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# PROJECT POSITION STATEMENT & CAPITAL PROGRAMME MONITORING QUARTER TWO 2010/2011

# Responsible Cabinet Member – Councillor Chris McEwan, Efficiency & Resources Portfolio

Responsible Directors - Paul Wildsmith, Director of Corporate Services Cliff Brown, Director of Community Services

#### **SUMMARY REPORT**

## **Purpose of the Report**

- 1. This report provides
  - (a) A summary of the latest Capital resource and commitment position, to inform monitoring of the affordability and funding of the Council's capital programme,
  - (b) An update on the current status of all construction projects currently being undertaken by the Council
- 2. It also seeks approval for a number of changes to the programme.

#### **Summary**

- 3. The current projected outturn of the 2010/11 Capital Programme is £145.1million against an approved programme of £145.9million. The investment is delivering a wide range of improvements to the Council's assets and more critically, to Council services. Refurbishment of council homes, improved learning environments in schools, better traffic flows and opportunities for sustainable travel have been achieved and are detailed within the report. It is expected that prudential borrowing will be used to achieve the shortfall in corporate resources of £882,000 that are required to fund commitments. The programme, including commitments, remains affordable within the Medium Term Financial Plan (MTFP) for 2010-14.
- 4. The Council has a substantial annual construction programme of work. The current project position statement (PPS) shows there are 102nr live projects currently being managed by the Council with an overall project outturn value of £75.3million. The majority of projects are running to time, cost and quality expectations with no foreseeable issues.
- 5. The projects are managed either by the Council's in-house management team, a Framework Partner or by Consultants sourced via an open / OJEU tender process.

#### Recommendations

- 6. It is recommended that Cabinet:-
  - (a) Note the attached status position on construction projects.
  - (b) Note projected capital expenditure and resources.
  - (c) Approve the adjustments to resources as detailed in paragraph 19.
  - (d) Approve the resource virements as indicated in paragraph 20.

#### **Reasons**

- 7. The recommendations are supported by the following reasons: -
  - (a) To inform Cabinet of the current status of construction projects.
  - (b) To make Cabinet aware of the latest financial position of the Council.
  - (c) To maintain effective management of resources.

# Paul Wildsmith Director of Corporate Services

**Cliff Brown Director of Community Services** 

# **Background Papers**

Capital Medium Term Financial Plan 2010/11 – 2013/14 Project Position Statement August 2010

Ken Poole : Extension 4440, John Barrigan : Extension 2323

S17 Crime and Disorder	This report has no implications for crime and disorder.
Health and Well Being	There are no issues relating to health and wellbeing which this report needs to address
Sustainability	There are no issues relating to environmental impact.
Diversity	There are no specific implications for diversity
Wards Affected	All wards are affected.
Groups Affected	The proposals do not affect any particular groups within the community
Budget and Policy Framework	The report highlights potential changes to the Council's budget.
Key Decision	The report does not represent a key decision
Urgent Decision	For the purpose of the 'call-in' procedure this does not represent an urgent matter.
One Darlington: Perfectly Placed	The Capital Programme referred to in the report supports delivery of the Sustainable Community strategy through appropriate deployment of the Council's resources
Efficiency	The recommendations support the effective and efficient use of resources.

#### MAIN REPORT

#### **Information and Analysis**

- 8. **Appendix 1** summarises the Council's capital commitments and resources position. The total value of commitments, including 2010-11 spending and projected future spending, is £55.1million. It is estimated that prudential borrowing of £882,000 will be required to fund the capital programme. The revenue impact is included in the Medium Term Financial Plan.
- 9. **Appendix 2** lists all live construction projects and provide details on numbers, type and details of the key individuals responsible for the delivery of the projects. It also provides a statement on the current status position on each project, details of actions being taken, where required and any current issues.

# **Project Position Statement**

- 10. Over the past 12 months new procedures for project management have been developed including the production by project managers of a Project Position Statement (PPS) for all projects over £75,000. This report brings together the pertinent data from the current PPS with financial information from the Financial Management System (FMS) and approvals by Cabinet
- 11. The Project Position Statement (**Appendix 2**) details the current live construction projects, up to the end of August 2010, by delivery area, excluding any completed projects or those on hold.
- 12. The overview of live construction projects is as follows:-

	Projects	Current Approved Budget £/p	Projected Outturn £/p	Variance	Variance (Value) £/p
(a) Children's Services	23	25,305,671	25,224,671	-0.32%	-81,000
(b) Community Services	5	17,511,797	17,593,506	0.47%	81,709
(c) Corporate Services	2	2,443,000	2,509,886	2.74%	66,886
(d) Housing	10	14,748,643	13,765,135	-6.67%	-983,508
(e) Regeneration	5	2,473,158	2,405,389	-2.74%	-67,769
(f) Transport	57	13,806,000	13,792,581	-0.09%	-13,419
TOTAL	102	76,288,269	75,291,168	-1.31%	-997,101

13. The table shown above includes a column for current approved budget. In certain cases this budget figure may be different from the original approved budget. This could be as a result of variances identified during construction or other variables not known at the initiation stage. The original budget and all subsequent changes have been reported to and approved by Cabinet.

14. The live projects are at the following stages:

Department	Brief	CP1	CP2	CP3	CP4	CP5	Total
Children's Services	-	-	4	13	6	-	23
Community Services	-	2	-	1	1	1	5
Corporate Services	-	-	-	1	1	-	2
Housing	-	-	2	4	4	-	10
Regeneration	-	2	2	-	1	-	5
Transport	4	28	7	3	15	-	57
TOTAL	4	32	15	22	28	1	102

- (a) **Control Point 1 (CP1) Start Up:** is used to define the position of a project at its conception stage.
- (b) **Control Point 2 (CP2) Initiate:** defines a project at feasibility stage and will likely include a desktop assessment of a project and the use of informed estimates.
- (c) **Control Point 3 (CP3) Define:** the point that the project is progressed to RIBA Stage F, i.e. detailed design.
- (d) **Control Point 4 (CP4) Construction Phase:** is the stage at which work begins on the project, i.e. for a construction project on site through to build completion.
- (e) **Control Point 5 (CP5) Evaluate**: is the stage post completion of the project at which time the project is reviewed and lessons learned are discussed in order that they can be taken to the next or similar projects.
- 15. The status on live projects is as follows:

Department			*
Children's Services		22	1
Community Services	1	4	
Corporate Services	1	1	
Housing		6	4
Regeneration	2	2	1
Transport		55	2
TOTAL	4	90	8

- (a) Green stars and red triangle symbols are used to identify projects that have variances which are:-
  - (i) More than £5,000, if the variance is also more than 5% of the approved budget for the project, or
  - (ii) More than £50,000 regardless of the percentage variance
- (b) Projects that are within these margins are symbolised with blue circles.
- (c) In addition to cost, the same symbols are used to indicate similar levels of variances in time and quality/outputs/outcomes.

16. Current projects with the red triangle symbol are as follows:-

Project	Reason for Variance	Action
Darlington Eastern	Cost overrun due to	Contract complete
Transport Corridor	compensation events and	
	associated time delay	
Town Hall Basement	Significant extra works required	Contract complete
Void	by the client and associated	
	programme overrun	
Central Park Depot	Original programme not been	Option to relocate is at an early stage
	met owing to the economic	and Officers are reviewing options
	climate and the delay in the start	
	of the Central Park programme	
Central Park Footbridge	Cost dispute resulting in	Contract managed in accordance with
	programme overrun	strategy agreed by Cabinet in March
		2009 with a further report to Members
		in due course

## **Reconciliation of Project Position Statement to Capital Programme**

17. The table shown below reconciles the differences between the Capital Programme (CP) and the Project Position Statement (PPS). Differences occur because the Project Position Statement includes all construction projects over £75,000 in value funded from Capital and Revenue sources. Spending within the Capital Programme is not always of a construction nature, can be of any value and excludes Revenue funded schemes. Of those schemes included within the Capital Programme £90m relates to capital spend expended in previous years and the balance of £55.1million comprises of capital commitments brought forward from 2009/10 and schemes approved as part of the 2010/11 Capital Programme.

		Value
		£m
	Live Projects from Project Position	75.291
less	Future years funding not yet released by Cabinet.	(11.313)
add	Non-construction projects not included in PPS report.	13.078
add	Capital Schemes that were complete or nearing completion, before the	49.266
	production of PPS, are not included within PPS.	
add	Children's Services resources not yet allocated to specific projects.	8.304
add	2010/11 Capital Schemes not yet integrated into PPS reporting.	4.104
add	Schemes Closed or on hold.	4.616
add	Projects under £75k are excluded from PPS reporting.	1.707
	Capital Programme	145.053

#### **Capital Programme**

18. Paragraphs 19 & 20 show the movements in the Capital Programme since the approval of the 2010/11 Capital MTFP that have not yet been approved by Members:-

# 19. Adjustment to resources requested by Departments:-

		Value		Resource type
Department	Scheme	£	Reason for adjustment	adjusted
(a) Community	Concrete Street	(71,000)	Scheme complete – cost	Departmental
Services	Lighting		saving	Unsupported
	Replacement			Borrowing
	Civil Parking	(127,000)	Reduction in projected	Departmental
	Enforcement		outturn	Unsupported
				Borrowing
	Geneva	32,000	S106 funding to improve	Capital Contribution
	Lane/Railway		the landscape in the vicinity	
	View		of the development	
	Landscaping			
(b) Corporate	DDA and Fire –	26,000	Dolphin Centre Counter	Corporate Resources
Services	Workplace		Modifications (report will	
			be taken to future Cabinet)	
	D & S Partnership	20,000	Additional costs	Departmental
	ICT room			Unsupported
				Borrowing
	Land Sale costs	26,000	Additional costs in relation	Corporate Resources
			to work on Commercial St.	
			& Haughton Rd.	
(c) Housing	New Build	(649,000)	Reduction in projected	Departmental
	Springfield		outturn achieved through	Unsupported
			tendering	Borrowing
(d) Regeneration	SSCF	(30,000)	Reduction in projected	Corporate Resources
			outturn	
	Single	(30,000)	Reduction in projected	Grant
	Programme -		outturn	
	Fringe			
TOTAL		(803,000)		

# 20. Virement of resources requested by Departments:-

Department	Scheme	Value £	Reason for Virement
(a)Children's Services	Bishopton Redmarshall	3,000	Roofing project outturned higher than original estimate.
	Mowden Infants	(3,000)	Saving on Mowden Primary footpath link
	North Rd Project	180,000	Extended School grant funding cut & projected overspend as per the PPS which will be reported to future Cabinet.
	BSF Preparatory Costs	(107,000)	Cancellation of BSF
	14-19 Diplomas	(7,000)	Aborted Sports Hall project committed twice in error.
	Cluster D Co-location	(235,000)	Unallocated funding vired to PCP Dodmire, Hurworth & Heathfield.

PCP Hurwoth	35,000	Comment above.
	35,000	Unallocated funding see
		Unallocated funding – see
		comment above
PCP Heathfield	150,000	Unallocated funding – see
		comment above.
Unallocated PCP Funding	(7,000)	Cancellation of BSF,
		reduction in outturn of
		Mowden Primary footpath &
		vire to Northwood to fund
		Extended Schools grant cut.
Temporary Accommodation	67,000	Funding vired from 14-19 &
		Contingency to fund
		modular classrooms.
Asset Management Costs	299,000	Capital Contribuion to the
		staffing costs of the
		Children's Services Capital
		& Assets team & IPF
		software.
Contingency	(425,000)	As per above adjustments
(b)Housing 09/10 Prepaint Joinery	(12,000)	Adjustment to enable easier
10/11 Repairs Before Painting	12,000	monitoring.
09/10 Private Sector Energy Efficiency	(100,000)	Adjustment to enable easier
10/11 Private Sector Energy Efficiency	100,000	monitoring.
New Build Springfield	(200,000)	The Housing Business
10/11 Structural Repairs	200,000	Plan has identified some key
	,	target areas for investment
		that can be brought forward
		to achieve savings to the
		Repairs and Maintenance
		budget without any adverse
		impact on the current
		financial commitments of the
		Housing Revenue Account.
		The efficiencies delivered
		through the tendering of the
		largest of the four Local
		Authority new build sites at
		Springfield, ensures that the
		proposed virement
		of £200k from the existing
		approved budget for the
		Springfield scheme will be
		cost neutral.
(c)Transport Stockton Rd Roundabout	11,000	Prioritising of schemes
Advanced Stop Lines	(26,000)	within the Cycle England
Polam Lane Improvements	15,000	block.
TOTAL	0	

# **Outcome of Consultation**

21. There has been no consultation in the preparation of this report.