

**CABINET**  
**9 NOVEMBER 2021**

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**PROJECT POSITION STATEMENT AND CAPITAL PROGRAMME MONITORING - QUARTER 2**

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**Responsible Cabinet Member -  
Councillor Scott Durham, Resources Portfolio**

**Responsible Director -  
Elizabeth Davison, Group Director of Operations  
Dave Winstanley, Group Director of Services**

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**SUMMARY REPORT**

**Purpose of the Report**

1. This report provides:
  - (a) A summary of the latest Capital resource and commitment position, to inform monitoring of the affordability and funding of the Council's capital programme.
  - (b) An update on the current status of all construction projects currently being undertaken by the Council
2. It also seeks approval for a number of changes to the programme.

**Summary**

3. The projected outturn of the current Capital Programme is £268.563m against an approved programme of £268.815m. The investment is delivering a wide range of improvements to the Council's assets and more critically, to Council services. Refurbishment of council homes, improved learning environments in schools, better traffic flows and opportunities for sustainable travel have been achieved and are detailed within the report. The programme, including commitments, remains affordable within the Medium Term Financial Plan (MTFP) for 2021/22 – 2024/25.
4. The Council has a substantial annual construction programme of work. The current project position statement (PPS) shows there are 46 live projects currently being managed by the Council with an overall projected outturn value of £138.692m. The majority of projects are running to time, cost and quality expectations but are being monitored given the current pressures on resources in the construction sector nationally.
5. The projects are managed either by the Council's in-house management team, a Framework Partner or by Consultants sourced via an open/OJEU tender process.

## **Recommendation**

6. It is recommended that Cabinet :-
- (a) Note the attached status position on construction projects.
  - (b) Note projected capital expenditure and resources.
  - (c) Approve the adjustments to resources as detailed in paragraph 23.

## **Reasons**

7. The recommendations are supported by the following reasons :-
- (a) To inform Cabinet of the current status of construction projects.
  - (b) To make Cabinet aware of the latest financial position of the Council.
  - (c) To maintain effective management of resources.

**Elizabeth Davison**  
**Group Director of Operations**

**Dave Winstanley**  
**Group Director of Services**

## **Background Papers**

- (i) Capital Medium Term Financial Plan 2021/22 – 2024/25
- (ii) Project Position Statement August 2021

Brian Robson : Extension 6608  
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S17 Crime and Disorder	This report has no implications for crime and disorder.
Health and Wellbeing	There are no issues relating to health and wellbeing which this report needs to address.
Carbon Impact and Climate Change	There are no carbon impact implications in this report
Diversity	There are no specific implications for diversity
Wards Affected	All wards are affected.
Groups Affected	The proposals do not affect any particular groups within the community
Budget and Policy Framework	This report does not represent a change to the budget and policy framework.
Key Decision	The report does not represent a key decision
Urgent Decision	For the purpose of the 'call-in' procedure this does not represent an urgent matter.
Council Plan	The Capital Programme referred to in the report supports delivery of the Council Plan through appropriate deployment of the Council's resources
Efficiency	The recommendations support the effective and efficient use of resources.
Impact on Looked After Children and Care Leavers	This report has no impact on Looked After Children or Care Leavers

## MAIN REPORT

### Information and Analysis

#### 2020/21 Capital Spend and Resources

8. **Appendix 1** is a summary of all of the live construction projects and provides an overview on numbers, client responsibility, details of projected spend against budget and projected completion dates.
9. **Appendix 2** is for information and lists all live construction projects and provides details on numbers, type and details of the key individuals responsible for the delivery of the projects. It also provides a statement on the current status position on each project, details of actions being taken, where required and any current issues
10. **Appendix 3** summarises the Council's capital commitments which are yet to be financed and also shows how it is intended for them to be financed. The total value of commitments, including available resources brought forward from previous years and 2021-22 schemes previously released by Cabinet, is £176.774m.
11. **Appendix 4** shows the Council's projected capital receipts and how they are going to be utilised to help finance the capital programme over the life of the MTFP.

## Project Position Statement

12. Project management procedures require the production by project managers of a Project Position Statement (PPS) for all projects over £75,000. This report brings together the pertinent data from the current PPS with financial information from the Financial Management System (FMS) and approvals by Cabinet.
13. The Project Position Statement (Appendix 1) details the current live construction projects, up to the end of August 2021, by delivery area, and provides details on numbers, the current status position on each project with regards to budget and completion and any comments on current issues. The statement excludes any completed projects or those on hold.
14. The overview of live construction projects is as follows:

	Projects	Current Approved Budget £ / p	Projected Outturn £ / p	Variance %	Variance (Value) £ / p
Chief Executive & Economic Growth	12	53,479,596	53,395,476	(0.2)	(84,120)
Operations	21	30,298,484	30,284,814	(0.0)	(13,670)
People	2	4,154,656	4,154,656	0.0	0
Services	11	50,356,623	50,856,880	1.0	500,257
<b>TOTAL</b>	<b>46</b>	<b>138,289,359</b>	<b>138,691,826</b>	<b>0.8</b>	<b>402,467</b>




15. The table shown above includes a column for current approved budget. In certain cases this budget figure may be different from the original approved budget. This could be as a result of variances identified during construction or other variables not known at the initiation stage. The original budget and all subsequent changes have been reported to and approved by Cabinet.
16. The live projects are at the following stages:

Department	Brief	CP1	CP2	CP3	CP4	CP5	Total
Chief Executive & Economic Growth	0	2	2	3	3	2	12
Operations	0	7	1	7	6	0	21
People	0	0	0	2	0	0	2
Services	0	3	1	5	2	0	11
<b>TOTAL</b>	<b>0</b>	<b>12</b>	<b>4</b>	<b>17</b>	<b>11</b>	<b>2</b>	<b>46</b>

- (a) **Control Point 1 (CP1)** – Start Up: is used to define the position of a project at its conception stage.

- (b) **Control Point 2 (CP2)** – Initiate: defines a project at feasibility stage and will likely include a desktop assessment of a project and the use of informed estimates.
- (c) **Control Point 3 (CP3)** – Define: the point that the project is progressed to RIBA Stage F, i.e. detailed design.
- (d) **Control Point 4 (CP4)** – Construction Phase: is the stage at which work begins on the project, i.e. for a construction project on site through to build completion.
- (e) **Control Point 5 (CP5)** – Evaluate: is the stage post completion of the project at which time the project is reviewed and lessons learned are discussed in order that they can be taken to the next or similar projects.

17. The status on live projects is as follows:

<b>Department</b>			
Chief Executive & Economic Growth	1	10	1
Operations	1	20	0
People	0	2	0
Services	1	10	0
<b>TOTAL</b>	<b>3</b>	<b>42</b>	<b>1</b>

- (a) Star and triangle symbols are used to identify projects that have variances which are:-
  - (i) More than £5,000, if the variance is also more than 5% of the approved budget for the project, or
  - (ii) More than £50,000 regardless of the percentage variance.
- (b) Projects that are within these margins are symbolised with circles.
- (c) In addition to cost, the same symbols are used to indicate similar levels of variances in time and quality/outputs/outcomes.

18. Current projects with the triangle symbol are as follows:-

Project	Reason for Variance	Action
Ingenium Park	As reported previously the project requires drainage works to be undertaken during certain ecological windows, which has resulted in a delay on the programme. There are also drainage works required for the future phases of Ingenium Park that need to be undertaken at the same time as the Phase 1 drainage works. Tender prices are being sought for these works.	The drainage works are out to tender with a view to commencing the works over the winter period. The additional works will be subject to a future report.
Allington Way - Phase 3	The lack of certain resources, particularly bricklayers, has extended the programme beyond the original completion date.	The programme and resources are being closely monitored to minimise the delay. Funders have accepted the delay.
Crown Library Refurbishment	A delay resulted as the Council was investigating an alternative scaffolding solution, due to the complexities of the building, its age and condition.	Following extensive analysis, a retendering exercise with a simplified scaffold arrangement has begun. This is expected to allow a start on site before Christmas 2021.

### Reconciliation of Project Position Statement to Capital Programme

19. The table shown below reconciles the differences between the Capital Programme (CP) and the Project Position Statement (PPS). Differences occur because the Project Position Statement includes all construction projects over £75,000 in value funded from Capital and Revenue sources. Spending within the Capital Programme is not always of a construction nature, can be of any value and excludes Revenue funded schemes.

	Value £m
<b>Live Projects from Project Position</b>	<b>138,692</b>
Schemes closed or on hold within CP but awaiting PPS post project review.	25,556
Annualised Schemes excluded from PPS - Housing Repairs & Maintenance	267
Annualised Schemes excluded from PPS - Highways Maintenance	7,774
Annualised Schemes excluded from PPS - Childrens Services School Maintenance	0
Non construction excluded from PPS	18,367
Capital Investment fund excluded from PPS	32,590
Projects under 75k excluded from PPS	2,027
Capital Schemes not yet integrated into PPS reporting	13,980
Included in PPS & CMR	-5,770
Funding not yet allocated	35,080
<b>Capital Programme</b>	<b>268,563</b>

20. The table below shows the split of the approved capital programme of £268.815m, between the different service areas and also the various categories of spend. When compared to the table above it shows that there is a projected £0.252m underspend on the approved capital programme.

21.

	Construction				Non construction	Capital investment fund	Housing New Build not yet allocated	Total
	Live Schemes 75k & Over	Annualised Schemes	Completed Schemes awaiting review	Live Schemes under 75k				
Area	£m	£m	£m	£m	£m	£m	£m	£m
Housing	30.297	0.267	6.815	0.141	0.940	0.000	36.263	74.723
Economic Growth	47.462	0.000	0.916	0.507	10.210	32.590	2.037	93.722
Highways/Transport	42.692	7.774	17.766	0.960	4.203	0.000	0.000	73.395
Leisure & Culture	19.310	0.000	0.000	0.225	0.000	0.000	0.000	19.535
Education	4.155	0.000	0.058	0.213	0.053	0.000	0.000	4.479
Adult Social Care	0.000	0.000	0.000	0.000	0.071	0.000	0.000	0.071
Other	0.000	0.000	0.000	0.000	2.890	0.000	0.000	2.890
<b>Total</b>	<b>143.916</b>	<b>8.041</b>	<b>25.555</b>	<b>2.046</b>	<b>18.367</b>	<b>32.590</b>	<b>38.300</b>	<b>268.815</b>

### Capital Programme

22. Paragraph 23 shows the movements in the Capital Programme since the approval of the 2021/22 Capital MTFP, some of which have not yet been approved by Members.

23. Adjustment to resources requested by departments:

### Virements

Department	Scheme	Value £	Reason for adjustment	Impact on budget
Chief Executive & Economic Growth	Advanced Design fees	(£7,500)	Advanced design funding for White Horse Junction A167	Nil Effect
Services	White Horse Junction A167	£7,500	Advanced design funding for White Horse Junction A167	Nil Effect
<b>TOTAL</b>		<b>£0</b>		

### Adjustments needing approval release

Department	Scheme	Value £	Reason for adjustment	Resource type adjusted
Services	Central Park - Network Rail Accessway	(£45,140)	Scheme complete. Funds no longer required.	Funds moved back to Central park Capital Receipts
Services	Stockton and Darlington Railway	£2,000	Taylor Wimpey 20mph Zone	S106
Services	Hurworth Play Area	£40,787	Miller Homes Hurworth Hall Farm Sports Facilities	S106
Services	Town Hall Car Park	£20,000	RCCO 19/20 Contribution towards Town Hall Car park works	RCCO
Services	Town Hall Car Park	£30,000	RCCO 20/21 Contribution to fund Town Hall car park works	RCCO
<b>TOTAL</b>		<b>£47,647</b>		

### Consultation

24. There has been no consultation in the preparation of this report.