%)	(26.30)
Experience gains (losses) on scheme liabilities:					
- LGPS amount (£M)	22.24	2.85	(3.86)	(2.88)	(0.71)
- LGPS Unfunded benefits amount (£M)				(0.06)	0.16
- Teachers Unfunded benefits amount (£M)				(0.04)	1.20
	22.24	2.85	(3.86)	(2.98)	0.65
- % of the present value of the scheme liabilities	11.60%	1.25%	(1.60%)	(1.30%)	0.25%

Teachers employed by the authority are members of the Teachers' Pension Scheme, administered by the Teachers Pension Agency. It provides teachers with defined benefits upon their retirement, and the authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

In 2008/09 the Council paid £3.793M to Teachers' Pensions in respect of teachers' retirement benefits, representing 14.1% of pensionable pay. The figures for 2007/08 were £3.935M and 14.1%. There were no contributions remaining payable at the year end.

The scheme is a defined benefit scheme. Although the scheme is unfunded, Teachers' Pensions use a notional fund as the basis for calculating the employers' contribution rate paid by local education authorities. However, it is not possible for the authority to identify a share of the underlying liabilities in the scheme attributable to its own employees. For the purpose of this Statement of Accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

The authority is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the Teachers' scheme.

NOTES TO THE CORE FINANCIAL STATEMENTS

23 Trust Funds

The Council acts as custodian trustee for a number of Trusts which operate for the benefit of students attending or who have attended Secondary Schools in Darlington Borough (including Queen Elizabeth 6th Form College). It also acts as trustee for a further 18 funds although these funds do not represent assets of the Council and they have not been included in the Council's Balance Sheet.

Funds for which Darlington Borough Council is sole or custodian trustee.

	Balance at 1st April £000's	Receipts £000's	Payments £000's	Balance at 31st March £000's	Assets £000's	Liabilities £000's
James Barningham Fellowship	21	3	0	24	60	0
Lady Dale Scholarship	12	2	0	14	34	0
Darlington Education Fund	96	24	(13)	107	478	0
W.Draffon Scholarship	5	1	0	6	23	0
Others	21	3	(1)	23	62	0
	155	33	(14)	174	657	0

All of the above investments are held by the Charities Official Investment Fund (COIF) and the latest COIF Charity Fund shares are valued at £483,784.55 as per valuation date 31/03/09 (£667,014.61 as per valuation date 31/03/08).

Purpose of the Trust Funds:

James Barningham Fellowship

Scholarships to pupils proceeding from any of the schools to institutions of further education, such scholarships to be awarded to the best essay on the subject " The rise and downfall of nations".

Lady Dale Scholarship

Scholarships to female pupils proceeding from any of the secondary schools to institutions of further education.

Darlington Education Fund

Promoting the education, including social and physical training, of persons under the age of 25 years who attend or have attended any of the secondary schools in Darlington.

W.Draffan Scholarship

Scholarships to pupils from any of the secondary schools proceeding to the University of Edinburgh.

Other Trust Funds administered by Darlington Borough Council are as follows :

	Balance at 1st April £000's	Receipts £000's	Payments £000's	Balance at 31st March £000's
Stainsby Murray Fund	86	3	(4)	85
E.M.Corner Bequest	65	3	(2)	66
Criminal Injuries Compensation	46	2	0	48
BAT Legacy	385	10	(68)	327
Other	60	15	0	75
	642	33	(74)	601

Purpose of the Trust Funds:

Stainsby Murray Fund

Provision of Christmas comforts for aged persons in Darlington.

E.M.Corner Bequest

Provision of the Arts by Darlington Library

Criminal Injuries Compensation

Provision of funds for compensation to minors.

BAT Legacy

British American Tobacco (BAT) closed its Darlington plant in 2004. A legacy was left to the town to support business growth and economic development

NOTES TO THE CORE FINANCIAL STATEMENTS

24 Reserves and Balances held by Schools under Delegated Schemes

Under the Education Reform Act 1988, any underspending of budgets delegated to schools can be carried forward by the school and does not accrue to the council's balances. The value of schools balances are shown below:

	31st March 2008 000's	31st March 2009 000's
Schools unspent balances	(2,219)	(2,060)
Schools overspent balances	0	0
Schools IT Loans	219	318
	(2,000)	(1,742)

25 Dedicated Schools Grant

The Council's expenditure on schools is funded by grant monies provided by the Department for Children, Schools and Families, the Dedicated Schools Grant (DSG). DSG is ringfenced and can only be applied to meet expenditure properly included in the schools budget. The Schools Budget includes elements for a restricted range of services provided on an authority-wide basis and for the individual school budget, which is divided into a budget share for each school. Over and underspends on the two elements are required to be accounted for separately. The Council is able to supplement the Schools Budget from its own resources and this year no additional funding was programmed for spending by schools.

Details of the deployment of DSG receivable for 2008/09 are as follows:

	Schools Budget Funded by Dedicated Schools Grant		
	Central Expenditure £000's	Individual Schools Budget £000's	Total £000's
Original grant allocation to Schools Budget for the current year in the Authority's budget	6,215	50,139	56,354
Adjustment to finalised grant allocation	0	0	0
DSG receivable for the year	6,215	50,139	56,354
Actual expenditure for the year	(6,215)	(50,297)	(56,512)
(Over)/underspend for the year	0	(158)	(158)
Planned top-up funding of ISB from Council resources	0	0	0
Use of schools balances brought forward	0	158	158
(Over)/underspend from prior year	0	0	0
Underspend carried forward to 2009/10	0	0	0

NOTES TO THE CORE FINANCIAL STATEMENTS

26 Notes relating to the Cash Flow Statement

The Cash Flow Statement summarises all movements of cash resulting from transactions with third parties.

The statement differs from the financial information elsewhere in the Statement of Accounts in that:

- (i) it excludes internal transactions (recharges between accounts, contributions to and from reserves, provisions etc.) as these do not result in cash movements.
- (ii) cash-flow refers only to receipts and payments of cash during the year whereas the Council's revenue accounts are prepared on the basis of income and expenditure, i.e. taking into account debtors, creditors, accruals and prepayments.

The net Cash Flow can be reconciled to the Income & Expenditure Account as follows:

CASH FLOW STATEMENT 'REVENUE ACTIVITIES' RECONCILIATION TO INCOME AND EXPENDITURE ACCOUNT		
	£000	£000
Income & Expenditure Account Deficit		27,042
Accrual adjustment		317
Items Included in CFS Revenue Activities, not Included in I & E:		
Precept Paid to Durham Police/Fire & Rescue Authorities	7,656	
Payment to Non Domestic Rates Pool	29,835	
Council Tax Collected	(38,790)	
Non Domestic Rates Collected	(31,685)	
Payments to the Capital Receipts Pool	<u>457</u>	
		(32,527)
Items Excluded from CFS Revenue Activities, Included in I & E:		
Borough Council Demand on Collection Fund	37,888	
Gain on the disposal of fixed assets	176	
FRS17 and PIA element of trading undertakings	416	
Interest paid or received	(2,030)	
Depreciation & Impairment of Assets	(33,897)	
Government grants deferred amortisation	2,639	
Pensions interest	(15,900)	
Expected return on assets	10,740	
Write down of deferred charges to be financed from capital resources	(183)	
Net charges made for retirement benefits in accordance with FRS17	<u>(1,730)</u>	
		(1,881)
Net Cash Outflow From Revenue Activities		<u><u>(7,049)</u></u>

The movement in cash reconciled to the movement in net debt

	2008/09 £000
Decrease in Cash	(1,328)
Cash flow from increase in borrowing	<u>6,159</u>
Change in Net Debt	<u><u>4,831</u></u>

Analysis of Debt

	Balance 1st April 2008 £000	Balance 31st March 2009 £000	Movement £000
Decrease in cash	3,525	2,197	(1,328)
Long Term borrowing	(102,253)	(92,095)	10,158
Investments (short term)	<u>44,604</u>	<u>40,605</u>	<u>(3,999)</u>
	<u>(54,124)</u>	<u>(49,293)</u>	<u><u>4,831</u></u>

Increase in Liquid Resources

	Balance 31/3/08 £000	Balance 31/3/09 £000	Movement £000
Movement in Short Term Deposits			
Short Term Deposits - Cash Inflow	<u>44,604</u>	<u>40,605</u>	(3,999)
Add Accruals			460
Cash Movement			<u><u>(3,539)</u></u>

NOTES TO THE CORE FINANCIAL STATEMENTS

Analysis of Government Grants

	£000
Department of Health	
DCFS Grant	7,248
Learning and Skills Council	2,582
Standards Fund	5,662
Teachers Development Grant	138
Other education grants	170
Housing Admin	1,031
Housing Subsidy	(647)
Other housing	29
Asylum Seekers	443
Homeless	48
Supporting People	3,820
HIV	9
Social Care	287
Home Office	339
Empty Property	4
Single Programme	38
Planning delivery grant	179
Concessionary Fares	482
Flood recovery	42
Cycle England	108
Waste Management & WEE	175
DfT - mainly TOTM	454
DEFRA	32
National Indicator	8
LABGI	1,641
Area Based Grants/LAA	6,110
PFI	3,200
	<hr style="border-top: 1px solid black;"/>
	33,632

Capital Grants

	£000
Single Programme	193
Darlington Eastern Corridor	5,074
Childrens Services	25,713
Department of Health	166
SHIP Grant	520
Football Foundation	237
DfT - LTP	540
DfT - Road Safety	39
Disabled Facilities Grant	288
Cycling for England Grant	748
ONE NE	444
Lottery - Railway	598
Railway Trust	191
SSCF	42
English Heritage	11
	<hr style="border-top: 1px solid black;"/>
	34,804
	<hr style="border-top: 1px solid black;"/>
Add capital contribution (incl Section 106 agreements)	591
	<hr style="border-top: 1px solid black;"/>
Per CFS	35,395
	<hr style="border-top: 3px double black;"/>

NOTES TO THE CORE FINANCIAL STATEMENTS

27 Financial Instruments

Disclosure Notes for Financial Assets and Liabilities from 1st April 2007

Key Risks

The Council's activities expose it to a variety of financial risks, the key risks are:

Credit risk- the possibility that other parties might fail to pay amounts due to the Council;

Liquidity risk- the possibility that the Council might not have funds available to meet its commitments to make payments;

Re-financing risk- the possibility that the Council might be required to renew a financial instrument on maturity at disadvantageous interest rates or terms; and

Market risk- the possibility that financial loss might arise for the Council as a result of changes in such measures as interest rate movements.

Overall Procedures for Managing Risk

The Council's overall risk management procedures focus on the unpredictability of the financial markets, and implementing procedures to minimise these risks. The procedures for risk management are set out through a legal framework set out in the Local Government Act 2003 and the associated regulations. These require the Council to comply with CIPFA Prudential Code, The CIPFA Treasury Management in Public Services Code of Practice and Investment Guidance issued through the Act. Overall these procedures require the Council to manage risks in the following ways:

- by formally adopting the requirements of the Code of Practice;
- by approving annually in advance prudential indicators for the following three years limiting:
 - The Council's overall borrowing;
 - its maximum and minimum exposures to fixed and variable rates;
 - its maximum and minimum exposures of the maturity structure of its debt; and
 - its maximum annual exposures to investments maturing beyond a year.
- by approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with Government Guidance.

These are required to be reported and approved at or before the Council's annual Council Tax setting budget. These items are reported with the annual treasury management strategy which outlines the detailed approach to managing risks in relation to the Council's financial instrument exposure. Actual performance is also reported annually to Members.

These written policies are implemented by a central treasury team. The Council maintains written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash through Treasury Management Practices (TMP's). These TMP's are a requirement of the Code of Practice and are reviewed regularly.

Credit Risk

Credit Risk arises from deposits with banks and financial institutions, as well as credit exposure to the Council's customers. Deposits are not made with banks and institutions unless they meet the minimum requirements of investment criteria outlined above.

The following analysis summarises the Authority's potential maximum exposure to credit risk, based on experience of default assessed by the ratings agencies and the Council's experience of its customer collection levels over the last five financial years, adjusted to reflect current market conditions

	Amount at 31st March 2008 £000's	Historical experience of default %	Adjustment for market conditions at 31st March 2008 %	Estimated maximum exposure to default £000's
Deposits with banks and financial institutions				
AAA rated counterparties	8,650	0.000 *	0.000 *	0
AA rated counterparties				
Less than 1 Year	7,500	0.006 *	0.006 *	1
1 to 2 years	6,000	0.006 *	0.006 *	1
A rated counterparties	15,750	0.065 *	0.065 *	10
Unrated UK Building Societies with assets of more than £1BN	2,000	0.000	0.000	1
Trade Debtors	6,366	7.000	7.000	445

* The historical experience of default has been taken from Fitch, a credit rating organisation used by the Council, and applies to the period 1990-2007 on investments out to 5 years.

Whilst the current credit crisis in international markets has raised the overall possibility of default the Council maintains strict credit criteria for investment counterparties. As a result of this high credit criteria, we have maintained historical default rates as a good indicator under these conditions and not made any adjustment to them. Part way through 2008/09 the Council reviewed its counterparty list and currently only invests in UK based Banks and Building Societies, its credit rating criteria remains the same.

NOTES TO THE CORE FINANCIAL STATEMENTS

No breaches of the Council's counterparty criteria occurred during the reporting period and the Council does not expect any losses from non-performance by any of its counterparties in relation to deposits and bonds.

The Council does not generally allow credit for its trade debtors, such that £3.867M of the £6.366M balance is past its due date for payment. The past due amount can be analysed by age as follows:

	£000's
Debts on Payment plans	2,037
Less than three months	584
Three to six months	601
Six months to one year	254
More than one year	391
	3,867
	3,867

Collateral - During the reporting period the council held no collateral as security.

Liquidity risk

The Council has ready access to borrowings from the Money Markets to cover any day to day cash flow need, and whilst the PWLB provides access to longer term funds, it also acts as a lender of last resort to councils (although it will not provide funding to a council whose actions are unlawful). The Council is also required to provide a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitment under financial instruments.

The Council manages its liquidity position through the risk management procedures above (the setting and approving of prudential indicators and the approval of the treasury and investment strategy reports), as well as through cash flow management procedures required through the Code of Practice.

Refinancing and Maturity Risk

The Council maintains a significant debt and investment portfolio. Whilst the cash flow procedures above are considered against the refinancing procedures, longer term risk to the Council relates to managing the exposure to replacing financial instruments as they mature. The risk relates to both the maturing of longer term financial liabilities and longer term financial assets.

The approved prudential indicator limits for the maturity structure of debt and the limits placed on investments placed greater than one year in duration are key parameters used to address this risk. The Council approved treasury and investment strategies address the main risks and the central treasury team address the operational risks within the approved parameters. This includes:

- monitoring the maturity profile of financial liabilities and amending the profile through either new borrowing or the rescheduling of existing debt; and

- monitoring the maturity profile of investments to ensure sufficient liquidity is available for the Council's day to day cash flow needs, and the spread of longer term investments provide stability of maturities and returns in relation to the longer term cash flow needs

The maturity analysis of financial liabilities is as follows:

	£000s	%
Less than one year	13,474	12.9
Between one and two years	13,750	13.2
Between two and seven years	8,750	8.4
Between seven and 15 years	0	0
More than 15 years	68,268	65.5
	104,242	100
	104,242	100

The maturity analysis of Financial assets is as follows:

	£000s	%
Less than one year	35,900	90
Between one and two years	4,000	10
Between two and three years	0	0
More than three years	0	0
	39,900	100
	39,900	100

All trade and other payables are due to be paid in less than one year and trade debtors of £6.366m are not included above.

NOTES TO THE CORE FINANCIAL STATEMENTS

Market Risk

Interest rate risk - The Council has limited exposure to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Council, depending on how variable and fixed interest rates move across differing financial instrument periods. For instance, a rise in variable and fixed interest rates would have the following effects:

- borrowings at variable rates - the interest expense charged to the Income and Expenditure Account will rise;
- borrowings at fixed rates - the fair value of borrowing liability will fall;
- investments at variable rates - the interest income credited to the Income and Expenditure Account will rise; and
- investments at fixed rates - the fair value of assets will fall.

Borrowings are not carried at fair value on the balance sheet, so nominal gains and losses on fixed rate borrowings would not impact on the Income and Expenditure Account or STRGL. However changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Income and Expenditure Account and effect the General Fund Balance subject to influences from Government grants. Movements in the fair value of fixed rate investments will be reflected in the STRGL, unless the investments have been designated as Fair Value through the Income and Expenditure Account.

The Council has a number of strategies for managing interest rate risk. The Annual Treasury Management Strategy draws together the Council's prudential indicators and its expected treasury operations, including an expectation of interest rate movements. From this Strategy a prudential indicator is set which provides maximum and minimum limits for fixed and variable interest rate exposure. The central treasury team will monitor market and interest rates within the year to adjust exposures appropriately. In 2008/09 changes in the yield curve relating to shorter term debt, because of the general economic circumstances, made these more favourable, the Council took advantage of these in order to make savings to the Medium Term Financial Plan and so changing the profile of maturing debt. For Darlington Borough Council as a housing authority the risk of interest rate loss is partially mitigated by government grant payable on financing costs.

If all interest rates had been higher 1% with all other variables held constant the financial effect would be:

	£000s
Increase in interest payable on variable borrowings	2
Increase in interest receivable on variable rate investments	(50)
Impact on Income and Expenditure Account	<u>(48)</u>
Increase in Government grant receivable for financing costs	0
Share of overall impact debited to the HRA	<u>0</u>

The approximate impact of a 1% fall in interest rates would be as above with the movements being reversed. These assumptions are based on the same methodology as used in the note - Fair Value of Assets and Liabilities carried at Amortised Cost.

Price Risk - The Council excluding the pension fund, does not generally invest in equity shares but have shareholdings to the value of £4.338M in two airports and a local waste management company. Whilst these holdings are generally not liquid the Council is exposed to losses arising from movements in prices of the shares.

As the share holdings have arisen in the acquisition of specific interests, the Council is not in a position to limit its exposure to price movements by diversifying its portfolio. Instead it only acquires shareholding in return for "open book" arrangements with the company concerned so that the Council can monitor factors that might cause a fall in the value of specific shareholdings.

The shares are all classified as Available-for-Sale, meaning that all movements in price will impact on gains and losses recognised in the STRGL. A gain of £0.301M has been recognised in the STRGL for 2008/09 relating to shares for Durham Tees Valley Airport, Newcastle International Airport and Premier Waste Management.

Foreign Exchange Risk- The Council has no financial assets or liabilities denominated in foreign currencies. It therefore has no exposure to loss arising from movements in exchange rates.

NOTES TO THE CORE FINANCIAL STATEMENTS

Financial Instruments Balances

The borrowings and investments disclosed in the Balance Sheet are made up of the following categories of financial instruments

	Long Term		Current	
	31st March 2008 £000s	31st March 2009 £000s	31st March 2008 £000s	31st March 2009 £000s
Financial Liabilities (principal amount)	101,242	90,768	0	13,474
Financial Liabilities at Amortised Cost	101,186	91,147	0	13,764
Accrued interest	1,067	941	0	30
Total Borrowing	102,253	92,088	0	13,794
Loans and receivables (principal amount)	4,037	4,338	43,047	39,453
Accrued Interest	0	0	1,557	1,152
Total Investments	4,037	4,338	44,604	40,605

Financial Instruments Gains/Losses

2008/09	Financial Liabilities	Financial Assets			Total
	Liabilities measured at amortised cost	Loans and Receivables	Available-for- Sale assets	Fair value through the I & E	
	£000s	£000s	£000's	£000's	£000's
Interest payable and similar charges	4,500	0	0	0	4,500
Interest and investment income		(2,470)	0	0	(2,470)
Total Net Interest					2,030
Gains on revaluation			368		
Losses on revaluation			(67)		
Surplus arising on revaluation of financial assets			301		

2007/08	Financial Liabilities	Financial Assets			Total
	Liabilities measured at amortised cost	Loans and Receivables	Available-for- Sale assets	Fair value through the I & E	
	£000s	£000s	£000's	£000's	£000's
Interest payable and similar charges	4,250	0	0	0	4,250
Interest and investment income		(2,599)	0	0	(2,599)
Total Net Interest					1,651
Gains on revaluation			1,550		
Losses on revaluation			(354)		
Surplus arising on revaluation of financial assets			1,196		

NOTES TO THE CORE FINANCIAL STATEMENTS

Fair value of Assets and Liabilities carried at Amortised Cost

Financial liabilities and financial assets represented by loans and receivables are carried on the balance sheet at amortised cost. Their fair value can be assessed by calculating the present value of cash flows that take place over the remaining life of the instruments, using the following assumptions:

- For loans from the PWLB and other loans payable, premature repayment rates from the PWLB have been applied to provide the fair value under PWLB debt redemption procedures;
- For loans receivable, prevailing benchmark market rates have been used to provide the fair value; and
- No early repayment or impairment is recognised.

Where an instrument has a maturity of less than 12 months, or is a trade or other receivable, the fair value is taken to be the principal outstanding or the billed amount.

Liabilities

The Fair values are calculated as follows

	31st March 2008		31st March 2009	
	Carrying Amount £000s	Fair Value £000s	Carrying Amount £000s	Fair Value £000s
PWLB Debt	92,510	96,412	93,102	96,472
Non PWLB Debt	9,743	12,079	12,780	14,623
Total Debt	102,253	108,491	105,882	111,095
Trade Creditors	13,979	13,979	1,260	1,260
Total Financial Liabilities	116,232	122,470	107,142	112,355

The fair value is greater than the carrying amount because the Council's portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the rates available for similar loans in the market at the balance sheet date.

The fair values for financial liabilities have been determined by reference to the Public Works Loan Board (PWLB) redemption rules and prevailing PWLB redemption rates as at each balance sheet date and include accrued interest. The fair values for non-PWLB debt has also been calculated using the same procedures and interest rates and this provides a sound approximation for fair value for these instruments.

Assets

	31st March 2008		31st March 2009	
	Carrying Amount £000s	Fair Value £000s	Carrying Amount £000s	Fair Value £000s
Money market loan less than 1 year	42,517	42,517	34,228	34,228
Money market loans more than 1 year	2,057	2,057	6,378	6,598
Trade Debtors	3,777	3,777	6,366	6,366
Total Loans and receivables	48,351	48,351	46,972	47,192

The differences are attributable to fixed interest instruments being held by the authority whose interest rate is higher than the prevailing rate estimated to be available at 31 March. This increases the fair value of financial liabilities and raises the value of loans and receivables.

28 Authorisation of the Accounts for Issue

The date that the financial statements are authorised for issue is 19th June 2008. This establishes the date after which events will not have been recognised in the Statement of Accounts.

Paul Wildsmith _____

Dated : _____

Director of Corporate Services

HOUSING REVENUE ACCOUNT

INCOME AND EXPENDITURE ACCOUNT

AS AT 31 MARCH 2008		AS AT 31 MARCH 2009	Notes
£000		£000	
	<u>Income</u>		
(14,293)	Dwelling rents (gross)	(15,247)	
(353)	Non-dwelling rents (gross)	(373)	
(1,423)	Charges for services & facilities	(1,908)	
(501)	Contribution towards Expenditure	(542)	
(16,570)	Total Income	(18,070)	
	<u>Expenditure</u>		
2,981	Repairs and maintenance	3,464	
4,939	Supervision and management	5,029	
9	Rent, rates, taxes and other charges	10	
897	HRA Subsidy Payable (including MRA)	670	8
94	Increased provision for bad and doubtful debts	152	9
	Depreciation of fixed assets		
3,507	On dwellings (= MRA)	3,860	7
25	On other assets	25	7
10,209	Impairment of Fixed Assets	16,136	3
(403)	Government Grants Deferred Written off	0	
8	Debt management costs	11	
22,266	Total Expenditure	29,357	
5,696	Net Cost of HRA Services per Authority Income & Expenditure	11,286	
0	HRA Services Share of Corporate and Democratic Core	0	
0	HRA Share of other amounts included in the whole Authority net costs of services but not allocated to specific services	0	
5,696	Net Cost of Services	11,286	
(35)	Gain on Sale of HRA Fixed Assets		
1,232	Interest Payable and Similar Charges	1,283	
0	Amortisation of Premiums and Discounts	0	
(44)	Interest and Investment Income	(35)	
0	Pension Interest Cost and Expected Return on Pension Assets	0	
6,849	(Surplus)/deficit for the Year on HRA Services	12,535	

HOUSING REVENUE ACCOUNT

STATEMENT OF MOVEMENT ON THE HRA BALANCE

AS AT 31 MARCH 2008		AS AT 31 MARCH 2009
£000		£000
6,849	(Surplus) or deficit for the year on the HRA Income and Expenditure Account	12,535
(6,900)	Net additional amount required by statute to be debited or (credited) to the HRA Balance for the year	(12,660)
(51)	(Increase) or decrease in the Housing Revenue Account Balance	(125)
(601)	Housing Revenue Account surplus brought forward	(652)
(652)	Housing Revenue Account surplus carried forward	(777)
	Note to the Statement of Movement on HRA Balance	
	Items included in HRA Income and Expenditure Account but excluded from Movement on HRA Balance for the Year	
113	Difference between amounts charged to Income and Expenditure for amortisations of premiums and discounts and the charge for the year determined in accordance with statute.	79
(9,806)	Difference between any other item of income and expenditure determined in accordance with the SORP and determined in accordance with statutory HRA requirements (if any).	(16,136)
35	Gain or (loss) on sale of HRA fixed assets	
(9,658)		(16,057)
	Items not included in the HRA Income and Expenditure Account but included in the movement on HRA Balance for the year	
(25)	Transfer from Major Repairs Reserve	(25)
0	Transfers to/(from) Housing Repairs Account	0
0	Employer's contributions payable to the Durham County Council Pension Fund and retirement benefits payable direct to pensioners.	0
0	Voluntary set aside for debt repayment	202
2,783	Capital expenditure funded by the HRA	3,220
(6,900)	Net additional amount required by statute to be debited or (credited) to the HRA Balance for the year.	(12,660)

NOTES TO THE HOUSING REVENUE ACCOUNT

1 Housing Stock

	1st April 2008	31st March 2009
<u>Number and types of dwellings</u>		
Houses	2,819	2,814
Flats	2,284	2,279
Bungalows	343	343
Non HRA	8	6
Total dwellings	<u>5,454</u>	<u>5,442</u>
<u>Balance Sheet values</u>		
	£000	£000
Land	210	101
Houses	179,620	173,051
Other property	572	711
Total net Balance Sheet value	<u>180,402</u>	<u>173,863</u>
Operational Assets		
Dwellings	179,620	173,051
Other land & buildings	<u>0</u>	<u>0</u>
	179,620	173,051
Non-operational assets		
	782	812
Total net Balance Sheet value	<u>180,402</u>	<u>173,863</u>

2 Vacant Possession Values

The vacant possession value of dwellings as at 1 April in the financial year is £386M (£385M in 2007/08)

The vacant possession value of a property is defined as an opinion of the best price at which the sale of an interest in the property would have been completed unconditionally for cash consideration on the date of the valuation.

The vacant possession value most naturally relates to sale of a single owner-occupied dwelling. Therefore it must be adjusted to obtain the balance sheet or social housing value. The social value housing value reflects a valuation for a property if it were disposed of with sitting tenants enjoying sub-market rents and tenants' rights. Rents in the private sector reflect capital values quite well since they are market rents. Rents set by local authorities are unlikely to reflect the market position as they have been arrived at through a combination of historic practice and current policy.

The difference between the vacant possession value and the balance sheet value therefore shows the economic cost to the Government of providing council housing at less than open market value.

3 Impairment Charges

These charges occur where there is a material reduction in the value of a fixed asset during an accounting period. Impairment charges of £16.136M were charged to the HRA Income and Expenditure in 2008-09. This represents £8.734M of capital expenditure incurred in the year that did not add value to the current housing stock valuation and £7.402M following a re-valuation exercise carried out during the year.

4 Revenue Expenditure funded from Capital under Statute

Capital expenditure in 2008/09 included expenditure incurred during the year that may be capitalised under statutory provisions but does not result in the creation of fixed assets and has been charged as expenditure to the HRA Income and Expenditure Account. Grants received towards the cost of this expenditure can be regarded as revenue grants despite their classification as capital. In 2008/09 Revenue Expenditure funded from Capital under Statute totalled £0.814M, capital grants treated as revenue totalled £0.814M.

NOTES TO THE HOUSING REVENUE ACCOUNT

5 Major Repairs Reserve

An analysis of the movement on the Major Repairs Reserve (MRR) is as follows :-

	2007/08 £000	2008/09 £000
Balance as at 1 April	0	0
Transfer to MRR during the financial year		
Depreciation on HRA dwellings	(3,508)	(3,859)
Depreciation on other HRA assets	(25)	(25)
Transfer to HRA during the financial year		
Depreciation on other HRA assets	25	25
Transfer from MRR during the financial year in respect of capital expenditure on		
Land	229	771
Houses	3,279	3,088
Balance as at 31 March	0	0

6 Capital Expenditure

Capital expenditure within the HRA during 2007/08 was as follows :-

	2007/08 £000	2008/09 £000
Land	229	771
Houses	9,943	8,079
Other property	1,277	868
Total capital expenditure	11,449	9,718

Total capital expenditure on land, houses and other property within the HRA during 2007/08 was funded via the following sources :-

	2007/08 £000	2008/09 £000
Borrowing	2,891	1,712
Usable capital receipts	625	172
Major Repairs Reserve	3,508	3,859
Revenue	2,783	3,220
Other Grant Funding	1,642	755
Total capital expenditure	11,449	9,718

A summary of total capital receipts from disposals is as follows :-

	2007/08 £000	2008/09 £000
Land	714	0
Houses	2,136	433
Total capital receipts	2,850	433

NOTES TO THE HOUSING REVENUE ACCOUNT

7 Depreciation of Fixed Assets

Depreciation charges also form part of the New Financial Framework. They reflect the consumption of HRA assets over their useful life and are as follows:

	2007/08 £000	2008/09 £000
Land	0	
Houses (= Major Repairs Allowance)	3,508	3,859
Other property	25	25
Total charge for depreciation	3,533	3,884
Operational Assets		
Dwellings	3,450	3,859
Other land & buildings	22	25
	3,472	3,884
Non-operational assets	0	0
Total charge for depreciation	3,472	3,884

8 HRA Subsidy

The amount of HRA subsidy payable to the authority for the financial year is as follows:

	2007/08 £000	2008/09 £000
Management allowance	2,653	2,782
Maintenance allowance	5,294	5,866
Major Repairs Allowance (MRA)	3,508	3,860
Charges for capital	1,611	1,527
Admissable Allowance	0	0
5% Rental Constraint	125	0
	13,191	14,035
<i>less</i>		
Rent	(14,088)	(14,678)
Interest on receipts	(3)	(3)
Adjustment to 2006/07 HRA Subsidy	3	(25)
Total HRA subsidy receivable / (Transfer to Communities)	(897)	(670)

9 Rent Arrears

Details of gross rent arrears, which include garages, heating and water charges are:

	2007/08 £000	2008/09 £000
Gross rent arrears as at 31st March	873	969

A provision in respect of uncollectable rent debts is included in the consolidated balance sheet.

	Year Ended 31st March 2008 £000	Year Ended 31st March 2009 £000
Opening provision for uncollectable debts	206	210
Amounts written off in the year	(90)	(38)
Increase in provision for the year	94	152
Closing provision for uncollectable debts	210	324

COLLECTION FUND

2007/08		2008/09	NOTES
£000		£000	
	<u>Income</u>		
(36,164)	Income from Council Tax	(38,279)	3
(6,830)	Transfers from General Fund	(7,360)	3
1	Council Tax benefits	4	3
(27,733)	Transitional relief		
	Income collectable from business ratepayers	(30,016)	2
(70,726)	Total Income	(75,651)	
	<u>Expenditure</u>		
43,002	Precepts and demands	45,544	4
	Business rate		
27,583	Payment to national pool	29,866	
150	Costs of collection	150	
	Bad and doubtful debts		
170	Write offs	172	
118	Movement in net provision	151	
	Contributions		
0	Towards previous year's estimated Collection Fund Surplus	0	5
71,023	Total Expenditure	75,883	
297	Collection Fund (surplus)/deficit for the year	232	
33	Collection Fund balance brought forward	330	
297	Collection Fund (surplus)/deficit for the year	232	
330	Collection Fund (surplus)/deficit balance c/forward	562	

NOTES TO THE COLLECTION FUND

1 Collection Fund

In order to comply with the terms of the Local Government and Housing Act 1989 (as amended by the Local Government and Housing Act 1992), local authorities must maintain a separate Collection Fund.

Transactions relating to income from Council Tax payers, non-domestic ratepayers and government grants are shown together with the Borough Council's demand, Police Authority precept and Fire & Rescue Authority precept on the Collection Fund Income and Expenditure Account.

Balances relating to debtors or creditors on this account are included in the Authority's Balance sheet

2 Income From Business Rates

Under the national system for non-domestic rates, the Council collects from local businesses an amount equal to the rateable value of their property multiplied by a uniform rate set by the Government.

This money is paid into a national pool, after making reductions for the relief for charities and transitional arrangements.

The Council receives in return a contribution from the pool based on a standard amount per head of adult local population

The total national non-domestic rateable value at 31st March 2009 was £74.0M (£75.3M in 2007/08). The non-domestic rating multiplier for 2008/09 was 46.2p per £ (44.4p per £ in 2007/08) and the small business non-domestic rating multiplier for 2008/09 was 45.8p per £ (44.4p per £ in 2007/08).

3 Income From Council Tax

The Council Tax replaced the Community Charge on 1st April 1993 and is a tax based on property bandings (A to H).

There is a basic tax for the middle band (Band D) with proportionately higher and lower taxes for the other bands.

The Council's tax base i.e. the number of chargeable dwellings in each band (adjusted for discounts) and converted to an equivalent number of Band D dwellings was calculated as follows:

Band	A	B	C	D	E	F	G	H
Chargeable Dwellings	12,686	6,642	5,223	4,484	3,089	1,488	747	53
Ratio	6/9	7/9	8/9	9/9	11/9	13/9	15/9	18/9

The Council set a basic council tax of £1,112.09 (£1,060.14 in 2007/08), being the amount payable in respect of properties in Band D for services provided by Darlington Borough Council.

Durham Police Authority set a Band D council tax of £142.47 (£135.72 in 2007/08) for their services.

County Durham and Darlington Fire & Rescue Authority set a Band D council tax of £82.62 (£80.28 in 2007/08) for their services.

A small additional charge is also payable in respect of parish council services in certain areas of the borough.

NOTES TO THE COLLECTION FUND

Council Tax income is therefore :

	2007/08 £000	2008/09 £000
Council Tax levied	47,485	50,393
Less allowances	(4,491)	(4,758)
	42,994	45,635
Payable from the following sources :		
Billed to Council Tax payers	(36,164)	(38,279)
Council Tax benefits	(6,830)	(7,360)
Transitional relief	0	4
Council Tax benefit subsidy limitation	0	0
	(42,994)	(45,635)

4 Precepts And Demands

The following precepts and demands were made on the Collection Fund :

	2007/08 £000	2008/09 £000
Darlington Borough Council	35,732	37,888
Durham Police Authority	4,568	4,846
County Durham and Darlington Fire & Rescue Authority	2,702	2,810
	43,002	45,544

5 Contribution In Respect Of Previous Year's Deficit

The estimated previous year's deficit was redistributed in proportion to the precepts and demands of the billing and precepting authorities as follows :

	2007/08 £000	2008/09 £000
Darlington Borough Council	0	0
Durham Police Authority	0	0
County Durham and Darlington Fire & Rescue Authority	0	0
	0	0

AUDITOR'S REPORT TO DARLINGTON BOROUGH COUNCIL

Independent Auditors' Report to the Members of Darlington Borough Council

We have audited the financial statements of Darlington Borough Council for the year ended 31 March 2008 under the Audit Commission Act 1998. The financial statements comprise the Income and Expenditure Account, the Statement of Movement on the General Fund Balance, the Statement of Total Recognised Gains and Losses, the Balance Sheet, the Cash Flow Statement, the Housing Revenue Account Income and Expenditure Account, the Statement of Movement on the Housing Revenue Account Balance, the Collection Fund and the related notes. The financial statements have been prepared under the accounting policies set out within them.

Respective responsibilities of the Chief Financial Officer and Auditors

The Chief Finance Officer's responsibilities for preparing the financial statements in accordance with relevant legal and regulatory requirements and the Statement of Recommended Practice on Local Authority Accounting in the United Kingdom 2007 are set out in the Statement of Responsibilities for the Financial Statements.

Our responsibility is to audit the financial statements in accordance with relevant legal and regulatory requirements and International Standards on Auditing (United Kingdom and Ireland).

This report, including the opinion, has been prepared for and only for Darlington Borough Council's Members as a body in accordance with the Audit Commission Act 1998 and for no other purpose as set out in paragraph 36 of the Statement of Responsibilities of Auditors and of Audited Bodies, prepared by the Audit Commission. We do not, in giving this opinion, accept or assume responsibility for any other purpose or to any other person to whom this report is shown or into whose hands it may come save where expressly agreed by our prior consent in writing.

We report to you our opinion as to whether the financial statements present fairly, in accordance with relevant legal and regulatory requirements and the Statement of Recommended Practice on Local Authority Accounting in the United Kingdom 2007, the financial position of the Council and its income and expenditure and cashflows for the year. We review whether the Governance Statement reflects compliance with 'Delivering Good Governance in Local Government: A Framework' published by CIPFA/SOLACE in June 2007. We report if it does not comply with proper practices specified by CIPFA/SOLACE or if the statement is misleading or inconsistent with other information we are aware of from our audit of the financial statements. We are not required to consider, nor have we considered, whether the Governance Statement covers all risks and controls. Neither are we required to form an opinion on the effectiveness of the Council's corporate governance procedures or its risk and control procedures.

We read the other information published with the financial statements and consider whether it is consistent with the audited financial statements. This other information comprises only the explanatory foreword. We consider the implications for our report if we become aware of any apparent misstatements or material inconsistencies with the financial statements. Our responsibilities do not extend to any other information.

Basis of audit opinion

We conducted our audit in accordance with the Audit Commission Act 1998 and the Code of Audit Practice issued by the Audit Commission, which requires compliance with International Standards on Auditing (United Kingdom and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. It also includes an assessment of the significant estimates and judgements made by the Council in the preparation of the financial statements, and of whether the accounting policies are appropriate to the Council's circumstances, consistently applied and adequately disclosed.

AUDITOR'S REPORT TO DARLINGTON BOROUGH COUNCIL

We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion, we evaluated the overall adequacy of the presentation of the information in the financial statements.

Opinion

In our opinion the financial statements present fairly, in accordance with relevant legal and regulatory requirements and the Statement of Recommended Practice on Local Authority Accounting in the United Kingdom 2007, the financial position of Darlington Borough Council as at 31 March 2008 and its income and expenditure and cash flows for the year then ended.

PricewaterhouseCoopers LLP
89 Sandyford Road
Newcastle upon Tyne
NE1 8HW

Date:
30 September 2008

Notes:

- a) The maintenance and integrity of the Darlington Borough Council website is the responsibility of the council; the work carried out by the auditors does not involve consideration of these matters and, accordingly, the auditors accept no responsibility for any changes that may have occurred to the financial statements since they were initially presented on the website.
- b) Legislation in the United Kingdom governing the preparation and dissemination of the financial statements may differ from legislation in other jurisdictions.

Conclusion on arrangements for securing economy, efficiency and effectiveness in the use of resources

Council's Responsibilities

The Council is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to regularly review the adequacy and effectiveness of these arrangements.

AUDITOR'S REPORT TO DARLINGTON BOROUGH COUNCIL

Auditor's Responsibilities

We are required by the Audit Commission Act 1998 to be satisfied that proper arrangements have been made by the Council for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires us to report to you our conclusion in relation to proper arrangements, having regard to relevant criteria specified by the Audit Commission for principal local authorities. We report if significant matters have come to our attention which prevent us from concluding that the Council has made such proper arrangements. We are not required to consider, nor have we considered, whether all aspects of the Council's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

Conclusion

We have undertaken our audit in accordance with the Code of Audit Practice and we are satisfied that, having regard to the criteria for principal local authorities specified by the Audit Commission and published in December 2006, in all significant respects, Darlington Borough Council made proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2008

Best Value Performance Plan

We issued our statutory report on the audit of the Council's best value performance plan for the financial year 2007/08 on **30 September 2007**. We did not identify any matters to be reported to the authority and did not make any recommendations on procedures in relation to the plan.

Certificate

We certify that we have completed the audit of the financial statements in accordance with the requirements of the Audit Commission Act 1998 and the Code of Audit Practice issued by the Audit Commission.

PricewaterhouseCoopers LLP
89 Sandyford Road
Newcastle upon Tyne
NE1 8HW

Date:
30th September 2008

ANNUAL GOVERNANCE STATEMENT

Scope of Responsibility

1. Darlington Borough Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively. The Council also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.
2. In discharging this overall responsibility, the Council is responsible for putting in place proper arrangements for the governance of its affairs, facilitating the effective exercise of its functions, and which includes arrangements for the management of risk.
3. The Council has approved and adopted a Local Code of Corporate Governance, which is consistent with the principles of the CIPFA/SOLACE Framework Delivering Good Governance in Local Government. A copy of the Code is on our website at www.darlington.gov.uk or can be obtained from:

Democratic Services
Corporate Services Department
Town Hall
Feethams
Darlington
DL1 5QT
Tel. (01325) 388351

4. This Statement explains how the Council has complied with the Code and also meets the requirements of regulation 4(2) of the Accounts and Audit Regulations 2003 as amended by the Accounts and Audit (Amendment) (England) Regulations 2006 in relation to the publication of a statement on internal control.

The Purpose of the Governance Framework

5. The governance framework comprises the systems and processes and culture and values, by which the Council is directed and controlled and its activities through which it accounts to, engages with and leads the community. It enables the Council to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate, cost-effective services.
6. The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the Council's policies, aims and objectives, to evaluate the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically
7. The governance framework has been in place at the Council for the year ended 31st March 2009 and up to the date of approval of the Statement of Accounts.

The Governance Framework

8. The key elements of the Council's governance framework are tabulated in Appendix A to this statement which also indicates their relevance to the following six core principles that underpin good governance:
 - (a) Focusing on the purpose of the Council and on outcomes for the community and creating and implementing a vision for the local area;
 - (b) Members and officers working together to achieve a common purpose with clearly defined functions and roles;
 - (c) Promoting values for the Council and demonstrating the values of good governance through upholding high standards of conduct and behaviour;
 - (d) Taking informed and transparent decisions which are subject to effective scrutiny and managing risk;
 - (e) Developing the capacity and capability of members and officers to be effective; and
 - (f) Engaging with local people and other stakeholders to ensure robust public accountability.
9. Each key element, as detailed in the Council's Local Code, has a nominated lead officer, outlines the duty to which it relates and includes three discrete types of action:-
 - (a) Awareness - making sure that everyone who needs to know about the element does know;
 - (b) Monitoring - ensuring that the duty is carried out; and
 - (c) Review - actions to ensure that the element is reviewed in the light of effectiveness and emerging good practice.

ANNUAL GOVERNANCE STATEMENT

Review of Effectiveness

Background

10. The Council has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness is informed by the work of the executive managers within the Council who have responsibility for the development and maintenance of the governance environment, the Head of Corporate Assurance's Annual Internal Audit Report, and also comments made by the external auditors and other review agencies and inspectorates.
11. This Statement has been prepared by a management group that has responsibility for evaluating assurances and the supporting evidence. The group comprises the:
 - (a) Director of Corporate Services (S151 Officer);
 - (b) Borough Solicitor (Monitoring Officer);
 - (c) Policy Manager;
 - (d) Head of Human Resource Management; and
 - (e) Head of Corporate Assurance.
12. The Audit Committee is responsible for the independent review and approval of the Annual Governance Statement following examination of the supporting evidence.
13. Assurance on adequacy and effectiveness is outlined under the following categories identified in the Council's Annual Governance Statement Framework.

Local Code of Corporate Governance

14. The Audit Committee received six-monthly monitoring reports in December 2008 and June 2009 to ensure that Members were satisfied that the management processes defined in the Council's Local Code were actually being adhered to throughout the organisation.
15. The reports concluded that overall, positive progress was being made on the application of Corporate Governance within the Authority.

Managers' Assurance Statements

16. Annual Managers' Assurance Statements are an integral part of the framework that supports production of the Annual Governance Statement.
17. The Statements cover key aspects of the internal control environment on which assurance is required and were completed in Spring 2009 by representatives on Departmental Senior Management Teams. The output from the exercise was reported to the Audit Committee in June 2009.
18. The overall position was positive. Required improvements identified through the Assurance Statements largely focus on the expansion of learning management software to better record acceptance and understanding by employees and members of a range of corporate policies/processes. In addition, Statements have been completed by secondary schools that were endorsed by Governing Bodies and are being rolled out to primary schools on a phased basis.

Performance Management/Data Quality

19. The Council's Performance Management Framework (PMF) is a formal process whereby performance is monitored against both national and local indicators across key strategies. This process, operated by all departments to defined quality standards, is underpinned by a series of rules and procedures codified in a Data Quality Strategy (DQS). Increased partnership working including with the National Indicator Set (NIS) is being more formally brought in to the PMF. Partners are discussing their singular and joint needs at a number of forums including through a multi-agency data group.
20. Reporting of performance involves regular reports to Departmental Management Teams, Corporate Management Team, Cabinet and Scrutiny Committees. The reports have recently been reconfigured to make them easier to understand and provide more focused information. In addition, Members and Officers are able to look at more detailed performance information by using the Council's computerised performance management system, PerformancePlus.
21. The PMF is reviewed at least annually and any improvements identified as a result of internal or external audit work are incorporated as appropriate.

ANNUAL GOVERNANCE STATEMENT

22. The NIS has made the reporting of timely quarterly and year-end data more complex, although data to hand, that includes for most of the indicators, suggests that overall service plan targets are being achieved. Performance against targets for the community strategy themes and corporate objectives is generally positive, although targets have not been achieved for a limited number of indicators where under performance has impacted upon the headline picture for a number of themes and objectives
23. The Council was reassessed in 2008 by external audit on its management arrangements to secure data quality and the assessment concluded that the Council was performing well.

Financial Management

24. The Council's Medium Term Corporate Plan incorporates four-year financial plans. The Council sets its annual revenue budget, capital programme and Council Tax within this wider planning framework. The Medium Term plans, annual budgets and Council Tax are developed in consultation with partner organisations in all sectors, residents and employees, and are approved by full Council.
25. Responsibility for controlling and managing budgets is delegated to Directors and devolved to service managers. Financial management is closely integrated with service management. Cabinet and Resources Scrutiny Committee receive regular reports to enable them to monitor and scrutinise financial performance and service delivery.
26. The Council must comply with external financial reporting requirements, including publishing an annual Statement of Accounts ('the Accounts') and reporting to Central Government and other funding providers. The Accounts, which are prepared in accordance with Accounting Codes of Practice, are approved by the Council's Audit Committee and are independently audited under arrangements made by the Audit Commission. The auditors gave an unqualified opinion on the Council's 2007/08 financial statements by the statutory deadline of 30 September 2008, and commented that the accounts presented for audit were substantially free from error and were supported by comprehensive and clear working papers.
27. The Council's cash-flow and borrowing to finance capital expenditure is managed through the Treasury Management Strategy, approved by full Council, and in accordance with legislation and codes of practice. Through its controls and procedures the Council avoided any losses of investments or interest in the Icelandic banking collapse of 2008.
28. Specific arrangements exist for schools, to which responsibility for management of finance and other resources has been devolved under various legislation. A system of accreditation under the Financial Management Standard in Schools (FMSiS) is being rolled out to all Darlington schools in a phased three-year programme.

Risk Management

29. Risk is one of the elements of information incorporated into the development of departmental service plans and the Corporate Plan. Risk management is, therefore an essential element in establishing policy, developing plans and enhancing operational management.
30. The risk management process involves identifying, analysing, managing and monitoring risks. The identification of risks is derived from a 'top down' (corporate) and a 'bottom up' (departmental) process of risk assessment and analysis resulting in coverage of the whole Council. The process prioritises the risks resulting in a focus upon the key risks and priorities. The risks are managed through the development of appropriate action plans, allocated to responsible officers.
31. The approach to, and outcomes from, the Council's risk management processes for 2008/09 was reported to the Audit Committee in March 2009. The report detailed positive progress upon delivery of action plans to mitigate key risks and outlined advances in the management of operational risks through the Council's Corporate Risk Management Group. Indeed, proactive risk management work within the Council was again recognised at national and European level this year.

Information Governance

32. In February 2008, Cabinet approved a Corporate Information Governance Policy in order to formally establish a strategic framework addressing the requirements that the law, ethics and policy place upon information and records management. The Policy is designed to ensure the systematic adoption of information management principles to underpin the Council's operations and service delivery.
33. Implementation of the Policy is led and monitored by the cross-departmental Corporate Information Governance Group, chaired by the Head of Corporate Assurance. This Group was mandated to approve information governance related policies and tasked to produce six monthly progress reports to the Audit Committee.

ANNUAL GOVERNANCE STATEMENT

34. The progress reports to the Audit Committee in December 2008 and June 2009 concluded that progress had continued in all areas of information governance across the Council. The Corporate Information Governance Team was targeting those services areas that required urgent assistance with their information as well as delivering a strategic framework for the whole Council and developing approaches to managing information requests.

Internal Audit

35. The Council's Internal Audit Division operates to the standard defined in the CIPFA Code of Practice for Internal Audit in Local Government. The Annual Internal Audit Plan is risk-based and sets the foundation for an objective review of key controls and procedures operating within the Council.
36. The Audit Committee approves the Annual Internal Audit Plan and receives progress reports against the Plan during the year including any significant matters arising or other issues of concern and Internal Audit's Annual Report.
37. Internal Audit concluded in their Annual Report for 2008/09 that, overall, the Council continues to operate within a control environment that is generally sound.

Review of Internal Audit Effectiveness

38. A review of the effectiveness of the Council's system of internal audit was carried out by a team of senior officers that comprised a Policy Adviser, the Assistant Director – Housing and the Assistant Director – Public Protection based upon guidance issued by the Finance Advisor Network (FAN) of CIPFA. The findings of the review were considered by the Audit Committee in June 2009.
39. The review team concluded that the Council has an effective system of internal audit.

Xentrall Shared Service Partnership

40. A shared service partnership was established in May 2008 with Stockton BC for the provision of ICT, Transactional Finance and HR and Design and Print.
41. The internal audit of the partnership was undertaken by Stockton BC and the outcome from the audit work carried out was reported quarterly to the Darlington Audit Committee. The overall position on assurance opinions was positive and identified improvements on bank reconciliation and income system processes have been implemented.

Partnership Working

42. In March 2007, Cabinet adopted a partnership working toolkit to provide a means to ensure that the Council's resources are effectively employed, the performance of each partnership is monitored and adequate governance arrangements are in place. As part of the toolkit, a clear definition of a partnership and those classed as significant are documented. The toolkit, that consists of an on-line questionnaire, is completed by the lead officer for each partnership.
43. There was to be an annual review of significant partnerships led by the Chief Executive of Darlington Partnership based upon completed questionnaires and the outcomes from this review were reported to Cabinet in January 2009.
44. The report summarised the range of partnership working undertaken by the Council and depicted an overall positive position on outcomes and governance arrangements.
45. Specific reference was made to the major redevelopment of the structures of the Darlington Partnership to enable it to be best placed to deliver the new sustainable community strategy, One Darlington : Perfectly Placed, and its new constitution was formally implemented in September 2008. Throughout the redevelopment process Darlington Partnership managed to maintain a high profile as the means by which the different sectors could meet and agree joint action against priorities. Indeed, the year saw the continued delivery of a well received pilot Local Area Agreement that focused on Children and Young People.

ANNUAL GOVERNANCE STATEMENT

Standards Committee

46. The Standards Committee continues to monitor a set of Ethical Health Indicators designed to provide an indication of any peaks in activity which indicate dissatisfaction with the Council across a range of areas of the Council's activities. The Committee has a work programme and oversees the Council's Confidential Reporting Policy, the Protocol for Member/Officer relations, Member Training and other key documents. The Committee has undertaken a range of publicity and produced new web pages during the last year to promote its new role in local assessment. The Committee has links with other Committees across the Tees Valley providing joint training for members and parish councils. The committee submitted its first annual return to the Standards Board for England and its Annual Report to the Leader of the Council with recommendations about areas for improvement and the future work programme. The Committee is currently exploring a public trust survey to be conducted across the Tees Valley to monitor its effectiveness. It is also establishing regular liaison meetings with group leaders and the Chief Executive.
47. The Committee has also implemented the new Local Assessment Framework and received fifteen complaints during its first municipal year. The majority of these related to a parish council. There continues to be no complaints upheld against a member of Darlington Borough Council since the introduction of the ethical framework. The Committee has a key role in monitoring all member training and ensuring a training programme designed to meet the needs identified by members PDR's. The Committee has recently been given new responsibility for designating courses across the Council as mandatory for members. The Committee monitors attendance at training and reports non compliance publicly.
48. The Committee has an ongoing work programme and an ambitious programme of work for the coming year.

Resources Scrutiny committee

49. Scrutiny forms an important part of the Council's governance arrangements by providing independent examination of executive roles. Resources Scrutiny Committee has responsibilities for examining the Council's arrangements for financial planning, management and reporting and for efficiency and value-for-money. The Committee develops and implements an annual work programme to manage its continuing oversight role and undertake specific pieces of work.
50. During 2008-09, amongst other things, the Committee scrutinised and contributed to the development of the revised Capital Project Management arrangements. The Committee also undertook much more extensive and detailed examination of the development of the Medium Term Financial Plan for 2009-13. It agreed to set up a standing Review Group to undertake more frequent (monthly) examination of continuing budget management during 2009-10.

Annual Audit and Inspection Letter

51. The Annual Audit and Inspection Letter, produced jointly by the Council's external auditors PricewaterhouseCoopers LLP (PwC) and the Audit Commission, was presented to the Audit Committee in March 2009. The Letter was extremely positive and highlighted that the Council retained the highest Comprehensive Performance Assessment (CPA) rating of 'four star' and under 'direction of travel', to describe improvement progress, was 'improving strongly'.
52. In terms of Use of Resources, comprising financial reporting, management and standing as well as internal control and value for money, the Council improved its score to 4 out of 4. This equates to 'performing strongly - well above minimum requirements'. This represented a significant achievement against a background in which the assessment, once again, became more demanding. The improvement in score was driven by enhancements in the Council's accounts closedown procedures and by developments in partnership governance.
53. The Letter included key messages that the Council can demonstrate improvements in each of its top three priorities: improving the local economy, raising educational attainment and promoting inclusive communities; in partnership with others, delivers good outcomes for children and young people and for adults, with good and excellent capacity to improve respectively; and improvements to the local economy have been sustained in the last year against an increasingly grave economic backdrop both nationally and internationally.
54. Outlined also was action needed by the Council to build on its existing partnerships; to maintain its strong community leadership role; to prepare for significant changes in local authority accounting guidance in the next few years, in particular the international financial reporting requirements; and to prepare for fundamental revisions to the Use of Resources assessment in 2009.

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Significant Internal Control Issues

55. Previous Annual Governance Statements have referred to improvement actions required to give greater levels of confidence and assurance around capital projects in response to significant overspends on two major capital schemes, the Pedestrian Heart and Darlington Eastern Transport Corridor.
56. Three key strands of activity taken to strengthen programme and project management and Scrutiny and Cabinet oversight of major capital schemes were referred to:-
- (a) the reorganisation of the Council in the autumn of 2007;
 - (b) changes to the Contract Procedure Rules approved by Council in February 2008, subsequently enhanced in May 2009; and
 - (c) the ongoing Capital Project Review.
57. The Capital Project Review has now been completed and a new Capital Project Management approach is in the process of being implemented. Relevant members of staff have been trained on the methodology and received a copy of the Council's Project Management Handbook. The training took the opportunity to refresh understanding on Financial Procedure Rules, Procurement Rules, Delegated Powers, Health and Safety as well as decision making and reporting requirements.

A Capital Programme Review Board has been established to oversee the strategic position of the Council on capital projects. A Project Position Statement is now actively used by all departments on a monthly basis with reporting produced for use in the Capital Programme Review Board and Resources Scrutiny. The Control Point documentation has been introduced on many projects and is expected to be developed for all remaining projects over the course of the next year.

- 58.
59. The methodology is expected to improve continually over time and with use and a quarterly Review Group has been set up to ensure that all departments have the chance to raise opportunities, issues or questions relating to the procedures.

Statement by the Leader of the Council and Chief Executive

60. We have been advised on the implications of the result of the review of the effectiveness of the governance framework by the Audit Committee and are committed to ensure the continuous improvement of the system in place.

Signed Date

Leader of the Council

Signed Date

Chief Executive

CORE PRINCIPLES OF CORPORATE GOVERNANCE

APPENDIX A

	Focusing on the purpose of the authority and on outcomes for the community and creating and implementing a vision for the local area	Members and officers working together to achieve a common purpose with clearly defined functions and roles	Promoting values for the authority and demonstrating the values of good governance through upholding high standards of conduct and behaviour	Taking informed and transparent decisions which are subject to effective scrutiny and managing risk	Developing the capacity and capability of members and officers to be effective	Engaging with local people and other stakeholders to ensure robust public accountability
Sustainable Community Strategy	✓					✓
Local Area Agreement	✓					✓
Constitution		✓		✓		✓
Service Planning Framework	✓	✓			✓	✓
Business Transformation Projects	✓	✓		✓	✓	
Community Engagement Strategy	✓				✓	✓
Communication Strategy	✓	✓	✓	✓		✓
ICT Strategy	✓		✓		✓	✓
Human Resources Strategy	✓	✓	✓		✓	
Performance Management Framework	✓	✓	✓		✓	
Schedule of Council Meetings				✓		✓
Council Procedure Rules			✓			
Record of Decisions		✓		✓		✓
Partnership Working Toolkit	✓	✓	✓	✓	✓	✓
Code of Conduct for Members				✓	✓	
Members Induction and Training Programme				✓	✓	
Code of Conduct for Employees				✓	✓	
Officer and Member Protocols		✓	✓			
Confidential Reporting Policy				✓	✓	
Code of Corporate Governance	✓	✓	✓	✓	✓	✓
Risk Management Strategy				✓		
Anti-fraud and Corruption Policy				✓		
Capital Programme Methodology		✓		✓		
Information Governance Policy	✓		✓	✓	✓	✓
Procurement Strategy	✓	✓	✓	✓		✓
Contract Procedure Rules	✓	✓	✓	✓		✓
Medium Term Financial Plan/Budgets	✓	✓		✓		✓
Treasury Management Framework		✓		✓		✓
Annual Statement of Accounts	✓					✓
Financial Procedure Rules	✓	✓	✓	✓		
Scheme of Delegation		✓		✓	✓	
Complaints Process	✓		✓	✓		✓
Social Inclusion Strategy	✓		✓			✓
Equalities Plan	✓		✓			✓

Assurance Framework

Risk	Assurance Provider	Sources of Assurance	Links to Internal Audit Work Plan	Reporting to Members
Internal Control environment inadequate/ineffective.	Internal Audit	Internal Audit Strategy. Internal Audit's Role and Terms of Reference. Risk based Annual Internal Audit Plan. Internal Audit Reports/opinions and outcomes from consultancy work undertaken.	Internal Audit Strategy. Internal Audit's Role and Terms of Reference. Risk based Annual Internal Audit Plan. Internal Audit reports/opinions and outcomes from consultancy work undertaken.	Internal Audit's Strategy, Role and Terms of reference and Annual Audit Plan approved by the Audit Committee. Quarterly/Annual Reports to the Audit Committee on progress/outcomes against the Annual Audit Plan. Annual Report includes an overall opinion on the Council's control environment.
The financial position of the Council not presented fairly in the Financial Statements; the Annual Governance Statement not presented in accordance with relevant requirements; and proper arrangements are not in place to secure economy, efficiency and effectiveness in the use of resources.	External Audit	Risk based External Audit Plan. External Audit Reports/opinions.	Internal Audit's Annual Audit Plan discussed with External Audit to facilitate External audit planning and minimise the duplication of audit effort wherever possible.	External Audit Plan and External Audit Reports, including the Annual Audit and Inspection Letter, considered by the Audit Committee. Annual Audit and Inspection Letter considered by Cabinet.
Overall performance of the Council considered inadequate/ineffective.	Audit Commission	Audit and Inspection Plan. Audit Commission Reports/opinions.	Audit Commission Reports reflected upon in the Internal Audit planning process.	Audit and Inspection Plan considered by the Audit Committee. Audit Commission Reports, including the Annual Audit and Inspection Letter, considered by Cabinet.
Service delivery arrangements considered inadequate/ineffective.	Other External Inspection Agencies eg Care Quality Commission (CQC) and the Office for Standards in Education, Children's Services and Skills (Ofsted).	External Inspection Agency Reports.	External Inspection Agency Reports reflected upon in the Internal Audit planning process.	External Inspection Agency Reports considered by Cabinet.

Business risk processes inadequate/ineffective	Risk Management and Insurance Section	Risk Management Strategy. Corporate/Departmental Risk Registers. Corporate Risk Management Group and Sub-Group Agendas and Minutes. Officer/Member Training.	Annual Audit Plan developed with reference to Corporate/Departmental Risk Registers. Risk Management function subject to periodic Internal Audit review as part of the cyclical audit process.	Risk Management Strategy endorsed by the Audit Committee and approved by Cabinet. Six-monthly/Annual Reports to the Audit Committee on the outcomes from the Council's risk management processes.
Fraud and corruption arrangements inadequate/ineffective.	Internal Audit and Benefits Enquiry Unit.	Anti-Fraud and Corruption Strategy, Policy, Fraud Response Plan and Money Laundering Policy. Housing Benefit/Council Tax Anti-Fraud Strategy, Policy and Sanctions Policy. Confidential Reporting Policy. Internal Audit reviews of arrangements. Outcomes from bi-annual National Fraud Initiative exercises co-ordinated by the Audit Commission. Internal Audit/Benefits Enquiry Unit case files.	Anti-Fraud and Corruption arrangements, including National Fraud Initiative exercises, administered by Internal Audit. The potential for a service to be susceptible to fraud reflected within Internal Audit's risk assessment model that underpins the annual audit planning process. Internal Audit review of Housing Benefits conducted on an annual basis	Fraud related Policies and Strategies approved by the Audit Committee and Confidential Reporting policy approved by Council. Annual Reports to the Audit Committee on the outcomes from the Council's anti-fraud and corruption arrangements.
Information governance arrangements inadequate/ineffective.	Information Governance Section and External Audit.	Corporate Information Governance Policy and supporting policy/guidance framework. Corporate Information Governance Group Agendas and Minutes. Officer/Member Training. External Audit Report on Data Quality.	Information Governance/Sensitivity of data is reflected within Internal Audit's risk assessment that underpins the annual audit planning process. Information Governance subject to periodic Internal Audit review as part of the cyclical audit process.	Corporate Information Governance Policy approved by Cabinet. Six-monthly reports to the Audit Committee on progress with implementation of the Policy. External Audit Report on Data Quality considered by the Audit Committee.
Internal control environment of relevant areas of Xentrall inadequate/ineffective.	Stockton BC Internal Audit	Risk based Annual Internal Audit Plan. Internal Audit reports/opinions and outcomes from consultancy work undertaken.	Joint working protocol agreed between the Internal Audit Services of Stockton and Darlington to cover Xentrall audits. Copies of all relevant Stockton BC Internal Audit Reports on Xentrall forwarded to Darlington Internal Audit for information.	Stockton BC's Annual Audit Plan related to Xentrall considered by the Audit Committee. Quarterly Reports to the Audit Committee on progress/outcomes against the Annual Audit Plan.

Local Code of Corporate Governance not implemented.	Corporate Group responsible for drafting the Annual Governance Statement.	Local Code of Corporate Governance. Local Code individual key documents/functions matrices, completed by relevant Lead Officers, posted on the intranet covering awareness, monitoring and review. Six Monthly update reports to the Audit Committee in respect of the application of Corporate Governance within the Authority.	Internal Audit direct effort annually to validate evidence quoted in the individual key documents/functions matrices posted on the intranet.	Local Code endorsed by the Audit Committee and approved by Council. Six-monthly reports to the Audit Committee on progress with implementation of the Code.
Grant processes inadequate.	External Audit	External Audit Report on audited Grant Claims and Returns.	Grant process arrangements subject to annual review by Internal audit.	External Audit Report on Grant Claims and Returns considered by the Audit Committee.
Health and Safety practices and processes inadequate/ineffective	Health and Safety Unit	Corporate Health and Safety Policy Risk Assessments. Reportable Accident Statistics. Outcomes from audits undertaken by the Health and Safety Unit. Officer/Member Training.	Health and Safety function subject to periodic Internal Audit review as part of the cyclical audit process.	Corporate Health and Safety Policy approved by Cabinet. Six-monthly report to Resources Scrutiny on the Council's performance on health and safety.
Property management arrangements inadequate	Corporate Premises Risk Group	Corporate Premises Database System and supporting documentation.	Corporate Premises Database System subject to periodic Internal audit review as part of the cyclical audit process.	Property management arrangements included in Council Risk Registers and, as such, included within member reporting arrangements for business risk processes.
Management control in respect of operational aspects of the business inadequate.	Managers/Schools Assurance Statements.	Annual signed Statements from Assistant Directors and schools.	Arrangements administered and outputs scrutinised by Internal Audit.	Annual report to the Audit Committee on the outcomes from the Assurance Statement process.
Partnership governance arrangements inadequate.	Partnership Lead Officers	Annual Partnership Toolkit Questionnaires completed by relevant Council Partnership Lead Officers and supporting documentation.	Partnership Governance Arrangements subject to periodic Internal Audit review as part of the cyclical audit process.	Partnership Toolkit approved by Cabinet. Annual report to Cabinet on the operations of significant partnerships.

Treasury management arrangements inadequate.	Accounting Services	Treasury Management Policy Statement, Strategy, Prudential Indicators and Procedures.	Treasury Management function subject to periodic Internal Audit review as part of the cyclical audit process.	Treasury Management Policy Statement, Strategy and Prudential Indicators approved by Council. Treasury Management Procedures approved by Cabinet. Six-monthly/Annual Reports to Cabinet on the performance of the Treasury Management function.
Financial management arrangements inadequate/ineffective.	Accounting Services	Medium Term Financial Plan. Corporate Budget Setting/Monitoring processes and supporting documentation. Officer/Member Training.	Financial management arrangements subject to periodic Internal Audit review as part of the cyclical audit process.	Medium Term Financial Plan approved by Council. Quarterly Reports to Cabinet/Resources Scrutiny on Finance/Performance.
Ethical health arrangements inadequate.	Legal Services	Member Code of Conduct. Officer Code of Conduct. Ombudsmen complaints and outcomes. Member/Officer Training.	Legal Services Reports reflected upon in the audit planning process.	Members and Officers Codes of Conduct endorsed by Standards Committee and approved by Council. Standards Committee meet regularly to consider a range of relevant reports. Regular report to cabinet on Ombudsmen complaints and outcomes.
Ineffective system of internal audit	Senior Group of Officers	Annual Review of the system of internal audit and supporting documentation conducted in accordance with the Accounts and Audit Regulations.	Internal Audit direct effort annually to support the review process.	Annual Review of the system of internal audit considered by the Audit Committee.

GLOSSARY

ACCOUNTING PERIOD

The period of time covered by the accounts, normally a period of twelve months commencing on 1st April and ending as at the balance sheet date, 31st March.

ACCRUALS

The concept that income and expenditure is accounted for as it is earned or incurred, not as money is received or paid.

ACTUARIAL GAINS AND LOSSES

For a defined benefit pension scheme, the changes in actuarial deficits or surpluses that arise because:

- events have not coincided with the actuarial assumptions made for the last valuation (experience gains or losses) or
- the actuarial assumptions have changed.

AGENCY

The provision of a service by an authority on behalf of another authority, which is legally responsible for providing that service. The responsible authority reimburses the authority providing the service in the first instance.

ASSET

An item owned by the authority, which has a monetary value. Assets are defined as current or fixed.

- Current assets will be consumed or cease to have value within the next financial year, e.g. stocks and debtors
- Fixed assets provide benefits to the authority and to services it provides for a period of more than one year, for example, land, buildings, vehicles and equipment.
- Intangible assets are non-financial fixed assets, such as software licences, that do not have physical substance but are identifiable and are controlled through custody or legal rights.

ASSOCIATE

An entity other than a subsidiary or joint venture in which the reporting authority has a participating interest and over whose operating and financial policies the reporting authority is able to exercise significant influence.

AUDIT

An independent examination of the Authority's activities, either by internal audit or the Authority's external auditor, who are PricewaterhouseCoopers, LLP.

BALANCE SHEET

A statement of the recorded assets, liabilities and other balances at the end of an accounting period.

BALANCES

The capital or revenue reserves of the Authority made up of the accumulated surplus of income over expenditure on the General fund or any other fund.

BUDGET

The forecast of the net revenue and capital expenditure over the accounting period. Members approve budgets, based on policies, linked to the corporate plan.

BVACOP

CIPFA's Best Value Accounting Code of Practice.

CAPITAL CHARGES

A charge to services for the use of fixed assets, which comprises:

- a capital financing charge equivalent to notional interest on the net value of the assets and,
- a depreciation charge based on the remaining finite life of the asset.

GLOSSARY

CAPITAL EXPENDITURE

Expenditure on the acquisition of a fixed asset, which will be used in providing services beyond the current accounting period or, expenditure which adds to an existing fixed asset.

CAPITAL FINANCING

The raising of money to pay for capital expenditure. There are various methods of financing capital expenditure including borrowing, leasing, direct revenue financing, usable capital receipts, capital grants, capital contribution, revenue reserves and earmarked reserves.

CAPITAL RECEIPTS

The proceeds from the disposal of land or other assets. Proportions of capital receipts can be used to finance new capital expenditure, within rules set down by the Government, but they cannot be used for revenue purposes.

CARRY-FORWARDS

Unspent revenue budgets which, upon approval, services can use in future years.

CIPFA

The Chartered Institute of Public Finance and Accountancy. This is the professional institute governing how public money is used and how it has to be reported.

COLLECTION FUND

The Collection Fund records transactions in respect of council tax and non-domestic rates and illustrates the way in which these have been distributed.

COMMUNITY ASSETS

Assets that the Authority intends to hold in perpetuity, that have no determinable useful life, and that may have restrictions on their disposal. Examples of community assets are parks and historic buildings.

CONSISTENCY

The concept that the accounting treatment of like items within an accounting period and from one period to the next are the same.

CONTINGENCY

A condition which exists at the balance sheet date, where the outcome will be confirmed only on the occurrence or non-occurrence of one or more uncertain events.

CONTINGENT ASSET

A contingent asset is a possible asset arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the Authority's control.

CONTINGENT LIABILITY

A condition which exists at the balance sheet date, which may arise in the future but where the outcome will be confirmed only on the occurrence or non-occurrence of one or more future events.

CORPORATE AND DEMOCRATIC CORE (CDC)

The corporate and democratic core comprises all activities which local authorities engage in specifically because they are elected, multi-purpose authorities. The cost of these activities are thus over and above those which would be incurred by a series of independent, single purpose, nominated bodies managing the same services. There is therefore no logical basis for apportioning these costs to services.

COUNCIL TAX

This is a banded property tax which is levied on domestic properties throughout the Borough. The banding is based on estimated property values as at 1st April 1991.

GLOSSARY

CREDITOR

Amounts owed by the Authority for works done, goods received or services rendered before the end of the accounting period but for which payments have not been made by the end of that accounting period.

CURRENT SERVICE COST (PENSIONS)

The increase in the present value of a defined benefit scheme's liabilities expected to rise from employee service in the current period.

DEBTOR

Amounts due to the Authority for works done, goods received or services rendered before the end of the accounting period but for which payments have not been received by the end of that accounting period.

DEFERRED CHARGES

Expenditure of a capital nature, met from borrowing, but where there is no tangible asset, e.g. improvement grants. This includes loans outstanding on assets sold in cases where the sale proceeds were used for new capital investment.

DEFINED BENEFIT PENSION SCHEME

Pension schemes in which the benefits received by the participants are independent of the contributions paid and are not directly related to the investment of the scheme.

DEPRECIATION

The measure of the wearing out, consumption, or other reduction in the useful economic life of a fixed asset, whether arising from use, the passage of time or obsolescence through technological or other changes.

DISCRETIONARY BENEFITS (PENSIONS)

Retirement benefits which the employer has no legal, contractual or constructive obligation to award and are awarded under the authority's discretionary powers such as The Local Government (Discretionary Payments) Regulations 1996.

ENTITY

A body that is delivering a service, or carrying on a trade or business, with or without a view to profit.

EXCEPTIONAL ITEMS

Material items that derive from events or transactions that fall within the ordinary activities of the authority and which need to be disclosed separately by virtue of their size or incidence to give fair presentation of the accounts.

EXPECTED RETURN ON PENSION ASSETS

For a funded defined benefit scheme, the average rate of return, including both income and changes in fair value but net of scheme expenses, expected over the remaining life of the related obligation on the actual assets held by the scheme.

EXTRAORDINARY ITEMS

Material items, possessing a high degree of abnormality, which derive from events or transactions that fall outside the ordinary activities of the authority and which are not expected to recur. They do not include exceptional items, nor do they include prior period items merely because they relate to a prior period.

EVENTS AFTER THE BALANCE SHEET DATE

Events after the balance sheet date are those events, favourable or unfavourable, that occur between the balance sheet date and the date when the Statement of Accounts is authorised for issue.

FAIR VALUE

The fair value of an asset is the price at which it could be exchanged in an arm's length transaction less, where applicable, any grants receivable towards the purchase or use of the asset.

FINANCE LEASE

A lease that transfers substantially all of the risks and rewards of ownership of a fixed asset to the lessee

GLOSSARY

FIXED ASSETS

Tangible assets that yield benefits to the local authority and the services it provides for a period of more than one year.

GOING CONCERN

The concept that the statement of accounts are prepared on the assumption that the authority will continue in operational existence for the foreseeable future

GOVERNMENT GRANTS

Grants made by the Government towards either revenue or capital expenditure to support the cost of the provision of the Authority's services. These grants may be specifically towards the cost of particular schemes or to support the revenue spend of the Authority.

HOUSING ACT ADVANCES

Loans made by an authority to individuals or Housing Associations towards the cost of constructing, acquiring or improving dwellings. Loans to individuals are termed mortgages.

HOUSING BENEFITS

A system of financial assistance to individuals toward certain housing costs administered by authorities and subsidised by Central Government.

HOUSING REVENUE ACCOUNT (HRA)

A statutory account maintained separately to the General Fund. It includes all revenue expenditure and income relating to the provision, maintenance and administration of council housing and associated areas.

IMPAIRMENT

A reduction in the value of a fixed asset, below its carrying amount on the balance sheet.

INCOME

Amounts which the Authority receives or expects to receive from any source, including fees, charges, sales and grants.

INCOME AND EXPENDITURE ACCOUNT

The revenue account of the Authority that reports the net cost for the year of the functions for which it is responsible, and demonstrates how that cost has been financed from precepts, grants and other income.

INFRASTRUCTURE ASSETS

A class of fixed assets belonging to the Authority whose life is of indefinite length and which are not usually capable of being sold. Examples include roads and highway works.

INTANGIBLE ASSETS

These are non-financial fixed assets, such as software licences, that do not have physical substance but are identifiable and are controlled custody or legal rights.

INTEREST COST (PENSIONS)

For a defined benefit scheme, the expected increase during the period in the present value of the scheme liabilities because the benefits are one period closer to the settlement.

INVESTMENTS (PENSION FUND)

The investments of the Pension Fund will be accounted for in the statements of that fund. However, authorities are also required to disclose, as part of the disclosures relating to retirement benefits, the attributable share of pension scheme assets associated with their underlying obligations.

JOINT VENTURE

An entity in which the reporting authority has an interest on a long-term basis and is jointly controlled by the reporting authority and one or more other entities under a contractual or other binding arrangement.

GLOSSARY

LIABILITY

A liability is where an authority owes payment to an individual or another organisation:

- A current liability is an amount which will become payable or could be called in within the next accounting period, e.g. creditors or cash overdrawn.
- A deferred liability is an amount which, by arrangement is payable beyond the next year at some point in the future, or to be paid off by an annual sum over a period of time.

MATERIALITY

The concept that the Statement of Accounts should include all amounts which, if omitted, or mis-stated, could be expected to lead to distortion of the financial statements to a reader of the statements.

MINIMUM REVENUE PROVISION (MRP)

Represents the minimum amount that must be charged to a revenue account in each financial year to repay external borrowings.

NET BOOK VALUE

The amount at which fixed assets are included in the balance sheet, i.e. their historical cost or current value less the cumulative amount provided for depreciation.

NET CURRENT REPLACEMENT COST

The cost of replacing an asset in its existing condition and use.

NET REALISABLE VALUE

The open market value of the asset in its existing use, less the expenses to be incurred in realising the asset.

NATIONAL NON-DOMESTIC RATE (NNDR)

NNDR Poundage is set annually by Central Government based on the assessed value of properties used for business purposes and is collected by charging authorities. The proceeds are redistributed by the Government between local authorities based on population.

NET WORTH

The Authority's value of total assets less total liabilities.

NON-DISTRIBUTED COSTS

These are overheads for which no user now benefits and as such are not apportioned to services.

NON-OPERATIONAL ASSETS

Fixed assets held by an Authority but not directly occupied, used or consumed in the delivery of services. Examples of Non-Operational Assets are investment properties and assets that are surplus to requirements pending sale or development.

OPERATING LEASE

An agreement in which the Council derives the use of an asset in exchange for rental payments, but where the risks and rewards of ownership are not transferred.

OPERATIONAL ASSETS

Fixed assets held and occupied, used or consumed by the Authority in the direct delivery of those services for which it has a statutory or discretionary responsibility.

PAST SERVICE COST (PENSIONS)

For a defined benefit pension scheme, the increase in the present value of the scheme liabilities related to employee service in prior periods arising in the current period as a result of the introduction of, or the improvement to, retirement benefits.

PENSION SCHEME LIABILITIES

The liabilities of a defined benefit scheme for outgoing due after the valuation date. Scheme liabilities measured using the projected unit method reflect the benefits that the employer is committed to provide for service up to the valuation date.

GLOSSARY

PRECEPT

The levy made by precepting authorities on billing authorities, requiring the latter to collect income from council taxpayers on their behalf e.g. Police Authority and Parish Councils.

PRIOR YEAR ADJUSTMENT

Material adjustments applicable to prior years arising from changes in accounting policies or from the correction of fundamental errors. This does not include normal recurring corrections or adjustments of accounting estimates made in prior years.

PROJECTED UNIT METHOD

An accrued benefits valuation method in which the pension scheme liabilities make allowance for projected earnings. The accrued benefits are the benefits for service up to a given point in time, whether vested rights or not.

PROVISION

An amount put aside in the accounts for liabilities or losses which have occurred but uncertainty surrounds the exact amounts involved or the dates on which they will arise.

PROVISION FOR CREDIT LIABILITIES

This represents the sum set aside for the repayment of debt. This provision is subsumed within the capital financing reserve.

PRUDENCE

The concept that revenue is not anticipated but is recognised only when realised in the form either of cash or of other assets, the ultimate cash realisation of which can be assessed with reasonable certainty.

PUBLIC WORKS LOAN BOARD (PWLB)

This is a Central Government Agency which provides loans for one year and above to authorities at interest rates only slightly higher than those at which the Government itself can borrow.

RATEABLE VALUE

The annual assumed rental value of a hereditament, (inheritable property), which is used for NDR purposes.

RELATED PARTIES

Two or more parties are related, when at any one time during the financial period:

- one party has direct or indirect control of the other party; or
- the parties are subject to common control from the same source; or
- one party has influence over the financial and operational policies of the other party to an extent that the other party might be inhibited from pursuing at all times its own separate interests; or
- the parties, in entering a transaction, are subject to influence from the same source to such an extent that one of the parties to the transaction has subordinated its own separate interests.

RELATED PARTY TRANSACTIONS

A related party transaction is the transfer of assets or liabilities or the performance of services by, to or for a

- the purchase, sale, lease, rental or hire of assets between related parties;
- the provision by a pension fund to a related party of assets or loans, irrespective of any direct economic benefit to the pension fund;
- the provision of a guarantee to a third party in relation to a liability or obligation of a related party;
- the provision of services to a related party, including the provision of pension fund administration services;
- transactions with individuals who are related parties of an authority or a pension fund, except those applicable to other members of the community or the pension fund, such as council tax, rents and payments of benefits.

The materiality of related party transactions is judged not only in terms of their significance to the Authority, but also in relation to its related party.

GLOSSARY

REMUNERATION

Includes taxable salary payments to employees less employees' pensions contributions, together with non-taxable payments when employment ends, taxable expense allowances and any other taxable benefits.

RESERVES

The accumulation of surpluses, deficits and appropriations over past years. Reserves of a revenue nature are available and can be spent or earmarked at the discretion of the Authority. Some capital reserves such as the fixed asset restatement reserve cannot be used to meet current expenditure.

RESIDUAL VALUE

The net realisable value of an asset at the end of its useful life. Residual values are based on prices prevailing at the date of the acquisition (or revaluation) of the asset and do not take account of expected future price changes.

RETIREMENT BENEFITS

All forms of consideration given by an employer in exchange for services rendered by employees that are payable after the completion of employment.

REVENUE BALANCES

These are accumulated surpluses on the General Fund. They can be applied to reduce borrowing, reduce council tax, or held to be applied in future years.

REVENUE CONTRIBUTIONS

The method of financing capital expenditure directly from revenue. The Authority may determine that certain capital schemes should be financed in this way or alternatively may include a prescribed sum in the revenue budget for this purpose.

REVENUE EXPENDITURE

The day-to-day expenses of providing services. It is usually of a constantly recurring nature and produces no permanent asset, e.g. salaries, wages, supplies and services, and debt charges.

REVENUE SUPPORT GRANT

This is a Central Government grant to authorities, contributing towards the cost of their services. It is based on the Government's assessment of how much an authority needs to spend to provide a standard level of service.

SCHEME LIABILITIES

The liabilities of a defined benefit scheme for outgoings due after the valuation date. Scheme liabilities measured using the projected unit method reflect the benefits that the employer is committed to provide for service up to the valuation date

SORP – A STATEMENT OF RECOMMENDED PRACTICE

The SORP specifies the principles and practices of accounting required to prepare a Statement of Accounts which 'presents fairly' the financial position and transactions of a local authority.

STATEMENT OF STANDARD ACCOUNTING PRACTICES (S.S.A.P.'s)

Statement of Standard Accounting Practice, with which local authorities should comply when preparing their accounts so that the accounts are presented fairly.

STOCKS

Items of raw materials and stores an authority has produced to use on a continuing basis and which it has not yet used. Examples are consumable stores, raw materials and components purchased for incorporation into products for sale.

GLOSSARY

TEMPORARY BORROWING/INVESTMENT

Money borrowed or invested for an initial period of less than one year.

TOTAL COST

The total cost of a service or activity includes all costs which relate to the provision of the service (directly or bought in) or to the undertaking of the activity. Gross total cost includes employee costs, expenditure relating to premises and transport, supplies and services, third party payments, support services and overheads, which need to be apportioned.

TRUST FUNDS

Funds administered by the Authority for such purposes as prizes, charities, specific projects and on behalf of minors.

UNAPPORTIONABLE CENTRAL OVERHEADS (UCO)

These are overheads for which no user now benefits and should not be apportioned to services.

USEFUL LIFE

The period over which the Local Authority will derive benefits from the use of a fixed asset.

WORK IN PROGRESS

The cost of work done on an uncompleted project at the balance sheet date, which should be accounted for.

A copy of the Statement of Accounts is available on the Council's website on www.darlington.gov.uk

If English is not your first language and you would like more information about this document, or if you require information in large print or braille or tape, please contact (01325) 388351.

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