ITEM NO.	
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PROPOSED CHANGES TO TAXI LICENSING FEES AND CHARGES FOR 2016-2017

1.0 Purpose of the Report

1.1 The purpose of this report is to invite Members to approve proposed changes in the fees and charges relating to the licensing of hackney carriages and private hire vehicles, their drivers and operators. The proposed fees have been based on the actual cost of administering and where appropriate enforcing the relevant legislation pertaining to such licences.

2.0 Background

2.1 The purpose of licensing hackney carriages and private hire vehicles, their drivers and operators is to ensure the travelling public of Darlington are provided with a safe and reliable service and are protected from all illegal activities that can be associated with the provision of a taxi service. The cost of administering and controlling this service may be recouped by the levy of fees as specified in the legislation governing this area of licensing.

The legislation permits the Council to recover all or part of the costs of providing the taxi licensing service, including its administration and control (i.e. enforcement or supervision). It does not permit the Council to profit from its fees and charges, thus ring fencing the income to the Taxi Licensing service. The Council may, however, choose to subsidise the service. **Appendix A** to this report replicates the relevant sections of the Local Government (Miscellaneous Provisions) Act 1976 relating to the levy of fees and charges.

3.0 Information and Analysis

- 3.1 On 15 December 2015 Member considered a report which invited them to support the proposed fees and charges detailed later in this report, prior to it going to Cabinet and ultimately Full Council for final approval. The report also reminded Members of an earlier report considered by the committee on 29 September 2015 in respect of the extension of licence periods introduced by the Deregulation Act 2015 and the need to introduce fees for such extended licence periods.
- 3.2 On 16 December 2015 the proposed fees were advertised in the Northern Echo and any objections were to be forwarded to the Council by 13 January 2016. This was to meet the legislative requirement that a period of not less than 28 days be allowed for objections to be made. In addition a copy of the proposed changes was made available at the Licensing office also.
- 3.3 While Full Council has always ultimately made the decision about the levy of all fees and charges in respect of the provision of the taxi licensing service, there has been an issue raised by a representative of the Taxi Trade in respect of the current fee setting process (that process had also referred the proposed fees to the Licensing Committee and Cabinet) as this appears to have led to the impression that Cabinet alone has been responsible for the setting of the fees and charges.

- 3.4 It has become clear that a delegation of the power to set fees and charges in respect of Licensing to the General Licensing Committee would not only clarify the position but also enable members to consider matters in more detail and then to go on to agree the scale of fees and charges. Officers are aware that this power is delegated to the General Licensing Committee in a number of other Councils.
- 3.5 This change will allow greater flexibility for the setting of fees and charges and enable in depth consideration to be given by members in a specialist committee, whenever the need arises. This will be of particular benefit in allowing sufficient time to be given to consider any representations or objections to any proposal or for complex issues to be considered in detail. It will provide a forum to consider both the objections and any issues in detail and also arrive at a determination of the fees and charges after so doing. The delegation to the General Licensing Committee will also enable members who have a developed understanding of licensing to have responsibility for this area.
- 3.6 As a result of these considerations, a report which invited Full Council to delegate the setting of those fees and registrations that are within the remit of the General Licensing Committee to that Committee was considered by Full Council at their meeting on 28 January 2016. Full Council duly approved the delegation and the Council's Constitution has been amended accordingly.
- 3.7 The trade representative has however claimed that the process of actually setting the fees was ultra vires and although Officers dispute this claim, for the avoidance of any doubt whatsoever, Officers have agreed to restart the process by inviting the Licensing Committee to once again support the proposals for the revised fees for 2016-17.

Indeed, given the issues that have been raised (as detailed in paragraph 4.1 below) during the scrutiny of the fees and the subsequent discovery that the fee setting process had inadvertently excluded officer "down time" the actual fees have had to be raised and need to be advertised as a fresh proposal.

In addition a levy had had to be applied to all private hire licences to eradicate an expected deficit from 2015-16. Subject therefore to Members' approval, the revised fees will be advertised, starting a further 28 day period of consultation with the Trade. Any objections will then be considered by Members at a future meeting.

4.0 THE FEES PROPOSAL

4.1 The proposed fees in respect of the taxi licensing service are detailed at **Appendix B** to this report. As stated above, these fees are higher than those originally approved by Members in December 2015.

This is because a further check of the calculations for each licence revealed that the original figures had failed to take into account Officer "down time" – i.e. the time when officers were not specifically processing an individual licence but were dealing with a wide variety of other tasks e.g. filing, answering telephone queries, dealing with weekly insurance policies etc.

In addition Officers had hoped to offer a dual licence (i.e. Hackney Carriage and Private Hire) for the same fee as the single licence but have now been unable to introduce this for 2016-17 because of an expected deficit in the private hire budget which has required a levy to be placed on all private hire licences for the next financial year.

- 4.2 The proposed fee structure has been simplified as follows:
 - The private hire vehicle operating levy of £35 has been removed and replaced with a £10 vehicle levy on the private hire operator licence.
 - There is now the option of a 3 year licence for drivers;
 - There is now the option of a 5 year licence for operators.
 - For current drivers wishing to move to a 3 year licence there is an interim 2 year fee specifically designed to bridge the period when a criminal record check or medical may fall due between the current licence and the potential 3 year licence. The 2 year licence will only be made available under such circumstances

In future, subject to any budgetary constraints, officers will work towards a single licence fee for all drivers.

5.0 RESPONSES TO INITIAL CONSULTATION FROM THE TRADE

- 5.1 In respect of the initial consultation, on 21 December 2015 a letter was received from one of the vehicle proprietor- drivers (Mr A Leighton) who reminded the Council that the taxi licensing fees are ring fenced and requested the last 3 years' taxi licensing accounts.
 - At the same time he stated that the 4 week consultation period was insufficient to obtain "professional accountancy and legal advice" over the Christmas period. He further requested details of the number of vehicle licences and driver licences issued.
- 5.2 On 21 December 2015 a letter was sent to him advising him that as his query had not been an objection to the proposed fees it had been referred to the Council's Freedom of Information team who would respond in due course. The letter also advised him that he would actually benefit from the proposed changes to the fees.
- 5.3 On 04 January 2016 he spoke to the Principal Licensing Officer and advised that he wished to object to the proposed fees and charges as he was opposed to any increase in fees. The Officer advised him that he would benefit financially from the proposed changes and further advised that he should put his objection in writing with details of why he was making an objection.
- 5.4 Members should be aware that when he applied to renew his vehicle and driver licences in 2015 Mr Leighton paid £410 licence fee for his hackney carriage vehicle licence (plus the £15 cost of a vehicle identification plate) and £70 for his hackney carriage driver licence; a total of £480 + £15.
 - If he chooses to renew both licences in 2016 he will pay a licence fee of £355 for his hackney carriage vehicle licence (plus the £15 cost of a vehicle identification plate) and £125 for his hackney carriage driver licence; a total of £480 + £15. The fees will therefore be cost neutral to him. This objection however appears now to be subsumed into a trade objection as detailed in the paragraphs below

- 5.5 On 12 January 2016 a letter was received from a Mr David Wilson of A to Z Licensing who advised that he was representing Members of the Taxi trade through a newly formed Darlington Taxi Association.

 He has raised issues about the legality of the fee setting process and also about the fee setting and budgetary processes. This letter has been reproduced in full at Appendix C.
- 5.6 Officers initially responded to Mr Wilson's letter on 25 January 2016 (**see Appendix D).** Members will note that the officer's letter referred to a reduction in fees for 23 of the trade members represented by Mr Wilson.

This was correct at the time of writing however Members will note that following Mr Wilson's comments the fees were revisited and it was noted that some elements of central charges (officer "downtime" had not been accounted for. The new fees therefore are higher than originally thought. The Officer's letter prompted a further letter from Mr Wilson which was received on 05 February 2016. This letter has been reproduced in full at **Appendix E.**

5.7 Mr Wilson was asked to produce details of each licensee he represented. He has provided this and Officers have added the details of licences held by each person on the list and reproduced this information at **Appendix F.** Members will note that Mr Leighton is a member of this association also.

6.0 OFFICER RESPONSES TO THE ISSUES RAISED BY MR WILSON

- 6.1 Mr Wilson has raised several issues as follows which shall be dealt with, in turn, below:
 - The issue of correct delegation of function
 - Issues in respect of the process for recording officer time
 - Issues in respect of surpluses and deficits
 - Issues in respect of separate accounting for private hire and hackney carriage regimes

6.2 **Delegations**

Council has always approved all fees and charges as part of the Medium Term Financial Plan (MTFP). This report, which contains proposed fees and charges for licences and registrations goes through Cabinet and on to Full Council. Officers accept however that this may have caused some confusion to the Trade – i.e. referring matters through Cabinet before Full Council.

This whole issue has therefore been resolved by the delegation of this function by Council to the General Licensing Committee.

6.3 The process for recording officer time

6.3.1 Mr Wilson refers to the process that was used to calculate the time spent on each activity that makes up a licensing process. He advises that we are "seemingly relying on the model used by Redcar and Cleveland Council, which was thought to adopt Middlesbrough's approach, which was in fact based on a process developed by North Tyneside Council".

Mr Wilson then goes on to advise that the time recording used had resulted in a substantial surplus for each licence type. Officers have spoken to colleagues in both Middlesbrough and Redcar & Cleveland Councils who have advised as follows:

- Middlesbrough has confirmed that they have used the North Tyneside model. They
 purchased this model from Capita.
- Redcar & Cleveland has confirmed that they did not use the North Tyneside model but a variation of a model they had used earlier when setting fees for scrap metal functions.
- 6.3.2 Officers at Darlington have relied on the formula used to set fees for scrap metal functions in 2013. The report that was considered by this Council's Licensing Committee in December 2015 stated at 3.6: "As part of the review of our fees and charges an exercise has been undertaken to establish the actual service costs based on a model similar to that used by Redcar and Cleveland Council establishing the proportion of staff time spent on the taxi licensing function and the direct and indirect costs associated with delivering this service." In other words these are the actual elements which make up a particular process plus any service delivery costs.
- 6.3.3 While this method used, where appropriate, blocks of tenths of an hour (i.e. 6 minutes) in the same way as the North Tyneside and other LAs recording processes, officers were aware that a specific task would not always take 6 minutes and in those cases a smaller time unit has been identified and used. The actual process has been appended for the attention of Members at Appendix G to this report and an Officer will attend Committee to answer any questions which Members may have in respect of this process.

6.4 Issues in respect of surpluses and deficits

6.4.1 Mr Wilson appeared to have made an assumption that there has not been correct accounting in respect of the ring fencing of the taxi licensing budget and the carrying forward of any surplus or deficit into future years. Members are fully aware that this is not the case at this Council. Trading accounts have been operational in respect of licensing for many years.

In 2006 the Taxi trade challenged the taxi licensing accounts and as a result they were subject to an investigation by the District Auditor in 2007. The outcome of this investigation was a decision that £4000 had been incorrectly charged to the taxi licensing account. This had the result in reducing that year's deficit from £13k to £9k (there had been a net deficit from 2001-02 onwards, year on year).

Members had agreed in these past years that the deficit would not carry forward each year, thus assisting the Trade by not requiring a larger increase in fees to compensate for the deficit, however should a deficit occur in the future it will no longer be possible for the Council to cover the cost as in previous years, given the current financial climate.

6.4.2 In later years there has been a small surplus which has been carried forward annually. This has had the effect of retaining the fee levels rather than increasing them. As Members are aware, the last increases of any kind were in 2010. The small surplus has rolled forward each year and was £20k in 2014-15.

This was carried over as part of the fees setting for 2015-16. The estimated outturn for 2015-16 (including the £20k surplus) is a deficit of around £6k which will be carried over into 2016-17. To illustrate this, the anticipated outturn for the taxi licensing budget for 2015-16 is appended at **Appendix H** and the projected budget for taxi licensing for 2016-17 is also appended at **Appendix I**.

6.4.3 Officers are aware that such detailed recording of officer time and apportioning costs to separate accounts is a far more detailed (and accurate) way of calculating fees and can assure Members that all fees detailed in this report will be subject to very close annual scrutiny. Where either of the Hackney Carriage or Private Hire licensing regimes produces a fees surplus of 10% or more, then that regime's fees will be reduced in the following budgetary year to eradicate the surplus. Conversely where either regimes produce a fees deficit of 10% or more that regime's fees will be increased in the following budgetary year to eradicate the deficit. Officers are further aware that the budget has been set conservatively, in that it is likely that more income will be received from new grants etc whereas the budget has been based on the actual numbers of licences to be renewed. Again, any accounting adjustment can be made in the following year and if surpluses are shown beyond 10% of the expenditure budget then fees will be reduced the following year.

6.5 Issues in respect of separate accounting for hackney carriage & private hire licensing.

6.5.1 Mr Wilson referred attention to the 2014 case of R (on the application of Cummings) v Cardiff City Council which, as well as requiring surpluses and deficits to be taken into account when setting fees also reflected that there should be separate accounting for both private hire and hackney carriage functions. This case was a Judicial Review of Cardiff City Council where the courts found that the council had not been properly accounting and keeping record of any surplus or deficit dating back to 01 May 2009 and that the fees that had been set over the subsequent years had therefore been set without taking into account any such surplus or deficit surplus

Officers are aware that there are varying professional views around the country as to whether the Cardiff judgement has the effect of requiring completely separate accounts for each of the private hire and hackney carriage functions or whether it requires 2 accounts based separately on Sections 53 and 70 of the Local Government (Miscellaneous Provisions) Act 1976 or whether it requires 2 accounts based on separating out hackney carriage and private hire functions.

6.5.2 Mr Wilson appears to be relying on paragraph 4.2 of the judgement in the Cardiff case which states:

"A local authority must keep separate accounts for and ensure when determining hackney carriage and private hire licence fees under sections 53 and 70 of the Local Government (Miscellaneous Provisions) Act 1976 that any surplus or deficit accrued under each of the hackney carriage and private hire licensing regimes, and between each licence within those regimes, are only accounted for and taken into account within the regime under which they have accrued and a surplus from one licensing regime shall not be used to subsidise a deficit in another"

He appears to have interpreted this as meaning that 5 separate accounts would be required – one each for hackney carriage drivers & private hire drivers, one each for hackney carriage vehicles and private hire vehicles and one for private hire

operators. He refers in his letter to the findings of the District Auditor and Knowsley Council (which of course pre-dates the Cardiff judgement) to support this view.

6.5.3 Officers have carefully studied the findings of paragraph 4.2 and note that the learned Judge refers to two licensing regimes – i.e. the hackney carriage licensing regime and the private hire licensing regime. He talks about surpluses and deficits accrued under each of these regimes and between each licence within those regimes and says that these surpluses and deficits can only be accounted for and taken into account within the specific regime and surpluses from one regime cannot be used to offset deficits in the other regime.

In other words, in the view of officers, Councils are simply required to keep separate accounts for both the hackney carriage regime and the private hire regime and ensure that one is not supporting the other financially.

- 6.5.4 This ruling was not something that the Courts had been asked to rule on but a decision made on the day. It is the view of officers that retrospective recalculation may have been required of Cardiff because of the significant issues of lack of proper accounting over the years but this was not incumbent on every other local authority. The judgement, although given on 18 June 2014 was not approved until 28 July 2014, which was part way through a financial year where budgets had already been set and when the budgetary process for the year 2015-16 had commenced. There was also some expectation nationally that this judgement may be challenged, given its potential impact on all local authorities for the future. It was not therefore applied to the Darlington Council's Taxi Budget when considering the fees and setting the budget for 2015-16. The principle of separate accounting has therefore been applied from 2016-17 onwards along with a detailed analysis of the component parts and associated costs of every activity that is required
- 6.5.5 Given the issues raised by Mr Wilson, Officers have undertaken a desktop exercise to retrospectively calculate both the Hackney Carriage and the Private Hire budgets for 2015-16 using the same principles as that applied to the 2016-17 budget.

A surplus has been carried forward from 2014-15 which could not be apportioned to the separate accounts without going back a further year or more - this would create a knock on situation where officers would potentially have to recalculate for more than 10 years.

This surplus has therefore been apportioned at 65% for HC account and 35% for the PH account based on the % of licences within each regime. The retrospective calculation shows (see **Appendix J)** a small deficit in the Hackney Carriage budget but a larger deficit in the Private Hire budget of £5491.

To enable the 2016-17 budget to balance this deficit has been applied to the 2016-17 licence fees for all private hire licences to offset the cost to the service. This equates to a £25 levy per private hire licence for 2016-17. The entire budget will thereafter be revisited annually based on the apportioning to separate accounts and fees will be recalculated annually accordingly.

6.5.6 Darlington is unusual in that it has a small proportion of private hire trade and even the PH Operators tend to operate HCVs as well as PH vehicles.

By way of example a comparison of the Tees Valley LAs undertaken at 30 September 2015 showed the number of HC vehicles and PH vehicles for each Council as follows:

	Darlingto n	Hartlepoo I	Middlesbroug h	Redcar & Cleveland	Stockton
HC Vehicles	171	137	259	78	289
PH Vehicles	76	165	644	318	486

Unlike many other Local Authorities, the experience of our enforcement officers shows that Darlington does not have issues around private hire vehicles picking up un-booked fares and the vast majority of officer time is focused on issues involving the hackney carriage trade. This will be reflected annually in the recalculation of fees.

- 6.6 Mr Wilson has been advised of the date of the Licensing Committee hearing and has received an invitation to attend along with a copy of this report.
- 6.7 Subject to Members' approval of the proposed fees an advertisement will appear in the Northern Echo within approximately 3-5 days of the Committee hearing. A 28 day period of consultation will then follow and objections will be referred back to Members at the meeting of the General Licensing Committee on 19 April 2016. Although driver licence fees are not subject to statutory advertisement and consultation Officers recommend that they should be included in the entire consultation process.

7.0 FURTHER INFORMATION

- 7.1 The proportion of Officers time allocated to the taxi licensing function is attached as **Appendix L.** This has had to be amended since the report considered by Members on 15 December 2015 to reflect the additional work that will now be required in respect of other licensing during 2016-17. This has the effect of reducing the cost to the taxi trade.
- 7.2 At **Appendix M** is the anticipated income from the proposed fees and at **Appendix N** is the actual weekly cost for a vehicle, driver and operator licence.

8.0 RECOMMENDATIONS

- 8.1 Members are invited to
 - i) Approve the proposed fees relating to hackney carriage vehicle and driver licences, private hire vehicle and driver licences and private hire operator licences as detailed in **Appendix B** of the report
 - ii) Approve the increase from £30 to £35 of the cost of the knowledge test
 - iii) Approve the commencement of the consultation period by way of the advertisement of the fees in the Northern Echo of all licences detailed at (i) above.

9.0 REASONS

9.1. The recommendations are put forward to ensure that the costs of delivering the taxi licensing service can be met directly from the relevant licence fees.

Ian Williams Director of Economic Growth

Background Papers

The Local Government (Miscellaneous Provisions) Act 1976 The Deregulation Act 2015

Appendices

- A Extracts from 1976 Act pertaining to setting of fees
- B Proposed fees & charges for 2016/201
- C Letter of objection from A-Z licensing
- D Officer's response to 1st letter from A-Z Licensing
- E 2nd Letter of objection from A-Z licensing
- F List of licensees represented by A-Z Licensing
- G Fee setting process
- H Anticipated budgetary outturn 2015-16
- I Proposed budget 2016-17
- J Desktop exercise -Retrospective calculation of the 2015-16 budget
- K Overall increase/decrease in licence costs based on proposed fees
- L Proposed allocation of Officer time 2016/2017
- M Anticipated income from proposed fees
- N Weekly cost of taxi licences

Pam Ross: Extension 5988

THE LEGISLATIVE BASIS FOR SETTING FEES

Section 53 (2) of the Local Government (Miscellaneous Provisions) Act 1976 states that:

"Notwithstanding the provisions of the Act of 1847, a district council may demand and recover for the grant to any person of a licence to drive a hackney carriage, or a private hire vehicle, as the case may be, such a fee as they consider reasonable with a view to recovering the costs of issue and administration and may remit the whole or part of the fee, in respect of a private hire vehicle in any case in which they think it is appropriate to do so."

Section 70 of the Local Government (Miscellaneous Provisions) Act 1976 states that:

- (1) Subject of the provisions of Sub Section (2) of this section, a District Council may charge such fees for the grant of vehicle and operators' licences as may be resolved by them from to time and as may be sufficient in the aggregate to cover in whole or in part:
 - (a) the reasonable cost of the carrying out by or on behalf of the District Council of inspections of hackney carriages and private hire vehicles for the purpose of determining whether any such licence should be granted or renewed;
 - (b) the reasonable cost of providing hackney carriage stands;
 - (c) any reasonable administrative or other costs in connection with the foregoing and with the control and supervision of hackney carriages and private hire vehicles.
- (2) The fees chargeable under this section shall not exceed:
 - (a) for the grant of a vehicle licence in respect of a hackney carriage, twenty five pounds;
 - (b) for the grant of a vehicle licence in respect of a private hire vehicle, twenty five pounds; and
 - (c) for the grant of an operator's licence, twenty five pounds per annum;
 - or, in any such case, such other sums as a District Council may, subject to the following provisions of this section, from time to time determine.
- (3) (a) If a District Council determine that the maximum fees specified in Sub Section (2) of this section should be varied they shall publish in at least one local newspaper circulating in the district a notice setting out the variation proposed, drawing attention to the provisions of paragraph (b) of this subsection and specifying the period, which shall not be less than twenty eight days from the date of the first publication of the notice, within which and the manner in which objections to the variation can be made.
 - (b) A copy of the notice referred to in paragraph (a) of this subsection shall for the period of twenty eight days from the date of the first publication thereof be deposited at the offices of the Council which published the notice and shall at all reasonable hours be open to public inspection without payment.

- (4) If no objection to a variation is duly made within the period specified in the notice referred to in subsection (3) of this section, or if all objections so made are withdrawn, the variation shall come into operation on the date of the expiration of the period specified in the notice or the date of withdrawal of the objection or, if more than one, of the last objection, whichever date is the later.
- (5) If objection is duly made as aforesaid and is not withdrawn, the District Council shall set a further date, not later than two months after the first specified date, on which the variation shall come into force with or without modification as decided by the district Council after consideration of the objections.
- (6) A District Council may remit the whole or part of any fee chargeable in pursuance of this section for the grant of a licence under section 48 or 55 of this Act in any case in which they think it appropriate to do so.

PROPOSED TAXI LICENCE FEES AND OTHER CHARGES APPENDIX B IN RESPECT OF ALL LICENCES DUE ON OR AFTER 01 APRIL 2016

LICENCE	CURRENT	PROPOSED					
:	:	1 year Grant	£210 (HC)	£235 (PH)*			
		1 year Renewal	£125 (HC)	£150 (PH)*			
Driver (single)	£70 (1 year)	2 year Renewal	£225 (HC)	£250 (PH)*			
		3 year Grant	£405 (HC)	£430 (PH)*			
	<u>:</u>	3 year Renewal	£320 (HC)	£345 (PH)*			
Driver (combined)	£110 (1 year)	£235*		:			
		Grant	£385	:			
HC Vehicle	£410	Renewal	£355	;			
:	(excluding fees for plate(s)	(both excluding fees for plate(s))					
		Grant	£395*	:			
PH Vehicle	£375 + £35 operator levy	Renewal	£365*	:			
	(excluding fees for plate(s)	(both excluding	fees for plate(s)))			
		1 year Grant	£555* + £10 p	er vehicle			
DH Operator	£300 (1 year)	1 year renewal	£375* + £10 p	er vehicle			
PH Operator	2300 (1 year)	5 year Grant	£1185* + £50 per vehicle				
		5 year renewal	£1005* + £50	per vehicle			

ADDITIONAL CHARGES	CURRENT	PROPOSED
Knowledge test	£30 (re-sits and failure to attend for test only)	£35 (re-sits and failure to attend for test only)
Plate (rear)	£15	No change
Plate (front)	£10	No change
Door discs (each)	£5	No change
Tariff card	£2	No change
Duplicate Driver Badge	£10	No change
Vehicle transfer	£35	No change
Change of Operator	£35	No Charge (only 3 operators – never levied)
Admin Charge	£35 per hour or part	No change
Refer to drawer fee	£15	No change

^{*}Includes £25.00 levy to address budget deficit



3 Biddick Hall Cottages, Lambton Park, Chester-le-Street DH3 4PH

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The Licensing Manager **Darlington Borough Council** Town Hall Feethams Darlington DL15QT

Our Ref: DBW / CW / DTA

Your Ref:

Date: 12 January 2016

Please ask for: David Wilson

Sent by First Class post and email to: licensing@darlington.gov.uk

Dear Sir / Madam,

Objection of Darlington Taxi Association to Taxi Licensing Fees

I act on behalf of Darlington Taxi Association, a newly-formed trade association. While my client agrees with the general principle of tackling the issue of fees following the enactment of the Deregulation Act 2015, it is respectfully submitted that the power to set fees is not vested in either the Cabinet or the General Licensing Committee and that process the Council has used to determine the fees is also unlawful.

It is unclear from the officer reports to the Meeting of Cabinet on 8 December 2015 and the Meeting of the General Licensing Committee on 15 December 2015 as to which was intended to be responsible for setting the fees. Unfortunately, neither can do so lawfully, because:

- Cabinet cannot set fees pursuant to section 2(6)(d) and (e) of The Local Authorities (Functions and Responsibilities) (England) Regulations 2000 (as amended); and
- While it is accepted that full Council can delegate the ability to set fees to a committee, having checked the Council's Constitution, that delegation has not taken place. The only powers delegated in the Constitution to the General Licensing Committee are those perhaps best described as 'determining applications', identified in the Constitution by reference to the Part 2 of Schedule 1 to the aforementioned Regulations.

Council may also find the High Court judgement in the case of R (on the application of Bridgerow Ltd) v Cheshire West and Chester Borough Council [2014] EWHC 1187 (Admin) useful. In that case a decision to refuse a sexual entertainment venue licence was set aside purely because the wrong body of the council had made the decision. It was stressed that the manner in which council functions were carried out was published, transparent and reliable. Mr Justice Stuart-Smith stated that the decision "must be set aside because it was taken by a group of people with no power to make it" (paragraph 37).

My client respectfully asks the Council to resolve the delegation of authority problem before contemplating re-starting the fee-setting process. Assuming that the Council will do so, I will take this opportunity to also address issues relevant to the fee calculation process on behalf of my client, which were evident from the two aforementioned reports.

It is noted that in the officer report to the Meeting of General Licensing Committee on 15 December 2015 reference was made to the Local Government Ombudsman's criticism of Middlesbrough Council about how it calculated taxi licensing fees.

My client applauds the licensing team for having taken the initiative to tackle this issue head on and for the efforts they have made to get the fee setting methodology right, seemingly relying on the model used by Redcar and Cleveland Council, which was thought to adopt Middlesbrough Council's approach, which was in fact based on a process developed by North Tyneside Council.

Regrettably, despite North Tyneside Council's process being the best and most transparent I have come across anywhere in the country, it is not perfect, as I believe North Tyneside Council will acknowledge as a result of it having now accrued a substantial surplus for each licence type. That surplus is thought most likely to result from the inherent element of overcharge, which arises from the use of time recording units each of six minutes and a failure to make well-informed and sensible adjustments to counter that element of overcharge.

My client needs to see the calculations and figures that underpin the proposed fees in order that detailed comment can, if appropriate, be made in relation to:

the administrative processes;
the amount of time spent at each stage and in total for each licence type; and
as to what, if any, adjustments have been made to counter the inherent overcharge
that arises from the use of six-minute time recording units.

It should, however, be stressed that the general approach taken by the licensing team is one that is supported by my client in principle, even though there are some points of challenge and further potential points of dispute.

It is noted that the aforementioned officer report to the Meeting of General Licensing Committee on 15 December 2015 there was no reference to the directly relevant and significant case of R (on the application of Cummings) v Cardiff City Council [2014] EWHC 2544 (Admin) in which the court made certain declarations.

For your ease of reference, I enclose a copy of the judgment and, more significantly, the declaration of the court. The two declarations made by the court were:

- 4.1 A local authority when determining hackney carriage and private hire licensing fees under section 53 and 70 of the Local Government (Miscellaneous Provisions) Act 1976 must take into account any surplus of deficit generated from fees levied in previous years in respect of meeting the reasonable costs of administering the licence fees as provided by section 53 and 70.
- 4.2 A local authority must keep separate accounts for and ensure when determining hackney carriage and private hire licence fees under sections 53 and 70 of the Local Government (Miscellaneous Provisions) Act 1976 that any surplus or deficit accrued under each of the hackney carriage and private hire licensing regimes, and between each licence within those regimes, are only accounted for and taken into account within the regime under which they have accrued and a surplus from one licensing regime shall not be used to subsidise a deficit in another.

As the Council has not administered taxi licensing accounts in a manner consistent with the High Court's declaration, my client respectfully asks the Council to undertake a retrospective review of all fees in relation to each of the separate accounts it ought to have been keeping for as long as it has accounts to establish:

whether there is an accrued surplus or deficit on any of the individual accounts and, if
so, to what amount as such surplus or deficit should be taken into account when setting
fees for the future; and
whether there was any historic cross-subsidisation of one licence type by another and, if
so, to make retrospective adjustments to correct such errors and, if necessary, to
consider whether any such unlawfully charged fees should be repaid to those who paid
them in the first place.

As this process is going to take a considerable period of time to complete, the Council is respectfully asked to retain the current fees (in order to avoid further complicating the retrospective calculations that are necessary to comply with the High Court's declaration), until such time as the Council can be sure it has retrospectively made any necessary adjustments to achieve compliance with the declaration made in Cummings v Cardiff.

It is appreciated that doing as requested will prevent the Council from implementing three year driver licences and five year operator licences as required by the Deregulation Act 2015, but anyone who has renewed such a licence after 1 October 2015 (when the changes took effect) could be allowed to upgrade their one year driver or operator licence to the longer duration of licence upon payment of the difference between the fee charged and the fee, as finally determined by the further review of fees that will be necessary, so that no-one will have suffered any financial detriment as a result of the delayed implementation of such new fees.

As the Council intends to follow the model used by Redcar and Cleveland Council, it should note that on 24 December 2015 officers of Redcar and Cleveland Council resolved not to pursue the proposed fee changes and to retain current fees whilst the Council retrospectively recalculates the fees in compliance with legislation following an objection from myself on behalf of another client.

In the circumstances, it occurs to me that yourselves and Redcar and Cleveland Council might be able to reduce the resource implications on both councils by pooling your resources and / or by buying in external expertise, as was done by Middlesbrough Council.

If you would care to discuss anything herein with me or my client, we would be pleased to engage with you in an attempt to ensure that the final result is one that everyone has confidence is correct.

If, despite the foregoing, this process is continued my client and / or I would welcome the opportunity to address, as appropriate, the Cabinet and or the General Licensing Committee about these issues. We would also be grateful if you would be so kind as to ensure that we are informed of all future taxi licensing fee and policy reports, irrespective of which part of the Council to which they are to be presented.

Please kindly acknowledge safe receipt of this letter of objection and request to address the Cabinet and / or the General Licensing Committee.

Yours faithfully, **David B Wilson**

Licensing Consultant, Mediator and Trainer Consulting Editor, Paterson's Licensing Acts 2015-16

avid B. Wilson

Email: david.wilson@a2zlicensing.co.uk

Mobile: 07794 776383

APPENDIX D

25 January 2016

Mrs P Ross

01325 405988

DBW/CW/DTA

Mr David Wilson A-Z Licensing 3 Biddick Hall Cottages **Lambton Park** Chester le Street DH3 4PH

Your Reference : Our Reference :

Date

Document Name:

Please ask for

Direct Line

Dear David

Further to your letter dated 12 January 2016 concerning Darlington Borough Council's proposed Taxi Licensing Fees for 2016-2017. You have raised a wide range of issues and I propose to deal with each of your points in turn.

Scheme of Delegation:

Full Council approves all fees and charges, usually annually, as part of the Medium Term Financial plan. Had there not been any objections to the proposed taxi licensing fees they would have been put forward, via Cabinet, to a Special Council on 25 February 2016 in order to approve the fees and charges. I do agree with you however that the process for setting licensing fees and charges could be clearer and as a result I have discussed the issues that you and others raised during the consultation period with our legal services officers. They have advised that a delegation to the General Licensing Committee of the power to set fees and charges in respect of licensing would enable Members to consider matters in more detail and then to go on to agree the scale of fees and charges.

This change would allow greater flexibility for the setting of fees and charges and better enable in depth consideration to be given by members in a specialist committee when the need arises. This would be of particular benefit in allowing sufficient time to be given to consider any representations or objections to any proposal, or for complex issues to be considered in detail. It would enable a forum to both consider the objections and issues in detail and also to arrive at a determination of the fees and charges after doing so.

In order to do this Council will be asked to give delegated powers to the Licensing Committee to discharge this function and thus make the ultimate decision, rather than Full Council. I will notify you of the date that the General Licensing Committee will be meeting to consider these fees and charges in due course to enable you to attend and make any representations on behalf of your clients.

The process used to calculate fees.

My understanding from Redcar & Cleveland Council is that they did not use the North Tyneside model – this model was used by Middlesbrough. Darlington Council did not use either the North Tyneside model or the Redcar & Cleveland model, although there were some similarities with that used by Redcar & Cleveland in that the same considerations were used. The information report that was considered by this Council's Licensing Committee stated at 3.6: "As part of the review of our fees and charges an exercise has been undertaken to establish the actual service costs based on a model similar to that used by Redcar and Cleveland Council – establishing the proportion of staff time spent on the taxi licensing function and the direct and indirect costs associated with delivering this service."

The process we used was that which we had used earlier to calculate our Scrap Metal Dealers fees. Although many of the calculations are based on the 6 minute units to which you refer, where it was clear to us that the process would not take anywhere near 6 minutes a smaller time element was allocated. e.g. 0.01. A detailed copy of the calculations will be made available to Members in due course and I will also ensure that you are provided with a copy.

Issues arising from the Cardiff Case 2014

Darlington Borough Council has operated a trading account for taxi licensing for many years. All monies have been properly ring fenced to that account. In 2006 the Taxi trade challenged the taxi licensing accounts and as a result they were subject to an investigation by the District Auditor in 2007. The outcome of this investigation was a decision that £4000 had been incorrectly charged to the taxi licensing account. This had the result in reducing that year's deficit from £13k to £9k. There had been a net deficit from 2001 - 02 onwards, year on year but Members elected not to carry the deficit forward and disadvantage the trade. Sadly given, the current financial climate it is unlikely that Members will be able to be so generous in the event of any deficit in forthcoming years.

In later years there has been a small surplus which has been carried forward annually & has had the effect of retaining the fees rather than increasing them. The last increases of any kind were in 2010. The surplus was £20k in 2014-15 and this was carried over as part of the fees setting for 2015-16. The estimated outturn for 2015-16 (including the £20k surplus) is a deficit of around £1k which will be carried over into 2016-17. All of the above figures will feature in the report to finalise the fees in due course.

There is of course the issue of separate accounting for private hire and hackney carriages and I note there are varying professional views around the country as to whether the Cardiff judgement has the effect of requiring completely separate accounts for private hire and hackney carriage functions or whether it requires 2 accounts based separately on Sections 53 and 70 of the Local Government (Miscellaneous Provisions) Act 1976. This is something that we believe needs to be resolved nationally. Darlington is unusual in that it has a small proportion of private hire trade & even the PH Operators tend to operate HCVs as well as PH vehicles.

By way of example a comparison of the Tees Valley LAs undertaken at 30 September 2015 showed the number of HC and PH vehicles for each of the tees Valley Authorities as follows:

	Darlington	Hartlepool	Middlesbrough	Redcar & Cleveland	Stockton
Number HC vehicles	171	137	259	78	289
Number PH vehicles	76	165	644	318	486

I trust this information will reassure you in respect of both the accounting processes and the calculating of fees. As stated, once the report is ready to go before Members I will advise you further & you will then have the opportunity to appear before them and raise any concerns you may have.

Finally, you will note that owner-drivers will be financially better off under the proposed fees. I note from your more recent correspondence that you represent 26 licensees of whom 23 are owner drivers so it does seem a little perverse that these 23 licensees have taken issue at something that will be of benefit to them. Perhaps you could clarify that these 23 are indeed wishing to take exception to the proposed fees and provide some rationale for such a decision.

Kind Regards

Pam Ross

Licensing, Parking, Trading Standards & CCTV Manager



3 Biddick Hall Cottages, Lambton Park, Chester-le-Street DH3 4PH

Date: 5 February 2016

Please ask for: David Wilson

Tel: 0191 2449638 / 0191 3857313

Your Ref:

Fax: 0191 2475855

Specialist licensing advice, assistance and representation ■ taxis ■ alcohol and entertainment ■ wedding venues ■ gambling

Mrs Pam Ross Our Ref: DBW / DTA

Manager

Licensing, Parking, Trading Standards & CCTV

Darlington Borough Council

Town Hall **Feethams**

Darlington Sent by First Class post and email DL1 5QT to: licensing@darlington.gov.uk

Dear Mrs Ross.

Objection of Darlington Taxi Association to Taxi Licensing Fees

Thank you for your letter dated 25 January 2016. For ease of reference, I shall adopt the very useful subject headings used by you in your aforementioned letter and add a couple of my own.

Scheme of Delegation

The proposed change to the Scheme of Delegation to empower Licensing Committee to determine fees in the future is most welcome, but will not remedy the ultra vires decision of Cabinet in the first place.

I note that you have said that, if there had been no objections to the proposed taxi licensing fees, they would have been "put forward, via Cabinet, to a Special Council on 25 February 2016 in order to approve the fees and charges".

Unfortunately, such a process would have been of no legal effect in relation to the fees to be set under section 70 of the Local Government (Miscellaneous Provisions) Act 1976, because subsection (4) provides that the variation to fees will come into effect on the date specified in the notice.

In those circumstances, the variation to fees would be that determined by Cabinet on 8 December 2015 and is ultra vires for the reasons stated in my original letter dated 12 January 2016.

As well as rectify the Scheme of Delegation, I urge the Council to abort the current fee setting process, because even if a final decision is made by Licensing Committee or Council, that would not rectify the procedural irregularity.

If the objectors were to now collectively withdraw their objections, the Council would be left with fees unlawfully set by Cabinet on 8 December 2015, which it would be unable

to implement, knowing full well that those fees were set unlawfully by virtue of being ultra vires Cabinet's powers.

The process used to calculate fees

Whilst clearly not as well expressed as I had intended, the point I was endeavouring to make was that Middlesbrough Council had used the North Tyneside Council model and that yourselves and Redcar & Cleveland Council had used similar models.

In principle, models based on and similar to the North Tyneside Council model for the calculation of fees are likely to be correct, subject to the accuracy of time recording and the making of reasonable adjustments to potentially inherent overrecording of time. I note that, when it was apparent that there would be such over-recording / overcharging, you have recorded shorter periods of time, such as 0.01, a mere 36 seconds.

Whilst the courts have long recognised the duty of officers to ensure that relevant material, which I submit must include information about the calculation of fees, is disclosed to decision-makers, this duty has been expanded upon by section 6.2(e) of the statutory Regulators' Code (BRDO/14/705), which came into force on 6 April 2014.

Although now largely irrelevant by virtue of the express provision of the Regulators' Code, the principle was recognised by the courts as long ago as 1998 in R v South Glamorgan County Council ex parte Harding [1998] COD 243.

In the circumstances, I would be obliged if you would kindly immediately disclose to me (and therefore to my clients) copies of the documents showing a summary of the time recording and calculation of the fees, together with copies of any other documents that are required to understand the calculation of fees.

Issues arising from the Cardiff case of 2014

I note the Council has "operated **a** trading account for taxi licensing for many years" (my emphasis), ie a single account and not a separate account for each licence or transaction type.

Whilst I appreciate that there are varying professional views around the country as to whether the Cardiff judgment has the effect of requiring completely separate accounts for the different licences or transaction types, I fear that those who do not accept this have not had the benefit of seeing the declaration made by Mr Justice Hickinbottom.

I appreciate that some people are prepared to disregard the judgment in this case, because the case was not contested and the court did not, therefore, have to decide the case for itself. Whilst that is undoubtedly true, the court did not have to make a declaration, but having done so, the law is as stated in that declaration unless overturned or distinguished in the future.

In the circumstances, I repeat my client's request that the Council retrospectively calculates surpluses and deficits for each of the separate accounts it ought to have been administering and, having done that, decide how to apply such surpluses and deficits to the fees it proposes to set for the future.

As I am sure you will appreciate, it is perfectly possible to have a balanced taxi licensing account with individual accounts having surpluses and deficits.

By way of example, in 2013, the District Auditor for Knowsley Metropolitan Borough Council found that the true position was that there ought to have been deficits on the hackney carriage driver and private hire driver accounts of £12,830 and £88,437 respectively and surpluses on the hackney carriage proprietor and private hire operator accounts of £35,204 and £127,838 respectively against Knowsley Council's claimed cumulative surplus of only £2,934.

Licensing Committee

Thank you for confirming that, if the Council proceeds with the current flawed fee setting process, you will provide me with a copy of the report to go before Members and that I will then have an opportunity to present my client's concerns to Members.

I would, however, repeat my request that the current process be abandoned, retrospective calculations undertaken and that any necessary adjustments be made to proposed fees, before presenting the current or revised fee proposals to the Licensing Committee.

Objective of the members of Darlington Taxi Association

Although I have not asked each member what has motivated them to object to the proposed fees, I understand they are concerned to make sure the fees are correctly calculated and set in accordance with the law.

I look forward to hearing from you further in due course.

Yours sincerely,

David B Wilson

Licensing Consultant, Mediator and Trainer Consulting Editor, Paterson's Licensing Acts 2015-16

avid B. Wilson

Contributing Author, LexisPSL

Email: david.wilson@a2zlicensing.co.uk

Mobile: 07794 77638

TRADE MEMBERS REPRESENTED BY A-Z LICENSING

APPENDIX F

				, _
Surname	Forename	ADDRESS	Plate No	Badge Number
Atkins	Ronald	31 Ennerdale RoadDARLINGTONDL1 4DA	HCV016	HCD195
Barnes	Roger	8 Manor RoadDARLINGTONDL3 8ET	HCV069	DB015
Boyce	Eddie	5 Cotherstone Moor DriveDARLINGTONDL1 4SZ	HCV010	HCD022
Bricklebank	Avril	105 Hundens LaneDARLINGTONDL1 1JF	HCV118	HCD020
Brown	Mark	77 Glebe RoadDARLINGTONDL1 3EA	HCV066	HCD025
Chapman	Daryl	38 Coronation GardensStaindropDL2 3LA	HCV051	HCD149
Durance	Neal	105 Hundens LaneDARLINGTONDL1 1JF	HCV118	HCD052
Dove	Graham	35 Chapel StreetMIDDLETON ST GEORGEDARLINGTONDL2 1DA	HCV036	HCD149
Giroux	Roland	16 Ullswater AvenueDARLINGTONDL1 4TF	HCV161	HCD113
Grunblatt	Eric	53 Darrowby DriveDARLINGTONDL3 0GZ	HCV144	HCD108
Harpin	Mark	69 Chandos StreetDARLINGTONDL3 6QX	HCV107	HCD145
Inston	lan	49 Falmer RoadDARLINGTONDL1 4AY	HCV006	HCD169
Irving	James	22 Duxford Grove Darlington DL3 0GH	None	HCD162
Jolly	Terrence Anthony	24 Jedburgh Grove Darlington DL3 9XD	None	HCD057
Kimyongur	Mehmet A	60 Chestnut DriveDARLINGTONDL1 4RS	HCV230	HCD124
Leighton	Alex	1 Egton WayDARLINGTONDL1 3PL	HCV105	HCD006
McMillan	Billy	16 Trent PlaceDARLINGTONDL1 5TX	HCV103	HCD053
Marriner	Christopher	33 Chandos StreetDARLINGTONDL3 6QX	HCV299	HCD215
Martin	Tony	111 Park LaneDARLINGTONDL1 5AQ	HCV052	DB007
Mate	Joseph	113 East Mount RoadDARLINGTONDL1 1LE	HCV084	HCD138
McArthur	Roy	11 Colorado GroveDARLINGTONDL1 2YW	HCV009	HCD142
Mudd	Peter	79 Longfield RoadDARLINGTONDL3 0HU	HCV003	HCD009
Park	Russel Lloyd	11 Heslop DriveDARLINGTONDL1 5TQ	HCV110	HCD092
Stoddart	John	8 Doyle WaySTOCKTON-ON-TEESTS19 7JH	HCV114	HCD098
Thubron	Simon	46 The BroadwayDARLINGTONDL1 1EJ	HCV228	HCD129
Trotman	Stephen	36 Aldrough Walk Darlington DL1 4TT	None	HCD147

Driver Licence Grant - 1 year TIME (10THS)

Action	LM	PLO	LO	LEO	LA
Pre- Application advice and Guidance				0.1	0.05
Receipting Application and Initial Checking					0.1
Photocopying and Printing					0.09
Fee reconciliation/processing/banking		0.05	0.11	0.1	0.1
DBs Completion, Checking and Signing				0.3	0.3
Processing onto Uniform					0.11
Booking knowledge test					0.1
Conduct knowledge test and grade paperwork				1.5	0.03
Check DBS and DVLA and Medical				0.2	
Production of licence, badges etc					0.11
Application checking and signing		0.05			0.09
Issue Licence and Badge					0.12
General Advice and Information				0.066	0.01
File and File maintenance			0.01	0.01	
Total officer time	0.00	0.10	0.12	2.28	1.21

Base Cost £111.42

Additional Operational Costs Levied to 16009 divided by total number of licences (622)

Additional Costs £33.65 Central Costs £64.92 Total Operational Costs £98.57

Fee Calculation: Base Cost + Additional Costs = £209.99

NB PH Driver licence will attract an additional £25.00 levy to address deficit Drivers wishing to purchase a Dual Licence £235.00 (ie cost of PHD Licence)

Licence Fee £210.00

Private Hire Driver Grant fee £235.00

Driver Licence Renewal - 1 year TIME (10THS)

Action	LM	PLO	LO	LEO	LA
Generate and allocate appointment					0.05
Renewal Letter and Mail Merge					0.1
Pre application advice and guidance					0.01
Receipting application and initial checking					0.1
Photocopying and Printing					0.1
Fee reconciliation/processing/banking		0.02	0.01	0.02	0.1
Update Uniform					0.05
Check Driver File					0.05
Check DBS / DVLA and Medical				0.05	
Production of licence, badges etc					0.1
Application checking and signing		0.04			
Issue Licence and Badge					0.05
File and File maintenance				0.1	0.01
Total officer time	0.00	0.06	0.01	0.17	0.72

Base Cost £26.46

Additional Operational Costs Levied to 16009 divided by total number of licences (622)

Additional Costs £33.65 Central Costs £64.92 Total Operational Costs £98.57

Fee Calculation: Base Cost + Additional Costs = £125.03

Licence Fee £125.00

NB PH Driver licence will attract an additional £25.00 levy to address deficit Drivers wishing to purchase a Dual Licence £235.00 (ie cost of PHD Licence)

Private Hire Driver Renewal fee £150.00

Driver Licence Renewal - 2 year TIME (10THS)

Action	LM	PLO	LO	LEO	LA
Generate and allocate appointment					0.05
Renewal Letter and Mail Merge					0.1
Pre application advice and guidance					0.01
Receipting application and initial checking					0.1
Photocopying and Printing					0.1
Fee reconciliation/processing/banking		0.02	0.01	0.02	0.1
Update Uniform					0.05
Check Driver File					0.05
Check DBS / DVLA and Medical				0.05	
Production of licence, badges etc					0.1
Application checking and signing		0.04			
Issue Licence and Badge					0.05
File and File maintenance				0.1	0.01
Total officer time	0.00	0.06	0.01	0.17	0.72

Base Cost £26.46

Additional Operational Costs Levied to 16009 divided by total number of licences (622)

Additional Costs £67.30
Central Costs £129.84
Total Operational Costs £197.14

Fee Calculation: Base Cost + Additional Costs = £223.60

Licence Fee £225.00

NB PH Driver licence will attract an additional £25.00 levy to address deficit Drivers wishing to purchase a Dual Licence £ 250.00 (ie cost of PHD Licence)

Private Hire Driver Renewal fee £250.00

Driver Licence Grant - 3 year TIME (10THS)

Action	LM	PLO	LO	LEO	LA
Generate and allocate appointment					0.05
Renewal Letter and Mail Merge					0.1
Pre application advice and guidance					0.01
Receipting application and initial checking					0.1
Photocopying and Printing					0.1
Fee reconciliation/processing/banking		0.02	0.01	0.02	0.1
Update Uniform					0.05
Check Driver File					0.05
Check DBS / DVLA and Medical				0.05	
Production of licence, badges etc					0.1
Application checking and signing		0.04			
Issue Licence and Badge					0.05
File and File maintenance				0.1	0.01
Total officer time	0.00	0.06	0.01	0.17	0.72

Base Cost £111.42

Additional Operational Costs Levied to 16009 divided by total number of licences (622)

Additional Costs £100.95
Central Costs £194.76
Total Operational Costs £295.71

Fee Calculation: Base Cost + Additional Costs = £407.13

Licence Fee £405.00

NB PH Driver licence will attract an additional £25.00 levy to address deficit Drivers wishing to purchase a Dual Licence £ 430.00 (ie cost of PHD Licence)

Private Hire Driver Renewal fee £430.00

Driver Licence Renewal - 3 year TIME (10THS)

Action	LM	PLO	LO	LEO	LA
Generate and allocate appointment					0.05
Renewal Letter and Mail Merge					0.1
Pre application advice and guidance					0.01
Receipting application and initial checking					0.1
Photocopying and Printing					0.1
Fee reconciliation/processing/banking		0.02	0.01	0.02	0.1
Update Uniform					0.05
Check Driver File					0.05
Check DBS / DVLA and Medical				0.05	
Production of licence, badges etc					0.1
Application checking and signing		0.04			
Issue Licence and Badge					0.05
File and File maintenance				0.1	0.01
Total officer time	0.00	0.06	0.01	0.17	0.72

Base Cost £26.46

Additional Operational Costs Levied to 16009 divided by total number of licences (622)

Additional Costs £100.95
Central Costs £194.76
Total Operational Costs £295.71

Fee Calculation: Base Cost + Additional Costs = £322.17

Licence Fee £320.00

NB PH Driver licence will attract an additional £25.00 levy to address deficit Drivers wishing to purchase a Dual Licence £ 345.00 (ie cost of PHD Licence)

Private Hire Driver Renewal fee £345.00

Hackney Carriage Vehicle Licence Grant 1 yr TIME (10THS)

Action	LM	PLO	LO	LEO	LA
Pre-Application Advice and Guidance				0.1	0.09
Pre-Application Forms Assistance				0.2	0.2
Receive Application and Initial Checking					0.9
Photocopying and Printing					0.22
Fee Reconciliation/Processing/Banking and Audit		0.1	0.05	0.1	0.21
Processing onto Uniform				0.09	0.2
Booking of Vehicle Tests X 2					0.23
Maintenance of Vehicle Test Calendar			0.09	0.03	0.22
Consideration of Application				80.0	
Production of Licence, Licence Plates, Decals and Tariff Card					0.24
Application Checking and Signing		0.07			0.11
Vehicle Inspection - Pre Licence				0.3	0.06
Post Licence Documentation Check				0.1	0.18
Issue Licence and Plates					0.2
Filing and File Maintenance		0.05	80.0	0.5	0.9
Insurance/MOT/V5 Check Excluding Postage				0.9	0.37
Post Licence Annual Inspection X2				2.08	0.1
Total Officer Time	0.00	0.22	0.22	4.48	4.43

Base Cost £271.05

Additional Operational Costs Levied to 16009 divided by total number of licences (622)

Rank Maintenance and Consultation £15.38
Additional Costs £33.65
Central Costs £64.92
Total Operational Costs £113.95

Fee Calculation: Base Cost + Additional Costs = £385.00 Licence Fee £385.00

Hackney Carriage Vehicle Licence Renewal 1 yr TIME (10THS)

Action	LM	PLO	LO	LEO	LA
Renewal Letter mail merge and printing				0.08	0.2
Check vehicle against policy requirements				0.09	
Pre-application advice				0.1	0.09
Pre-application forms assistance				0.15	0.2
Receipting application and initial checking					0.11
Photocopying and Printing					0.22
Fee reconciliation/processing/banking and Audit		0.1	0.05	0.1	0.21
Update Uniform				0.09	0.2
Booking of Vehicle Tests x 2					0.23
Maintenance of Vehicle Test Calendar			0.09	0.03	0.22
Consideration of application				0.08	
Production of licence and licence plate					0.156
Application checking and signing		0.05			0.11
Check application v file records					0.13
Post licence documentation checking				0.1	0.18
Issue licence and plate					0.2
Filing and File Maintenance		0.03	0.03	0.41	0.8
Insurance/MOT/V5 check excluding postage				0.9	0.37
Post licence annual inspection x2				2.08	0.1
Total Officer Time	0.00	0.18	0.17	4.21	3.73

Base Cost £241.41

Additional Operational Costs Levied to 16009 divided by total number of licences (622)

Rank Maintenance and Consultation
Additional Costs
Central Costs
Total Operational Costs
£15.38
£33.65
£64.92
£113.95

Fee Calculation: Base Cost + Additional Costs = £355.36 <u>Licence Fee £355.00</u>

Private Hire Vehicle Licence - Grant 1yr TIME (10THS)

Action	LM	PLO	LO	LEO	LA
Pre-Application Advice and Guidance				0.1	0.09
Pre-Application Forms Assistance				0.2	0.2
Receive Application and Initial Checking					0.9
Photocopying and Printing					0.22
Fee Reconciliation/Processing/Banking and Audit		0.1	0.05	0.1	0.21
Processing onto Uniform				0.09	0.2
Booking of Vehicle Tests X 2					0.23
Maintenance of Vehicle Test Calendar			0.09	0.03	0.22
Consideration of Application				0.08	
Production of Licence, Licence Plates, Decals and Tariff Card					0.24
Application Checking and Signing		0.07			0.11
Vehicle Inspection - Pre Licence				0.3	0.06
Post Licence Documentation Check				0.1	0.18
Issue Licence and Plates					0.2
Filing and File Maintenance		0.05	0.08	0.5	0.9
Insurance/MOT/V5 Check Excluding Postage				0.9	0.37
Post Licence Annual Inspection X2				2.08	0.1
Total Officer Time	0.00	0.22	0.22	4.48	4.43

Base Cost £271.05

Additional Operational Costs Levied to 16009 divided by total number of licences (622)

Additional Costs £33.65
Central Costs £64.92
Total Operational Costs £98.57

Fee Calculation: Base Cost + Additional Costs = £369.62 Licence Fee £370.00 + £25.00*

^{*} Additional levy to address deficit – one year fee. = £395.00

Private Hire Vehicle Licence Renewal 1yr TIME (10THS)

Action	LM	PLO	LO	LEO	LA
Renewal Letter mail merge and printing				0.08	0.2
Check vehicle against policy requirements				0.09	
Pre-application advice				0.1	0.09
Pre-application forms assistance				0.15	0.2
Receipting application and initial checking					0.11
Photocopying and Printing					0.22
Fee reconciliation/processing/banking and Audit		0.1	0.05	0.1	0.21
Update Uniform				0.09	0.2
Booking of Vehicle Tests x 2					0.23
Maintenance of Vehicle Test Calendar			0.09	0.03	0.22
Consideration of application				0.08	
Production of licence and licence plate					0.156
Application checking and signing		0.05			0.11
Check application v file records					0.13
Post licence documentation checking				0.1	0.18
Issue licence and plate					0.2
Filing and File Maintenance		0.03	0.03	0.41	8.0
Insurance/MOT/V5 check excluding postage				0.9	0.37
Post licence annual inspection x2				2.08	0.1
Total Officer Time	0.00	0.18	0.17	4.21	3.73

Base Cost £241.41

Additional Operational Costs Levied to 16009 divided by total number of licences (622)

Additional Costs £33.65 Central Costs £64.92 Total Operational Costs £98.57

Fee Calculation: Base Cost + Additional Costs = £339.98 + £25.00* Licence Fee £340.00 + £25.00*

^{*} Additional levy to address deficit – one year fee. = £365.00

Private Hire Operator – Grant 1 year TIME (10THS)

Action	LM	PO	LO	LEO	LA
pre-application advice		0.05		0.11	0.1
receive application & initial checking				0.1	0.15
Photocopying and Printing					0.2
Fee reconciliation/processing/banking		0.05		0.05	0.1
Processing onto Uniform					0.2
DBS		0.05		0.07	0.21
Site Visit				0.54	0.08
Book Knowledge Test				0.08	
Conduct and mark test				1.35	
Committee Process	2.1	2.78			0.51
Produce Licence					0.1
Application checking and signing		0.21			
Issue Licence					0.08
Inspection x 1				1.5	0.02
Filing and file maintenance			0.04	0.11	0.21
Total officer time	2.10	3.14	0.04	3.91	1.96

Base Cost £432.20

Additional Operational Costs Levied to 16009 divided by total number of licences (622)

Additional Costs £33.65 Central Costs £64.92 Total Operational Costs £98.57

Fee Calculation: Base Cost + Additional Costs = £530.77 Licence Fee £530.00+ £25.00*

* Additional levy to address deficit – one year fee. = £555.00 Plus Vehicle Operating Fee @ £10.00 per vehicle

Private Hire Operator – Renewal – 1 year TIME (10THS)

Action	LM	PLO	LO	LEO	LA
pre-application advice and guidance				0.03	0.05
Mail Merge and renewal letter				0.06	0.2
receive application & initial checking				0.09	0.159
Check vehicle details				0.09	0.03
Check Complaints and Files			0.35	8.0	0.18
check DBS requirements				0.18	
Photocopying and Printing					0.1
Fee reconciliation/processing/banking		0.05	0.1	0.1	0.1
Update Uniform				0.132	0.22
Produce licence					0.17
Application checking and signing		2.1			0.1
Issue licence					0.1
Inspection x 1				1.5	0.035
Filing and file maintenance			0.04	0.11	0.21
Total officer time	0.00	2.15	0.49	3.09	1.65

Base Cost £252.72

Additional Operational Costs Levied to 16009 divided by total number of licences (622)

Additional Costs £33.65 Central Costs £64.92 Total Operational Costs £98.57

Fee Calculation: Base Cost + Additional Costs = £351.32 + £25.00

Licence Fee £350.00 + £25.00*

^{*} Additional levy to address deficit – one year fee. = £375.00 Plus Vehicle Operating Fee @ £10.00 per vehicle

Private Hire Operator - Grant - 5 Year TIME (10THS)

Action	LM	PLO	LO	LEO	LA
pre-application advice		0.05		0.11	0.1
receive application & initial checking				0.15	0.15
Photocopying and Printing					0.2
Fee reconciliation/processing/banking		0.05		0.05	0.1
Processing onto Uniform					0.2
DBS		0.05		0.07	0.21
Site Visit				0.54	0.08
Book Knowledge Test				80.0	
Conduct and mark test				1.35	
Committee Process	2.1	2.78			0.5
Produce Licence					0.1
Application checking and signing		0.21			
annual check and declaration				8.0	
Issue Licence					0.08
Inspections				6.81	0.032
Filing and file maintenance		_	0.199	0.55	1.05
Total officer time	2.10	3.14	0.20	10.51	2.80

Base Cost £669.54

Additional Operational Costs Levied to 16009 divided by total number of licences (622) x 5

Additional Costs £168.25
Central Costs £324.60
Total Operational Costs £492.85

Fee Calculation: Base Cost + Additional Costs = £1162.39

Licence Fee £1160.00 + £25.00*

^{*} Additional levy to address deficit – one year fee. = £1185 Plus Vehicle Operating Fee @ £50.00 per vehicle

Private Hire Operator - Renewal - 5 Year TIME (10THS)

Action	LM	PLO	LO	LEO	LA
pre-application advice and guidance				0.04	0.06
Mail Merge and renewal letter				0.06	0.2
receive application & initial checking				0.09	0.159
Check vehicle details				0.09	0.03
Check Complaints and Files			0.35	8.0	0.18
check DBS requirements				0.18	
Photocopying and Printing					0.1
Fee reconciliation/processing/banking		0.05	0.1	0.1	0.1
Update Uniform				0.132	0.22
Produce licence					0.17
annual check and declaration				0.46	0.2
Application checking and signing		2.1			0.1
Issue licence					0.1
Inspections				7	0.02
Filing and file maintenance			0.2	0.55	1.05
Total officer time	0.00	2.15	0.65	9.50	2.69

Base Cost £488.84

Additional Operational Costs Levied to 16009 divided by total number of licences (647)

General Costs £168.25 Central Costs £324.60 Total Operational Costs £492.85

Fee Calculation: Base Cost + Additional Costs = £981.69 + £25.00*

<u>Licence Fee £980.00+ £25.00*</u>

* Additional levy to address deficit – one year fee. = £1005 Plus Vehicle Operating Fee @ £50.00 per vehicle

APPENDIX H

TAXI LICENSING (16009) BUDGET AND PROJECTED OUTTURN 2015-16

Employee Costs	Description	Original Budget £	Projected Outturn £
Employee Costs	Description Salaries Salaries - Superannuation Salaries - NI Insurances - Employers Liability Training Expenses Total employees	91469 15473 7831 1694 1590 118057	90740 15350 7750 1690 1840 117370
Premises Costs	Operational Buildings Recharge	3642	3692
	Total premises	3642	3692
Transport Costs	Mileage & Transport allowances Total transport	866 866	870 870
Supplies & Services			
4009	Equipment	5770	5770
4507	Protective clothing	100	100
4001	Books & publications	300	300
7014 4094	Printing, Stationery inc Printer Consolidation Charge	1560	2400
4037	Professional fees & Consultancy	510	500
4021	Computer equipment	440	440
4025	Computer software - maintenance	1330	1330
4048	Telephone Recharge	103	0
4046	Subscriptions	92	90
4030	Advertising	1537	1540
4850	Supplies & services Total supplies & Services	1800 13542	1800 14270

		Original	Projected
	Budget Description £	Budget £	Outturn £
	Central Recharges	4.440	1000
7004	Management costs	4443	4600
7801	Departmental/Accounting Support	1728	4090
7832 7844	Xentrall Transactional finance Legal Services	635 3907	635 5130
7004	HR, Policy Development and IR	2587	2580
7004	IT Services (inc web team)	2528	2195
7840	Occupational Health	282	190
7031	H & Safety Unit	146	290
7811	Postage	653	610
7836	Town Hall support	1146	1248
77831	Performance & Development	N/A	1750
	Total central support	18055	23318
Total C	Charges	154162	159520
	Cost HCs (65%) £103688	Cost PH (35%) - £55832
Anticip	pated Income		
Hackne	ey Carriage driver licence	-17575	
Hackne	ey Carriage vehicle licence	-68470	
HC Rea	ar Plates	-2505	
Miscell	aneous HC income (non VAT)	-1300	
TOTAL	HC INCOME	-89850	
65% st	urplus from 2014-15	13373	
HC INC	COME BALANCE	-103223	
HC est	imated deficit 2015-16	465	
Anticip	pated Income		
Private	Hire driver licence	-11065	
Private	Hire vehicle licence	-29110	
PHV R	ear Plates	-1065	
Private	Hire Operator licence	-1200	
Miscell	aneous PH Income (Non VAT)	-700	
TOTAL	. PH INCOME	-43140	
35% st	urplus from 2014-15	7201	
	COME BALANCE	50341	
PH est	imated deficit 2015-16	5491	

(also see Appendix J for detailed income)

TAXI LICENSING- ESTIMATED INCOME AND EXPENDITURE 2016-17

	Annual Budget				
Subject	ive Description				
1000	Salaries	74524			
1060	Salaries - Superannuation	12180			
1050	Salaries - NI	8017			
1710	Insurances - Employers Liability	1370			
1707	Training Expenses	650			
	Total employees	96741			
Premis	es Costs Operational Buildings Recharge	3730			
	Total premises	3730			
	Total promises	0.00			
•	ort Costs				
	Mileage allowances	700			
	Total transport	700			
Supplie	es and Services Costs				
	Equipment	5770			
	Protective clothing	100			
	Books and publications	100			
	Printing & Stationery (inc printer consolidation charge)	1700			
	Professional fees & Consultancy	200			
	Computer equipment	440			
	Computer software - maintenance	1330			
	·				
	Subscriptions	90			
	Advertising	1540			
	Supplies & services	800			
	Total suppliers and services	12070			

Central	Support Costs	Annual Budget
7801	Management Costs	4650
7832	Departmental/Accounting Support	4155
7844	Xentrall Transactional Finance	640
7017	Legal Services	5180
7004	HR	2610
7002	IT Services (inc web team)	2220
7840	Occupational Health	190
7031	H & Safety Unit	290
7811	Postage	620
7836	Town Hall Support	1260
7831	Performance & Development	1770
	Total central support	23585
	TOTAL COSTS	£ 136826

Cost HCs (65%) £88937 Cost PH (35	%) - £47889
Anticipated Income	
Hackney Carriage driver licence	-30500
Hackney Carriage vehicle licence	-60705
HC Rear Plates	-2565
Miscellaneous HC income (non VAT)	-1300
TOTAL HC INCOME	-95070
Less estimated deficit from 2015-16	465
HC INCOME BALANCE	-94605
HC estimated surplus 2016-17	-5668
Private Hire driver licence	-21300
Private Hire vehicle licence	-27740
PHV Rear Plates	-1140
Private Hire Operator licence	-1885
Miscellaneous PH Income (Non VAT)	-700
TOTAL PH INCOME	-52765
Less estimated deficit from 2015-16	5491
PH INCOME BALANCE	47274
PH estimated deficit 2016-17	615

(also see Appendix J for detailed income)

2 separate regimes for HC & PH – figures as follows:

BUDGET YEAR 2015-16:

LICENCE TYPE	£ EXPECTED INCOME 2015-16 (CURRENT FEES)	£ LICENCE FEE PAID	LICENCE TYPE	£ EXPECTED INCOME 2015-16 (CURRENT FEES)	£ LICENCE FEE PAID
EXPENDITURE	103688			55832	
HCD	17575	70	PHD	11065	70
HCV	68470	410	PHV	29110	375+25
Plates	2505			1065	
Miscellaneous Income	1300			700	
			PHO	1200	300
Income Total	89850			43140	
Surplus 2014-15	13373			7201	
TOTAL INCOME	103223			50341	
Balance	465 deficit			5491 deficit	

TOTAL LICENCES -622 (BASED on 30 SEPTEMBER 2014 FIGURES)

HC licences – Drivers 211 + 26 (50% of dual badges) = 237, Vehicles – 167 TOTAL in HC Regime – 237 + 167 = 404 + 65% of total licences

PH licences – Drivers 118 + 25 (50% of dual badges) = 143, Vehicles – 71, Operators – 4 TOTAL in PH Regime – 143 + 71 + 3 = 217 = 35% of total licences

Cost of service £159520 (HC 65% = £103688; PH 35% = £55832)

CALCULATIONS BUDGET YEAR 2016-17:

2 separate regimes for HC & PH – figures as follows:

LICENCE TYPE	£ INCOME REVISED LICENCE FEES	£ LICENCE FEE PAID	LICENCE TYPE	£ INCOME REVISED LICENCE FEES	£ LICENCE FEE PAID
EXPENDITURE	88937			47889	
HCD	30500	125	PHD	21300	150
HCV	60705	355	PHV	27740	365
Plates	2565		Plates	1140	
			PHO	1885	375 + £10 per vehicle
Miscellaneous Income	1300			700	
Income total	95070			52765	
Less deficit 2015-16	465			5491	
TOTAL INCOME	94605			47274	
Balance	5668 surplus			615 deficit	

TOTAL LICENCES - 636

TOTAL in HC Regime – 244 drivers (215 + 29 i.e. 50% of dual badges) + 171 vehicles= 415 TOTAL in PH Regime – 142 drivers (114 + 28 i.e. 50% of dual badges) + 76 vehicles + 3 operators= 221

HC % total licences (415/622) = 65% PH % total licences (221/636) = 35%

Cost of Service 2016-17 - £137126 (HC @ 65% = £88937; PH @ 35% £47889

BUDGET YEAR 2016-17:

OVERALL INCREASE/DECREASE IN LICENCE COSTS BASED ON PROPOSED FEES

HC/PH DRIVER GRANT	HC/PH DRIVER RENEWAL
Currently £70	Currently £70
Proposed £210/ £235	Proposed £125/£150
i.e. £140/£165 further cost	i.e. £55/£80 further cost

DUAL HC & PH DRIVER GRANT	DUAL HC & PH DRIVER RENEWAL
Currently £110	Currently £110
Proposed £235	Proposed £150
i.e. £125 further cost	i.e. £40 further cost

HC OWNER DRIVER GRANT

Currently £410 HCV grant + £70 HC driver grant = £480 Proposed £385 HCV grant + £210 HC driver grant = £595 i.e. further £115 cost

HC OWNER DRIVER RENEWAL

Currently £410 HCV renewal + £70 HC driver renewal = £480 Proposed £355 HCV renewal + £125 HC driver renewal = £480 i.e. neutral

PHV OWNER DRIVER GRANT

Currently £375 PHV grant + £35 Operating levy + £70 PH driver = £480 Proposed £395 PHV grant + £235 PH driver grant = £630 i.e. further £150 cost

PHV OWNER DRIVER RENEWAL

Currently £375 PHV renewal + £35 Operating levy

+ £70 PH driver renewal = £480 Proposed £365 PHV renewal + £150 PH driver renewal = £515

i.e. £35 further cost

PRIVATE HIRE OPERATOR GRANT

Currently £300

Proposed £555 + £10 per vehicle

i.e. further cost of £255+ £10 per vehicle (NB £10 vehicle cost likely to be reclaimed by Operator from vehicle proprietor)

PRIVATE HIRE OPERATOR RENEWAL

Currently £300

Proposed £375+ £10 per vehicle

i.e. further cost of £75 + £10 per vehicle (NB £10 vehicle cost likely to be reclaimed by Operator from vehicle proprietor)

TAXI LICENSING - OFFICER TIME ALLOCATION 2016-17

The proposed proportion of Officer time allocated to the Taxi Licensing budget is as follows:

POST	2015-16	2016-17
Licensing Manager	40%	30%
Principal Licensing Officer	45%	35%
Licensing Enforcement Officer (x2)	65%	50%
Licensing Officer	25%	20%
Licensing Admin Assistant (x2)	50%	50%

ANTICIPATED TOTAL INCOME 2016-2017 BASED ON PROPOSED FEES

(Figures based on 30 September 2015 licence numbers)

Drivers HC (inc 29 formerly combined)	244 @ £125	£30500	
Drivers PH (inc 28 formerly combined)	142 @ £150	£21300	
Hackney Carriage Vehicles	171 @ £355	£60705	
Private Hire Vehicles	76 @ £365	£27740	
Annual Rear Plate	247 @ £15	£3705	
PH Operators	3 @ £375 +£10 per vel (76 vehicles @ £10)	hicle £1885	
Incidental Income		£2000	
	Total	£147835	

The licence numbers fluctuate on a monthly basis dependent on licence renewals.

The above numbers are based on the position at 30 September 2015 and may change. Such fluctuations mean that a proposed budget can always only be set on the basis of the number of licences issued at the time of preparing the proposed increases.

Key Information:

All PH licences have a £25 levy added in 2016-17 to eradicate the 2015-16 deficit Driver Licence fees last increased on 01 April 2006 Vehicle licence fees last increased on 01 April 2010 PH Operator fees last increased on 01 April 2010

(NB this reflects only the actual licence cost to the trade, not the cost of running their businesses).

	HC	PH
Initial Driver Licence Cost	£210	£235
DBS check	£44	£44
DSA	£80	£80
Medical (average cost is £50-£120)	£100	£100
Total Cost of New Driver	£434	£459
Cost per week (First Year)	£8.35	£8.83
Renewal Driver licence annual cost for next 2 years***	£125	£150
Cost per week	£2.40	£2.89

*** DBS required every 3 years.

Medical required every 5 years from 45 years of a of age

Medical required every 5 years from 45 years of	age & annually from 65 years o
Initial Hackney Carriage Vehicle Licence Cost Rear Plate Front Plate (One off fee) DBC In house vehicle test (2 @ £50) Door Discs Tariff card Total Cost (First Year) Cost per week	£385 £15 £10 £100 £10 £2 £522 £10.04
Renewal HC licence cost Rear Plate DBC In house vehicle test (2 @ £50) Total Cost subsequent years Cost per week	£355 £15 £100 £470 £9.04
Initial Private Hire Vehicle Licence Cost Rear Plate Front Plate (One off fee) DBC In house vehicle test (2 @ £50) Total Cost (First Year) Cost per week	£395 £15 £10 £100 £ 520 £ 10
Renewal PHV licence cost Rear Plate DBC In house vehicle test (2 @ £50) Total Cost subsequent years Cost per week	£365 £15 £100 £480 £9.23
PH Operator Licence Initial licence cost Cost per week Renewal PHO licence cost Cost per week	£555 + £10 per vehicle £10.67 + 19p per vehicle £375 + £10 per vehicle £7.21 + 19p per vehicle